

IDAHO NATIONAL ENGINEERING
ENVIRONMENTAL LABORATORY PUBLIC MEETING

Proposed Cleanup Plans for Naval Reactors Facility
and Argonne National Laboratory-West

FINAL

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Moscow, Idaho

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ORIGINAL

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1 MOSCOW, IDAHO, WEDNESDAY, JANUARY 21, 1998

2
3 MR. SIMPSON: Welcome to tonight's meeting.
4 I'm Erik Simpson, the INEEL Community Relations
5 Coordinator. I would like to recognize the students
6 of Professor Von Braun's class here tonight. True,
7 you are getting extra credit, but thank you for
8 coming.

9 We're here tonight to discuss the results of
10 two Comprehensive Remedial Investigation/Feasibility
11 Studies. The first involves the Naval Reactors
12 Facility, which is managed by the DOE Naval Reactors
13 branch. The second project involves the Comprehensive
14 Remedial Investigation for Argonne National
15 Laboratory-West, which is managed by DOE Chicago
16 because of its ties to the University of Chicago.

17 As you'll see tonight from these
18 presentations, both of these facilities have had an
19 instrumental role in furthering our nation's nuclear
20 reactor research and technology, and we're here
21 tonight to discuss the resulting contamination problem
22 and what steps the Department of Energy, Environmental
23 Protection Agency and state of Idaho are recommending
24 for cleanup.

25 This meeting represents the 16th time that

1 we've taken a proposed plan out for public comment.
2 The last time we were here in Moscow was the spring of
3 1997 when we discussed the comprehensive investigation
4 for the Test Reactor Area. The agencies recently
5 signed a Record of Decision on that project, and we
6 have a copy of that here, and we also have copies of
7 the INEEL Reporter, the Federal Facility Agreement and
8 Consent Order, which is our cleanup agreement between
9 DOE, EPA and the state. We've got our community
10 relations plan and some other documents as well.

11 I'd like to go over the agenda with you as
12 well. Following the introduction, Rick Nieslanik will
13 give a brief overview of the Superfund process and how
14 we conduct risk assessment. Then Margi English from
15 the state of Idaho, representing the Naval Reactors
16 Facility Project, will give some statements; and then
17 Andy Richardson, Mark Hutchison and Bruce Olenick will
18 talk about the Naval Reactors Facility Comprehensive
19 Investigation/Proposed Plan.

20 After the presentation, we'll have a
21 question-and-answer session and you can ask questions
22 of the project managers, either orally or I can hand
23 out some small cards and you can write questions on
24 those.

25 After the question-and-answer session, we

1 will have a public comment period where you can
2 comment for the record. We have a court reporter who
3 will report your comments verbatim. I'll talk a
4 little bit more about that later on. We'll have
5 about a ten-minute break between the presentations and
6 then we will talk about the Argonne National
7 Laboratory-West comprehensive investigation. And we
8 have Daryl Koch, who's here representing the state of
9 Idaho, and he'll give some statements as well, and
10 Greg Bass, and Scott Lee are here from the Argonne
11 Facility.

12 Once again, we'll have a question-and-answer
13 session and then an official comment period. I'd also
14 like to show you that on the back of the agenda we
15 have a meeting evaluation form. If you would like to
16 give us your impression of the meeting and hand them
17 to me afterwards, I'd appreciate it. With each
18 proposed plan, we have a comment form in the back, and
19 if you don't want to give oral comments here tonight,
20 you can always write down your comments and submit
21 them to us before you leave, or you can just fold
22 those forms and put them in the mail and we'll get
23 those.

24 With that, I'd like to introduce Rick
25 Nieslanik.

1 Rick Nieslanik has been part of the
2 environmental program since the beginning, and he'll
3 talk about the Superfund and the risk assessment
4 process.

5 MR. NIESLANIK: I'd like to thank everybody
6 for coming tonight. We're real glad to be here to
7 review our projects with you, and if you have any
8 questions, it really is a better format if you hold
9 those until the end of each individual presentation.
10 But please jot those down and at the end of each
11 individual presentation and we'll take your questions
12 and answers then.

13 AUDIENCE MEMBER: Since these mailings went
14 out that described your proposed plan, this does not
15 contain the maximum concentration level of
16 contaminants of concern. Would you please, as you go
17 through each operational unit, tell us what those
18 concentrations are, so we don't have to interrupt you
19 each time?

20 MR. NIESLANIK: This part of the
21 presentation is to discuss an overview of the two
22 projects. The first one is for the Naval Reactors
23 Facility, which is located in the northwest part of
24 the INEEL, and Argonne National Labs-West, which is
25 also called WAG 9, and it's located in the southeast

1 corner of the INEEL. As we talk about the two
2 projects, you are going to see some things that are
3 similar about the two projects and some things that
4 are different about the two projects.

5 The differences come mostly from
6 site-specific information that we found during the
7 investigation. The similarities are in the process
8 that we viewed to do the investigation and to do the
9 risk assessment, and that's the portion I'd like to
10 talk about first. So when we get to the individual
11 projects, we can focus on those site-specific issues.

12 First of all, the investigation is done
13 under the Comprehensive Environmental Response
14 Compensation and Liability Act, CERCLA. It's a big
15 mouthful. You'll also hear us refer to that as the
16 Superfund process. Those are all terms that really
17 relate back to that same regulation.

18 There are three agencies involved in the
19 cleanup efforts at the INEEL: the Idaho Division
20 of Environmental Quality, the U.S. EPA and the
21 U.S. Department of Energy. Those three agencies got
22 together and developed and signed an agreement which
23 is called the Federal Facility Agreement and Consent
24 Order. You'll hear that referred to as the FFA/CO and
25 also the agreement.

1 What that agreement does is lays out, in a
2 little more detail, the framework that the agencies
3 use to assess, to gather the information, if you will,
4 that we need to make a decision. The intent of this
5 whole process is to decide what needs to be cleaned
6 up, why, and to what levels. So this process that
7 we've laid out in this agreement is how we go about
8 gathering that information.

9 We have two scoping efforts that we did,
10 scoping and just trying to see how big is the problem
11 and what we need to know about it to proceed further.

12 The Track 1 process that we developed is to
13 review all of the existing information. And a lot of
14 the sites you go look at it and say, "Well, I have
15 operational records that tell me what happened at this
16 location; I have interviews of old employees; I have
17 photographs back in the '50s and '60s, and we also
18 have some past sampling data." So, first, we gathered
19 up all that information, then we evaluated that and
20 said, "Do I have enough information to proceed with an
21 action or to proceed with no action, or do I need more
22 information?"

23 If we need more information at that point,
24 then we move to this Track 2 process. Then we decided
25 how much limited sampling did we need to do in order

1 to move to the next step. So we would develop a
2 sampling plan, go collect a limited amount of sampling
3 data, and then make the same decision again. Do I
4 have enough data to proceed; do I need more data; can
5 I move to an action right away and save the money of
6 doing additional sampling?

7 Removal actions and interim actions were a
8 result of the scoping process. If I knew I had
9 contamination in the soil, I knew how much it was, I
10 knew what I had to do to clean it up. Then we could
11 proceed to that removal action. The difference
12 between the removal action, and the interim action is
13 simply the size of the project. If it's smaller, we
14 can clean that up as a removal action; and if it's
15 bigger, then we call it a interim action and need a
16 little more paperwork in order to proceed with that.
17 If, after going through the scoping process, we
18 determined we needed more information, then we move to
19 what's called a remedial investigation and feasibility
20 study. That is a process where we gather a
21 significant amount of sampling data and do a risk
22 assessment to determine what actions are necessary.

23 The INEEL are divided into several different
24 locations. Here we're talking about Waste Area
25 Group 9 and Waste Area Group 8. Obviously, there is

1 others, 1, 2, 3, 4, 5, 6, 7 and 10. Each one of those
2 individual waste area groups is required to do a
3 Comprehensive Remedial Investigation/Feasibility Study
4 on each of these two waste area groups. And that's
5 what we're here to talk about tonight. The difference
6 between the comprehensive and this one, is that in the
7 comprehensive we go back to all of these sites that we
8 evaluated in the scoping process and we reevaluated
9 our decision.

10 If we decided there is no further action
11 necessary, we now need to go back and say the fact
12 that I have looked at it as an individual site and now
13 I have several sites adjacent to us, are there any
14 additive or cumulative risks that I need to take into
15 consideration? So we pull back in all these old
16 decisions and come back to one final cleanup action
17 for each of these waste area groups.

18 Risk assessment is the primary tool that we
19 use to make a decision. As I talk about this risk
20 process, I want you to keep in mind that it's a
21 decision-making tool. The overall process is to
22 identify the contaminants of concern, to assess the
23 exposure routes of how those contaminants can get to a
24 receptor, then to assess the toxicity of each of the
25 contaminants we've identified in our sampling and then

1 to take these two assessments and characterize the
2 risk in a manner that we can use in our
3 decision-making process.

4 In assessing the exposure, we look at the
5 different pathways that contamination in the ground
6 can get to a receptor. We look at both human health
7 receptors, we look at ecological receptors and those
8 ecological receptors being the plants and animals that
9 are native to the INEEL. You have contamination to
10 the soil that can migrate to the groundwater. The
11 water is pumped to the surface, and then it's
12 available for ingestion and inhalation and for people
13 to shower in. They get it on their skin and you also
14 drink that water. Dermal exposure: A person who is
15 digging in that soil and gets that soil on their hands
16 and skin. It absorbs through the skin, and there is
17 an exposure.

18 Direct radiation: A lot of the contaminants
19 that we're going to talk about tonight are going to be
20 radiative contaminants. There is a certain amount of
21 energy given off of those radioactive contaminants,
22 and that exposure is an exposure pathway that we
23 consider.

24 Inhalation, the contaminants in the air
25 become airborne, either through dust or through

1 volatilization, the vapors coming out, depending on
2 the type of contaminant it is, and it's available then
3 for someone to inhale.

4 Soil ingestion: each of us takes in a
5 certain amount of soil ingestion during our daily
6 life, so we estimate how much that ingestion is, what
7 the contaminants are that have an ingestion pathway.

8 Finally, we looked at the ingestion of food
9 crops. If someone were to grow crops in this
10 contaminated soil, irrigate those crops with
11 contaminated groundwater, how much would go into the
12 plants and how much would a person eat? Then, again,
13 we also did an assessment of the ecological
14 receptors.

15 Once we've calculated the reasonable maximum
16 exposure that a person could get, once we've
17 calculated that value, we go over and look at the
18 toxicity of each of those contaminants. There are two
19 things to look at, carcinogenic toxicity and then the
20 toxicity for noncarcinogens.

21 We use a value called the slope factor. The
22 premise in using the slope factor is that any exposure
23 has some risk associated with it. The greater the
24 exposure, the greater the risk. So we use the
25 exposure that we calculated for each of the individual

1 contaminants. We use the slope factor to determine
2 what the risk is for that level of exposure. Each of
3 us has a different perception of what is an acceptable
4 risk. Most of us think it is an acceptable risk to
5 fly in an airplane. We all make risk decisions in how
6 we drive. Seventy-five miles an hour is an acceptable
7 risk to me, but not necessarily to somebody else.

8 When we're talking about making a risk
9 decision for a cleanup effort, we need some guidelines
10 on what's acceptable. That's published in the
11 National Contingency Plan, the documents that grew out
12 of the Superfund regulations we talked about earlier,
13 and in there it defines an acceptable risk range as
14 being one additional cancer case in one million to
15 one additional cancer case in 10,000. That is the
16 prescribed acceptable risk range in the regulation.
17 So, when we go through our exposure estimate, we take
18 into account the toxicity element and we come up with
19 a value somewhere on this scale. It may be below one
20 in one million and in this case, that's acceptable.
21 If it's below one in one million and one in 10,000,
22 that's an acceptable range that the decision makers
23 can accept. When it gets above that, then they have
24 to make a decision if that's acceptable, and typically
25 the answer is no.

1 A lot of the calculations are based on site
2 specifics, a lot are based on default values that we
3 use if we don't have site-specific conditions. So we
4 have to take into account all of those uncertainties
5 when we make that decision of can we go above this
6 line or accept something below it? So keep that in
7 mind of what this acceptable risk range means.

8 When we talk about noncarcinogenic hazardous
9 materials and contaminants in the soil, we use a value
10 called a reference dose. Now, the difference between
11 a reference dose and the slope factor is that there is
12 some level of exposure that has no observable adverse
13 effect. I can receive a certain amount of these
14 contaminants, and I wouldn't expect it to harm me at
15 all. So what we do in comparing the risks for these
16 types of contaminants, we compare our calculated
17 exposure to this reference dose and we create a
18 ratio. We call it a hazard quotient. If the hazard
19 quotient is equal to one, that means our exposure is
20 equal to that reference dose. If the hazard quotient
21 is less than one that means the exposure is less than
22 the reference dose.

23 If you notice, the reference dose typically
24 is lower than the value we call the no observable
25 adverse effect level. And that's because a lot of

1 this research is not necessarily done on humans, it's
2 done on laboratory animals, et cetera. So they use a
3 safety factor or a modifying factor to take these
4 adverse effect levels and calculate the reference
5 dose. So, if we have a hazard quotient that's
6 slightly greater than one, that doesn't mean there is
7 an adverse effect. Numbers greater than one, hazard
8 quotients greater than one are acceptable because even
9 though it's greater than one, that doesn't necessarily
10 mean there is an adverse effect.

11 The thing that I want you to keep in mind as
12 we talk about risk -- because that is what we use to
13 determine which sites need to be cleaned up -- is a
14 decision-making tool. We're not trying to predict the
15 number of cancer cases. We're strictly calculating
16 the reasonable maximum exposure and comparing it to
17 one in one million to one in 10,000 to use it to make
18 our decision. Does anybody have any questions on this
19 risk assessment process?

20 AUDIENCE MEMBER: I missed what you said.
21 Who publishes what the acceptable risk is?

22 MR. NIESLANIK: The National Contingency
23 Plan, and it's issued by the EPA.

24 AUDIENCE MEMBER: Is it connected to medical
25 research?

1 MR. NIESLANIK: That risk range, one in
2 10,000 to one in one million, is based on the
3 calculation procedure more than medical research.

4 AUDIENCE MEMBER: Is that also tied to
5 actual tables?

6 MR. NIESLANIK: Again, we're not trying to
7 predict the number of cancer cases. It's an
8 established risk value. If you establish this risk
9 value and say here is the risk, that's all based on
10 this estimated reasonable maximum exposure that we
11 calculate. It is an estimate. It's a calculated
12 estimate based on the different exposure pathways and
13 the information about the toxicity.

14 AUDIENCE MEMBER: The one in 10,000 is an
15 industrial standard and the one in one million is an
16 approximation standard. The two are distinct of how
17 and where they would be applied.

18 MR. NIESLANIK: That's not the way the
19 regulations are worded. Regulations just say that the
20 acceptable range is one in one million to one in
21 10,000. It doesn't make any distinction between which
22 is a residential and which is an occupational
23 scenario. It's up to the risk managers to decide how
24 it applies. We do a separate scenario for
25 occupational and another set of calculations for

1 residential, but they're both compared to the same
2 standards. That range is one in one million to one in
3 10,000.

4 AUDIENCE MEMBER: They do identify the one
5 in one million as the point of departure, but
6 everything within the one in one million to one in
7 10,000 is an acceptable risk range for all decisions.

8 MR. SIMPSON: At this time I'd like to
9 introduce Margi English. She is with the State of
10 Idaho Department of Health and Welfare, Division of
11 Environmental Quality, and she was the project manager
12 for the Naval Reactors Facility Comprehensive
13 Investigation.

14 MS. ENGLISH: I really am quite pleased that
15 all of you came out tonight. It's great to have your
16 interest. Like Rick was saying a little while ago,
17 the way that the cleanups are done on the INEEL is
18 with a tri-party agreement and the state is a part of
19 that, and myself. I've worked with Rick and with EPA
20 staff for the past five-and-a-half years addressing
21 potential past contamination releases at the NRF,
22 Nuclear Reactors Facility.

23 During that time we've investigated several
24 sites. We've made several remedial decisions, and we
25 have conducted a couple of removal actions and

1 remedial actions for several landfills. We're very
2 pleased that all of those actions have proceeded quite
3 well. They have come in on schedule and within
4 budget.

5 At this point in time, we are turning our
6 attention to the rest of the sites at NRF that we had
7 not looked at before, as well as looking at the
8 accumulative aspects at all of the sites, including
9 the ones we've already made decisions at.

10 The state has worked with NRF and EPA to
11 develop the investigations to decide what data is
12 needed and what samples are needed. When we got the
13 data back, we've looked at developing the risk
14 assessment. We have also participated in developing
15 the list of potential remedial alternatives and
16 screening those, and we've all worked together in
17 preparing the proposed plan that you have right now.

18 We are at a point where we really would like
19 to welcome your participation in the remedy selection
20 process. We really encourage your comments at this
21 time and I do want to emphasize that even though the
22 proposed plan identifies a Preferred Alternative, the
23 agencies have not selected a remedy to implement yet.
24 So it's very important to us and I really want to
25 encourage you to make comment on any of the

1 alternatives, not just the Preferred Alternative, and
2 any other potential remedial actions that you think we
3 should be considering if they're not in there.

4 What we will do is use your input to help us
5 when we go to select a remedy for the sites at NRF and
6 then that selected remedy will be documented and
7 finalized in a Record of Decision later this year.
8 So, once again, I want to welcome you.

9 Unfortunately, my EPA colleague couldn't
10 make it tonight, but I know he is very interested in
11 your input and if you have any questions tonight,
12 please don't hesitate to ask. We would be very happy
13 to answer your questions about the site or about the
14 remedy selection process. So with that, I will turn
15 it back to you, Erik.

16 MR. SIMPSON: At this time I'd like to
17 introduce Andy Richardson. He is going to talk about
18 the Naval Reactors Facility investigation and a little
19 bit about the facility background.

20 MR. RICHARDSON: I'm Andy Richardson. I'm
21 with the Office of Naval Reactors Idaho Branch office
22 out here at the Naval Reactors Facility. As a matter
23 of fact, that's the building I work in.

24 The main thing I'm going to talk to you
25 about tonight, and then some of my counterparts who

1 work for Westinghouse are going to go into more
2 details about this, I want to give you some background
3 of the operation at the Naval Reactors Facility, what
4 we did there historically, and why we now find
5 ourselves in a position where we think we need to go
6 clean some stuff up.

7 Back in the late 1940s, the Congress told
8 the Navy who told Captain Rickover, we want you to
9 build us a nuclear-powered submarine and do it
10 efficiently and within cost and tell us when you're
11 done. So Captain Rickover went off to do that. As
12 part of that effort, they established the Naval
13 Reactors Facility on what was then called the National
14 Reactor Testing Station.

15 Since things moved along much more quickly
16 in the early 1950s than they do in the 1990s, they
17 established this site in 1951 and by 1953 this site,
18 which was called the S1W prototype, became the first
19 operational, with a really usable amount of power,
20 nuclear reactor that had ever been built. It was the
21 prototype reactor plant for the submarine Nautilus.

22 As part of the development of this prototype
23 plant, the current thinking back in the early '50s was
24 when you have radioactive water, processed water
25 that's used in the operation of that reactor plant,

1 the smart thing to do back then was to go ahead and
2 send it out to what is called a tile drain field. The
3 tile drain field is a pipe that runs ten feet
4 underground and there is a section of pipe that has a
5 bunch of holes in it. You send water out to this
6 buried pipe and the water leaches into the soil about
7 ten feet under the surface and the contaminants would
8 be drained in the soil.

9 What our sampling has shown over the years
10 was that was a pretty good guess, that's essentially
11 what happened. The contaminants got drained into the
12 soil.

13 Around 1953, the program decided, well, we
14 need to expand that operation a little bit so we built
15 what was called the S1W leaching pit. You take this
16 radioactively contaminated water and send it out and
17 let the water carry the contaminants down and the
18 contaminants get absorbed in the soil, and that was
19 your disposal method.

20 That was the standard mode of operation back
21 in the early '50s. About 1955, Congress then came
22 back to Captain Rickover and said, "Oh, by the way, we
23 think this nuclear submarine works real well and we
24 would like you to go ahead and build us a nuclear
25 powered-aircraft carrier also." So Captain Rickover

1 said, "Okay, I'll go build a prototype of one out in
2 the Idaho desert and we'll call it the A1W prototype."

3 And this was a prototype for the aircraft carrier
4 Enterprise, which interestingly enough, is still in
5 operation. This prototype had a similar discharge
6 arrangement. It had its own leaching bed, which was
7 out here to the west of the facility. So that was in
8 the 1957, 1958 time frame.

9 About that same time frame we built what is
10 called the expended core facility. It's another
11 facility of the Naval Reactors Facility that's still
12 in operation. Since we had, starting back in '53,
13 some operational reactors, the program decided it was
14 a smart thing to go off and take a look at some of the
15 reactor fuel from those reactors and make sure that it
16 was operating the way we expected it to.
17 Metallurgically, chemically, from a corrosion
18 standpoint, is the fuel doing what we designed it to
19 do? So we built this facility to do these
20 inspections on the fuel. We also inspect test
21 specimens that we send down to the advanced test
22 reactor to test specific materials for their corrosion
23 properties in a reactor environment.

24 As part of the operation of this facility,
25 some of that spent fuel is stored in water pools.

1 That water, by virtue of having the fuel in it, does
2 have some low level radioactive contamination in it.
3 Some of that water, through the operation of that
4 facility, also was sent over here to these S1W
5 leaching pits.

6 By the early 1960s, essentially you had two
7 prototype reactor plants and the Expended Core
8 Facility, which had some radioactive water that was
9 being discharged to the environment. Around 1965 we
10 built a third prototype reactor at the Naval Reactors
11 Facility, the S5G prototype. It was fairly
12 technologically advanced in both submarine quieting
13 and the safe operation of the reactor.

14 What's unique about this plant is what's
15 called natural circulation. The thermal driving, due
16 to the differences of the temperature of the water,
17 would actually move that coolant through the reactor
18 core. It made submarines much quieter, and in certain
19 regards, safer than they already were because you
20 don't have to have pumps to move that coolant through
21 the core to remove any heat.

22 Around the same time that we were developing
23 the S5G plant in the mid-'60s, people came to the
24 realization that taking this water and putting it out
25 in the desert wasn't the best thing that we could be

1 doing. So we started working in the late '60s and
2 early '70's on a system that would take this
3 radioactive water and recycle it within a closed
4 system. The output of all that research was by 1979.
5 All of the radioactive liquids at the Naval Reactors
6 Facility were being recycled and nothing was being
7 intentionally sent out into the desert.

8 So that brings us around, and again, this is
9 a very broad overview of where we think the problems
10 that most need addressing are, to where we are today.
11 As Rick said earlier, we took a comprehensive look of
12 this remedial investigation at the Naval Reactors
13 Facility, not just at these radioactive discharge
14 points but there was about 70-some points, 71 points
15 of both radioactive, nonradioactive discharges,
16 releases, bundled that all together and did a
17 comprehensive look at it and a comprehensive risk
18 assessment.

19 We came up with essentially these nine sites
20 that are outlined on this picture. These the ones
21 that we think we really need to go off and clean up.
22 These are the ones that require us to go off and take
23 some sort of action. There are others that we won't
24 have to do anything with, others that we'll want to
25 keep an eye on, but these are the sites of concern.

1 We'll go into some more details on these
2 other sites, but this is sort of the big picture of
3 how we got to the point today that we think we need to
4 do something with these. At this point, I would like
5 to turn it over to Mark Hutchison from Westinghouse
6 who worked on putting it together and will go into
7 more technical detail of what we did.

8 Are there any questions on any of this
9 background?

10 AUDIENCE MEMBER: How big are most of the
11 sites?

12 MR. RICHARDSON: For instance, the S1W
13 leaching bed is about an acre to an acre and a half,
14 about 175 feet for each one. This is the parking lot
15 and you can see these are individual cars in the
16 parking lot, and since this is a photograph, it's
17 obviously to scale. So that will give you a little
18 idea, about a half an acre to an acre. This is, I
19 think, the largest single, individual site with the
20 leaching pit.

21 AUDIENCE MEMBER: How deep is the water
22 table and will you be able to see the downgrading of
23 these sites?

24 MR. RICHARDSON: The aquifer is about 350
25 feet below the Naval Reactors Facility. We have

1 topsoil that on the average is about 30 feet deep,
2 then you get down to the basalt layer and then, again,
3 350 feet below surface is where you hit the aquifer.
4 The sampling of the aquifer or the groundwater,
5 although some contaminants have been found, there
6 hasn't been any contaminants of concern found in the
7 aquifer. There are four drinking water wells on the
8 site and that's what we use.

9 MS. ENGLISH: No contaminants have been
10 found in excess of drinking water standards on the
11 site at this time.

12 AUDIENCE MEMBER: You said there is a basalt
13 layer underneath. Is it possible that is this water
14 perched upon the basalt layer?

15 MR. RICHARDSON: There are four sedimentary
16 interbeds between NRF and the top of the aquifer.
17 There are 160, 240, and then one right about at the
18 top of the aquifer layer. Historically, there has
19 been some perched water underneath NRF and the zones
20 of perched water have changed, based on what the
21 operations were. There were some perched water zones
22 underneath these leaching beds but since we've stopped
23 discharging to these beds in '79, the perched water
24 beds essentially are gone.

25 AUDIENCE MEMBER: How often do you take

1 samples?

2 MR. RICHARDSON: U.S. Geologic Survey
3 started taking groundwater samples back in the '50s
4 when the testing station was initially established and
5 that sampling program has continued since then. If
6 you don't mind, I'll let Mark and Bruce, my
7 Westinghouse counterparts, go into more detail on some
8 of those sampling things. It goes back to the very
9 first days of the facility.

10 MR. HUTCHISON: Good evening. I'm Mark
11 Hutchison and I work with Westinghouse. I was the
12 project administrator of the Comprehensive Remedial
13 Investigation. I'd like to discuss a little bit of
14 the CERCLA process at the Naval Reactors Facility. We
15 have identified 71 sites at the Naval Reactors
16 Facility that needed some kind of assessment, some
17 kind of evaluation, for us to go and evaluate these
18 sites.

19 Of these 71 sites, ten sites had a previous
20 Record of Decision. Three of those sites had landfill
21 covers placed over landfill areas. Forty-three
22 additional sites, we went through a Track 1, Track 2,
23 type of investigation and determined that no further
24 investigation was required of those sites. That left
25 us with 18 more individual site assessments

1 to do as part of our Comprehensive Remedial
2 Investigation/Feasibility Study, which I'll try to
3 refer to as just "the study" from now on.

4 We've just completed our comprehensive
5 study. It included these 18 individual site
6 assessments. It includes what we call a cumulative
7 assessment that evaluates all of the sites and the
8 potential additive impacts. The result of that was
9 nine sites of concern. Currently, we're at the public
10 comment period where we get the public input. Beyond
11 that, we'll issue a comprehensive Record of Decision
12 where we'll have a Responsiveness Summary where we'll
13 try to address the comments that we receive during the
14 public comment period.

15 And then further down the road in the
16 future, we have our remedial design, our remedial
17 active phase, where we actually implement some of the
18 remedial actions that we would like to propose. It
19 will include some monitoring and then further down the
20 road, we'll have a five-year review where we look at
21 the effectiveness of some of the actions that we have
22 taken. The comprehensive study has five primary
23 tasks.

24 It included an individual assessment of 18
25 potentially radiological areas. It includes a

1 cumulative assessment for all 71 sites that we've
2 identified at the Naval Reactors Facility. It
3 includes a development of what we call remedial action
4 objectives. We developed and evaluated various
5 remedial action alternatives and, finally, a selection
6 of preferred alternatives.

7 The individual site assessments were
8 18 potentially radiological areas. We looked at these
9 areas, we looked at the historical information that we
10 could find, talked to previous site workers, gathered
11 as much information about these sites as we could.
12 Then we went into a sampling phase where we took
13 surface and subsurface soil samples and took some
14 groundwater samples from a groundwater monitoring well
15 network that we have established around the perimeter
16 of the site. We used all of that information as input
17 into our human health risk assessment that we
18 performed for each of the sites. The result of this
19 human health risk assessment was we had nine sites of
20 concern that Andy had shown on the map.

21 A cumulative assessment involved 71 sites
22 and it evaluated them in a cumulative assessment,
23 since all these sites might have an additive effect on
24 the receptors. The result of our a cumulative
25 assessment was, we did not have any additional sites

1 of concern that were not already identified. In our
2 individual site inspection, we also performed an
3 ecological risk assessment to evaluate potential
4 impact. The conclusion of our ecological risk
5 assessment was that the ecological assessment was
6 characterized as low and we didn't have any additional
7 actions to perform to be protective above and beyond
8 what we are going to do to protect human health. The
9 third aspect was a hydrologic study to assess
10 potential impacts to groundwater. The results of the
11 study were used in our risk assessment to help
12 evaluate groundwater ingestion.

13 The human health risk assessment included a
14 residential scenario and an occupational scenario.
15 For the residential scenario, we looked at a 30-year
16 future resident and a 100-year future resident. The
17 occupational scenario, we looked at a current worker
18 and a 30-year future worker. We've highlighted the
19 100-year future resident. That was our primary area
20 of concern. We've assumed that there will be a
21 government facility or an institutional type presence
22 out at the site for the next 100 years, and you're not
23 going to have a residence established at that spot for
24 at least the next 100 years.

25 The occupational scenario, we have controls

1 in place, procedures in place, to prevent workers from
2 being exposed to these contaminants, so that was not
3 really a concern to us. The result of our human
4 health risk assessment was nine contaminants of
5 concern. Eight of them were radiological and one was
6 inorganic lead. Cesium-137 and strontium-90 were by
7 far the strongest risk drivers that we had. Lead, we
8 had detected at one site above the EPA screening
9 level. So those are the three primary contaminants of
10 concern that we have at these nine sites.

11 This diagram shows the risk over here and
12 these are the nine sites. As you can see, this is the
13 one in 10,000 risk that Rick had talked about
14 earlier. Seven of our nine sites are above this one
15 in 10,000. We considered that to be unacceptable.
16 It's an unacceptable risk. You'll notice two other
17 sites here, an A1W radioactive line, which is an
18 underground buried pipe. Although the risk assessment
19 shows something below one in 10,000, there is an
20 uncertainty with the data we have, a potential that
21 there may be contaminants around this pipe that would
22 cause this risk to be above this one in 10,000.

23 Another site is the S1W retention basin,
24 which is a concrete basin. That has some historical
25 evidence that it had leaked at one time and there are

1 contaminants possibly under the basin that would
2 require some cleanup. We did not sample that because
3 of the difficulty and the expense that would have been
4 incurred.

5 Fifty-two other sites had risks that were in
6 or below this range. In these 52 sites, we're
7 proposing as no additional action sites. Bruce, who
8 will be coming up here next, will be explaining this.
9 At this time, I'm going to turn it over to Bruce and
10 he is the Westinghouse Program Area 8 Manager.

11 AUDIENCE MEMBER: In the administrative
12 record in the 8-03, Unit 23, deep well sample
13 data for Wells 1, 2 and 3, this is in the Remedial
14 Investigation Feasibility Study of 1995.
15 There are hits on the beta on all three cases that
16 exceed the MCL's for gross beta.

17 MR. OLENICK: I can address that. That
18 particular data wasn't based -- if you look at that,
19 you're looking at two columns of numbers, looking at
20 two different reference sources, are you not? And
21 there is two beta columns there actually. One is
22 based on strontium and the other is based on cesium.

23 AUDIENCE MEMBER: I wanted to get back to
24 what Margi was saying because there seems to be some
25 question about whether or not there is contaminants in

1 excess of the MCL's.

2 MR. OLENICK: If you will hold on to that,
3 we can address that here in a few minutes.

4 I want to get back to where we left off. I
5 want to kind of briefly summarize where we're at.
6 These nine sites of concern at the Naval Reactor
7 Facility were deemed unacceptable risk, two of them
8 being in the range where we had to make a risk
9 management decision based on the data available. The
10 other seven clearly are above the one in 10,000 range.

11 This is just to summarize real quickly that
12 at those nine sites, six of them located various pipes
13 and small drain fields and then two leaching beds on
14 the outside of the facility. And then, finally, A1W
15 on the west bed of the facility.

16 The next step you have to do in the process
17 is come up with an action. What do we do now? We
18 create remedial action objectives, the goals we create
19 to initiate some type of response. Those remedial
20 action objectives or goals address the type of things
21 we're looking for that the responses will achieve.
22 The first one, the desire under human health
23 protection is to prevent direct exposure from the
24 protection of food or soil from those individual soils
25 for the future 100-year residential receptor. Also,

1 another goal that we used to achieve for the preferred
2 action is to prevent any type of soil exposure
3 contaminated with lead that exceeds the 400 PPM
4 screening level for lead cleanup established by the
5 EPA.

6 On this site, the remediation goals for the
7 primary contaminants of concern, again, cesium,
8 strontium and lead, those two right there, 16.7, 45.6,
9 if you can clean up to anything above that level would
10 be deemed unacceptable and anything below that would
11 be acceptable. So cleaning up to those levels today
12 insures acceptable risk for a future 100-year scenario
13 resident. Again, the lead recommended screening level
14 at 400 PPM.

15 Okay. For protection of the environment:
16 the goals established to prevent the erosion or
17 intrusion of any plant or animal species into these
18 areas of concern. Not only that, the goals are used
19 to establish or prevent exposure from contaminants of
20 concern to any ecological receptor. That brings us up
21 to a proposed response action. We evaluated many,
22 many response actions and we screened them out to
23 these essential four.

24 The first one, being the baseline response
25 action required by the EPA, is what is the effects if

1 you do nothing? That's one proposed action that
2 would include no controls in place and also no
3 additional monitoring, that we do currently. There
4 was a question earlier about the groundwater
5 monitoring that we perform. We have six groundwater
6 monitoring wells in addition to another seven U.S.G.S.
7 wells that are sampled every quarter. We take quite a
8 few samples continually throughout the year monitoring
9 groundwater.

10 The next evaluated response action is
11 limited action. Limited action consists of
12 long-term monitoring and also placing some sort of
13 institutional controls, whether it's fencing,
14 barriers, to keep people away from these nine sites of
15 concern.

16 Building on that, if you take two, again,
17 you see long-term monitoring and institutional
18 controls. Here, we have added on limited excavation
19 and containment. What that essentially is proposing
20 is to take six of those sites, of the smaller sites,
21 excavate them, move the contaminated soil and place
22 them into the S1W leaching bed with enough volume to
23 hold the maximum volume calculated from those six
24 sites. Essentially, what it is, is you're
25 consolidating the soil into two essential sites at the

1 reactor facility and then building two engineered caps
2 over both of those areas to prevent intrusion and
3 exposure to the receptor.

4 The fourth proposed action is a complete
5 excavation and removal. Take all nine sites, excavate
6 them, dig them up and ship them to an off-site
7 facility whether it's on the INEEL or off the INEEL
8 entirely. In this particular proposed action, no
9 long-term monitoring or controls are necessary because
10 all of the contamination is at another facility.

11 Given those four alternatives, we have to
12 evaluate them against something. We have nine
13 established EPA evaluation criteria, which gives us a
14 guideline in how we rank those against one another.
15 The first two, called threshold criteria, are the ones
16 we look at first when we screen those individual
17 proposed or evaluated actions. Protection of human
18 health and the environment is of concern and also
19 complying with any applicable laws.

20 Long-term effectiveness and short-term
21 effectiveness is also looked at. Long-term
22 effectiveness: meaning how good is it at removing the
23 contamination from the facility over a long period of
24 time. Short-term effectiveness: primarily dealing
25 with what exposure do these individuals get while

1 they're performing these actions.

2 Treatment is also another evaluation
3 criteria. But if you noticed, our four preferred
4 alternatives did not include treatment. So that was
5 dropped out of the evaluation criteria. Ease of
6 implementation as well as cost: we're concerned about
7 doing this efficiently and also saving taxpayer
8 dollars in the same sense.

9 And then, finally, the last two, state
10 acceptance and public acceptance. Both related to
11 this meeting tonight. State representatives here
12 worked through the proposed plan as well as the entire
13 study and are seeking your acceptance or input on
14 those proposed alternatives.

15 Looking at these alternatives, once again,
16 those six that we had left, if you notice here on your
17 left the listing of those, this is a consumer
18 reports crunched down version of looking at those
19 alternatives-visually.

20 If you notice, protection of human
21 health and compliance with all applicable laws,
22 Alternatives 3 and 4, best meet those two criteria.
23 Whereas doing limited action, fencing -- if you notice
24 across the top, I gave kind of buzz words -- fencing
25 and monitoring is the least effective for those two.

1 It doesn't mean it's ineffective, it just means it's
2 less than the other two.

3 Long-term effectiveness. Obviously the
4 total removal of contamination at the Naval Reactor
5 Facility is the best long-term effective plan.
6 Certainly doing little other than just monitoring and
7 fencing is the least effective long term.

8 Short-term effectiveness, as far as
9 implementing the different types of actions that we're
10 proposing here, doing little reduces the exposure of
11 individuals performing that action. Complete
12 excavation, on the other hand, requires a lot of work.
13 A lot of individuals digging up the actual site, so
14 that would be the least acceptable in that category.
15 Finally, implementability, much the same as short-term
16 effectiveness, and then cost is rather
17 self-explanatory.

18 Doing little is the cheapest, and complete
19 excavation, about \$19 million, is the estimated cost.
20 Looking at that evaluation criteria, it was deemed
21 that Alternative 3, the partial excavation and
22 consolidating on the facility itself was the best
23 plan. And we'll go over this again.

24 Again, I'd like to call that consolidate and
25 monitor, keep that fresh in your memory. But, again,

1 taking six smaller sites, excavating them and moving
2 them to the S1W leaching bed, the S1W leaching bed has
3 a volume of about 90,000 cubic feet. The maximum
4 volume of soil we're talking about is 60,000 cubic
5 feet, so we're using up about two thirds of the volume
6 of that leaching bed with some contingency built in,
7 in case we didn't quite estimate accurately enough.
8 Although, again, we used maximum volume so that was
9 the maximum amount of volume we expected to place in
10 that leaching bed.

11 After that is done, we will place an
12 engineered cap over that area and that, again, will
13 prevent intrusion or exposure to any type of
14 receptor. Notice that also on the west end of the
15 facility, and I'll switch to that here briefly, there
16 is another leaching bed in which a separate engineered
17 cap will be placed. And then, finally, institutional
18 control will be implemented, fencing and barriers, as
19 well as long-term monitoring to insure that this
20 remedy is effective for the long term.

21 This is a representative model of the type
22 of caps we're considering for that particular action.
23 Notice the rather large rip rap up on top of the
24 engineered cap, as well as the layered design system
25 to, once again, prevent any type of exposure from

1 those contaminants.

2 So, in summary, we have nine sites of
3 concern. What we'd like to do -- that have
4 unacceptable human risk as far as our calculations
5 go. The cumulative risk assessment, as Mark mentioned
6 earlier, did not identify any additional risks
7 associated with the cumulative effect of those nine
8 sites. We also identified four remedial action
9 alternatives, which in turn, we evaluated using those
10 nine EPA evaluation criteria, selecting the third
11 alternative, which is the Preferred Alternative,
12 excavating and consolidation of soils at NRF.
13 Engineered contaminant cap, and moving six sites and
14 consolidating those into two individual areas at the
15 facility and then constructing caps and then
16 maintaining the long-term monitoring program.

17 In addition to that, as mentioned on an
18 earlier slide, we have 52 additional sites, 11 of
19 which require no further action, which means that
20 those sites have a source present located far below
21 ground that needs to be kept watch on in the future.
22 In the five-year review process we will reinvestigate
23 those to make sure the action is effective. And then
24 the remaining 41 sites, rubble piles and those sorts
25 of things with no source present, need no further

1 action.

2 So where does that put us? The first thing
3 is we need to understand public concern and answer any
4 questions that you may have. We also encourage that
5 you give us any type of oral or written response to
6 any of these things we're proposing. The comment
7 period carries through to February 10, 1998. Once we
8 receive comments and assimilate all that information,
9 we draft a Responsiveness Summary and a Record of
10 Decision in the summer of 1998. And remedial action
11 based on all that input, all the different scientific
12 and public responses begin the Remedial Design Phase
13 in the fall of 1998. So given that, I will hand it
14 over to Andy Richardson once again to field your
15 questions and concerns.

16 AUDIENCE MEMBER: The cost that you have in
17 here, is that the cost of doing all of the sites at
18 once with that action plan or is that just one site
19 with that action plan?

20 MR. RICHARDSON: If I understand correctly,
21 those costs are based on taking the different levels
22 of action for the nine sites of concern. For example,
23 the Alternative 3, which is about \$9 million,
24 that would entail digging up the six sites and
25 consolidating them into two. For Alternative 4, the

1 \$19 million, that would entail digging up all nine
2 sites and then packaging up and sending off the soils
3 and materials from the nine sites to someplace away
4 from the Naval Reactors Facility.

5 AUDIENCE MEMBER: Has your sampling ever
6 been quantified to discriminate between the nine sites
7 selected and the remaining sites? What percentage of
8 determination of toxicity risk assessment values, the
9 confidence level, or error encompassed?

10 MR. RICHARDSON: I'll turn that over to you,
11 Mark, and we'll see if we both understand it.

12 MR. HUTCHISON: I'll just briefly describe
13 our sampling methods that we use. We had a sample
14 approach where for some sites we knew that we had some
15 contamination present and so the sampling was
16 basically around the outside of the units. We had
17 information from past discharge reports. We had a
18 real good record of what was there, so we were
19 primarily concerned of getting a grip of what kind of
20 volume or what kind of extent of contamination we're
21 talking about.

22 Typically we used the maximum amounts that
23 we detected for each of the sites for our risk
24 assessment. It wasn't an upper confidence level, it
25 was a maximum concentration for each constituent. So

1 if we took some samples, if we found four or five
2 radionuclides or three or four metals, we took that
3 maximum amount from all of the sampling in that area
4 and used that in our risk assessment. It was a
5 conservative approach and that is how we did that for
6 each individual site.

7 AUDIENCE MEMBER: And that was the cutoff
8 that determined whether or not that was a site that
9 required attention or not?

10 MR. HUTCHISON: Right.

11 MR. OLENICK: If I could elaborate on that,
12 and that's a good question too. When you determine
13 risk, it doesn't have an error associated with it, the
14 data you input into that model does -- when you
15 calculate a mean for that data -- the risk itself
16 doesn't. But what happens is when you input that data
17 into that model, that model builds on parameters such
18 as how often is a person exposed and you say, "Well,
19 they're living there 30 years, 350 days a year, 24
20 hours a day, swimming in the soil." You build those
21 conservative exposure estimates with that data so you
22 try to build very conservative high end, you're always
23 using the high end values, the maximum amount you can
24 rather than some component interval. That way, you're
25 always encompassing that interval. No matter where

1 you set that interval, you're always building your
2 model higher than what the interval is so the errors
3 are merged in there and your model is built on very
4 maximum conservative values. Does that help?

5 AUDIENCE MEMBER: Yes.

6 AUDIENCE MEMBER: As I understand, the risk
7 assessment was formed to determine the risk of the
8 people on the land surface and the different animals
9 and plants and stuff associated with the contaminants
10 on the surface. Part of the plan, I understand, is to
11 put a cap over the top of it so it is inaccessible by
12 humans and the environment. What I'm curious is how
13 much attention has been paid to how the material will
14 travel through into the groundwater and then once
15 there, how far will it move?

16 MR. RICHARDSON: The groundwater model that
17 was used throughout the risk assessment is called GW
18 screen and it's pretty much a standard groundwater
19 transport model for use on the INEEL. Very simply,
20 the groundwater modeling shows that the transport of
21 the contaminants to the groundwater is not a concern.
22 You essentially don't have a method of transport that
23 gets it there to where it becomes accessible. This is
24 from a radionuclide standpoint in the time periods and
25 scenarios that we're looking at.

1 MR. HUTCHISON: If you still had an active
2 lagoon with the water source on top, you have a
3 driving head that forces contamination down. In these
4 instances, all these nine sites, none of them are near
5 a discharge location of water or standing water, there
6 is no driving head, so to speak. The cesium, which is
7 locked up in the upper layer of soil, building a cap
8 over the top of it is just further insurance of
9 eliminating that driving head or any possibility that
10 that could occur.

11 AUDIENCE MEMBER: But the cap doesn't have
12 any kind of an impermeable layer. It is not going to
13 keep out the precipitation that will provide that head
14 and continue to drive the contamination down to the
15 lower levels.

16 MR. OLENICK: That's correct. And the cap
17 that I showed up there may or may not have that type
18 of layer. In the design phase, which comes next, we
19 will evaluate whether or not that cap needs that type
20 of permeable or impermeable hard-capped layer that
21 prevents that, similar to the landfill caps that we
22 already built for different reasons, for the landfills
23 we have now in existence there. Again, going back to
24 what Andy said, again, we get very low precipitation
25 out at the INEEL to begin with, so having a

1 conservative effective long-term driving head isn't
2 enough to drive that down by itself to the aquifer,
3 based on the kind of concerns that we have in the
4 model itself.

5 MR. RICHARDSON: I guess maybe something
6 that at least someone showed makes that believable.
7 The leaching beds that we used to discharge these
8 contaminants to on an annual basis, we would routinely
9 discharge literally millions of gallons of water into
10 those leaching beds. The sampling that we have done
11 to characterize the extent of those contaminants from
12 those leaching beds shows that, for the most part,
13 most of the contamination is still located within an
14 area about from where the discharge piping was to
15 about three feet below it. Almost everything is still
16 there. That's after discharging millions of gallons
17 of water through those leaching beds.

18 So getting back to what Bruce said, and this
19 supports what the groundwater modeling shows, is that
20 an annual precipitation of nine inches of
21 precipitation a year, when you're concerned about
22 contamination that's already ten feet below ground,
23 the modeling just shows --

24 AUDIENCE MEMBER: Deep well-water samples do
25 not support that conclusion. Neither does any of the

1 other scenarios where you've had leach pits, or
2 whatever. When you have major groundwater
3 contamination, it is driven down. The sample data
4 does not support what you just said nor does the
5 U.S.G.S. studies, in terms of the precipitation impact
6 on-surface or near-surface contamination and how it
7 will drive it down into very lower levels. The same
8 principle, precipitation generating something to
9 transport contaminants down is going to be the same.

10 MR. BRADLEY: I think we need to be careful
11 because there are cases at the INEEL that will not be
12 discussed tonight that are important that you should
13 be worried about.

14 AUDIENCE MEMBER: You're right. It's even
15 worse at Argonne.

16 AUDIENCE MEMBER: Part of the difference is
17 that there are places at INEEL where contaminants, for
18 whatever reason, were deliberately pumped into the
19 aquifer to dilute them. And I believe that when you
20 go back and look at the data and sort out whether
21 we're talking about some other place or NRF or
22 Argonne, we're finding places where we're finding
23 contamination found in the groundwater are places
24 where contaminants might have been deliberately pumped
25 in rather than spread on the surface and allowed to

1 seep in.

2 AUDIENCE MEMBER: You're talking about two
3 different things here. When it's in the region of the
4 injection well and it's down at the 600 foot level,
5 that was from the injection well. But when it's at
6 240 feet or 400 feet, you know, and it's nowhere near
7 an injection well, that came from leach pits.

8 AUDIENCE MEMBER: I don't think we found any
9 data in the NRF that --

10 AUDIENCE MEMBER: How deep are those three
11 wells?

12 MS. ENGLISH: I'd like to take a look at the
13 data that you're looking at.

14 MR. BRADLEY: We've got to make sure we're
15 dealing with the real data. I appreciate the
16 difficulty of dealing with this. There is just a
17 whole lot of data and it's easy to become confused. I
18 think we've talked about we want to understand what
19 you're looking at. First of all, there are four wells
20 and we only have data for three. We can look at that
21 data you're looking at and help sort that out.

22 I'm not aware of any cases. You said
23 Wells 1 through 3, in any appreciable time, have ever
24 had data of contamination above drinking water
25 levels. We can look at that and if there is a mistake

1 in there, we want to fix it. If we have given people
2 the wrong impression somehow, one way or the other, we
3 want to get that straightened out. That's what this
4 is all about. I personally have a great deal of
5 difficulty getting through all of the data and making
6 sense of it.

7 It's an important point and I don't want to
8 trivialize it. But I do want to make sure, rather
9 than take up everybody's time, that we get to the
10 other questions as well. And then we and anybody else
11 who wants to can go through what is it on this very
12 specific thing. I think it influences your perception
13 of how stuff dissipates through dirt.

14 MS. ENGLISH: I'd like to add a couple of
15 things. I have been working with the site for a
16 number of years. I think I'm fairly familiar and I do
17 want to look at what you're talking about, but what I
18 would like to convey is that, as part of the remedial
19 action, we did look very extensively at the
20 groundwater around NRF. We have developed as part of
21 the remedial investigation and the remedial action of
22 the landfills, which were covered a couple of years
23 ago, we put in a rather thorough network which
24 surrounds the site. We did sample that network very
25 extensively over two different sampling rounds at

1 different times of the year. The results of those
2 sampling events, looking at the new wells, as well as
3 the existing wells that we have and the production
4 data, too, we did not find any exceedances of MCL's
5 for drinking water standards in the groundwater right
6 now.

7 I do know that historically, many years ago,
8 in the 1960s, there were some limited sampling results
9 in one production well that exceeded and was now an
10 MCL cobalt. I'm also aware of an exceedance many
11 years ago before they stopped using chromiums as a
12 rust inhibitor. There was an exceedance in another
13 production well with chromiums and I believe that was
14 in the 1960s.

15 The numbers run together for me too. So I
16 can't tell you exact dates. I'm not certain, but that
17 data that you have in the RI may be going back to that
18 point and that's why we need to look at it. But I can
19 tell you that the data that was gathered around the
20 site, which would have indicated any plumes emanating
21 from the site because it's very well covered, there
22 were no exceedances. We did find some slightly
23 elevated levels that was still well below drinking
24 water standards.

25 So tritium, of course, goes with the

1 groundwater. It's not very retarded. So the elevated
2 tritium could indicate, and probably does indicate,
3 that waters that were originally discharged into those
4 perched units has reached the groundwater but those
5 levels and, Mark, you might be able to help me out,
6 are very low, well below drinking water standards.

7 I think that taking those actual sample data
8 that we collected as part of the remedial
9 investigation, together with taking the soil data and
10 the models that we've run on the concentrations in the
11 soils, gives us a pretty good understanding of the
12 impacts that we have at the site right now.

13 MR. OLENICK: If I could just expand on
14 that. You said 1995, and right away I thought, 1995.
15 But that's a 1995 report, correct? It's actually 1963
16 data that you're looking at. It looked like we did
17 have some perched water that migrated sideways and
18 then down to Production Well No. 2 and that's the
19 exceedance that Margi's talking about historically.
20 And indeed, that's exactly why we put the data in
21 there, is to show these types of cause and effect.
22 That's actually a historic report contained in a 1995
23 report and you're exactly right. That gross data
24 measurement was due to cobalt-60 migrating into that
25 perched water that was below --

1 MS. ENGLISH: That was a reason why we look
2 so carefully for the presence of any perched bed now,
3 is because of the interpretation that that old data
4 was from the migration of a former perching bed
5 beneath those units back in the 1960s.

6 MR. RICHARDSON: Essentially, back in the
7 '60s where he was saying we were using leaching beds,
8 and earlier I got the question about perched water
9 zone and interbed layer at about the 108 foot levels,
10 I think that's about right, there is an interbed --

11 MR. OLENICK: It was higher than that, it
12 was approximately 30 to 60 feet.

13 MR. RICHARDSON: Okay, that's right. The
14 bottom line is, you ended up with a perched water zone
15 because of the discharge to this leaching bed back in
16 the '60s that we think extended out in this
17 direction.

18 The No. 2 production well is right about
19 here. Frankly, from going back through the historical
20 records, what we think happened is when they drilled
21 the No. 2 production well in the mid-60's, in
22 preparation for building the S5G Prototype Plant, that
23 they likely drilled through that perched zone and then
24 some of the perched water was able to make its way
25 down through the well casing. So they said this isn't

1 right, so let's grout this well casing. And they
2 tried to seal the thing. There is some evidence that
3 the people doing the sealing didn't do a very good
4 job.

5 We did find some cobalt-60 and we quit using
6 that well. We periodically sampled that well over the
7 years and that well has been back in service now since
8 1988. So it's been in operation again for the last
9 ten years.

10 And getting back to what I was talking about
11 earlier, what we did back in the '60s, we were pumping
12 millions of gallons of water through these leaching
13 beds. We haven't pumped any water through them since
14 1979 and, actually, very little since about 1972. And
15 all of the sampling shows this perched water zone has
16 dried up.

17 AUDIENCE MEMBER: I'm interested in knowing
18 what exactly involves monitoring for this preferred
19 plan of attack, what exactly is the technology
20 involved, and what goes into monitoring?

21 MR. OLENICK: Essentially, long term
22 monitoring at this facility -- two years ago we
23 drilled six more wells around the facility. They were
24 located in a semicircular arch and then additionally
25 there is a U.S.G.S. well, as we have several operating

1 wells, as well. But that arch helps us kind of
2 triangulate and see if there is any particular source
3 on the surface itself.

4 The groundwater monitoring consists of
5 quarterly samples collected from each of those wells,
6 including quality assurance samples for organics,
7 inorganics, and radionuclides. And those radionuclide
8 analyses include gross beta and tritium as well. So
9 there is a bracket of wells around the facility and
10 we're continuing monitoring those every three months
11 to see if there is any impact at all.

12 AUDIENCE MEMBER: Are they being tested for
13 a variety of contaminants?

14 MR. OLENICK: Well, we work in consortium
15 with the U.S. Geological Survey. They are somewhat
16 independent. It's a separate entity.

17 They've been out there doing it since 1949
18 and they do a great job for us. We work with them on
19 the methodology and request certain analytes. They
20 come on with the equipment and expertise to actually
21 go off and do that. So we work together and they do
22 the sampling for us. We dictate the type of quality
23 assurance of what we would like to see in the data and
24 what type of data and then they go off and use their
25 laboratory, so it is somewhat independent. So,

1 together, we work up this monitoring program that is
2 quite extensive. It's very well thought out.

3 AUDIENCE MEMBER: How many years does that
4 go into the future, as far as the budget is
5 concerned?

6 MR. OLENICK: Thirty years is what we've
7 projected for that long-term monitoring plan.

8 MS. ENGLISH: In answer to your question,
9 Bruce has described what's being done now. But in
10 direct answer to your question, the monitoring that
11 would be done for a remedial action should
12 Alternative 3 be chosen, that has not been agreed on
13 yet. This is what they're doing now. The agencies
14 have not reached any kind of consensus on what kind of
15 monitoring will be done.

16 At this point, those analytes may be ones
17 that we're monitoring for. It's also possible that we
18 will be looking for specific data as well. We may be
19 looking for cesium-137 specifically, and strontium-90
20 specifically as we did.

21 MR. OLENICK: Also, the monitoring we're
22 doing is the result of two other record of decisions
23 that were done for the landfills.

24 MR. BROSCIOUS: The Preferred Alternative to
25 consolidate the contaminated soil from all of the

1 various sites and put it together, with all due
2 respect, it reminds me of a Arlo Guthrie song called
3 Alice's Restaurant, where he collects all his garbage
4 and he goes out looking for a place to dump it. He is
5 driving along and he sees this pile of garbage along
6 the side of the road and he says, "Well, instead of
7 picking all of that up, I'll just throw mine down."
8 And the sheriff came along and arrested him for
9 littering. That's what this reminds me of.

10 And what's really scary about it, is that
11 you're literally creating a radioactive waste dump
12 there that would not comply with any current standards
13 under the Resource Conservation Recovery Act for
14 hazardous waste or radioactive waste dump. Why the
15 state and the EPA regulators are allowing you to
16 proceed, literally violating all of your applicable
17 regulations in making this dump site, you know, that
18 literally could not even pass municipal garbage
19 landfill requirements, in this day and age is just
20 awesome. I don't understand it. I don't see how you
21 can allow them to get away with it.

22 MR. SIMPSON: I think you should save
23 comments like this for the comment period.

24 AUDIENCE MEMBER: Oh, you'll get it then
25 too.

1 MR. RICHARDSON: I think we just got it and
2 I understand.

3 AUDIENCE MEMBER: The question is to Margi
4 and Wayne. How can you allow them to get away with
5 it, to literally violate RCRA requirements for dump
6 sites like that?

7 MS. ENGLISH: First off, I think we're
8 mixing things a little bit. I think the RCRA
9 requirements and -- Daryl, I think you used to work on
10 these.

11 MR. KOCH: This is not a RCRA facility in
12 any way, shape, or form. I know you haven't had a lot
13 of time to read this stuff, but I think when you do,
14 you'll find that it does meet all of the RCRA
15 requirements, and at that point, I think you'll stand
16 up and say you're happy about it.

17 AUDIENCE MEMBER: You also have found lead,
18 am I correct?

19 MR. OLENICK: But the lead exists in the
20 leaching bed that's currently in place. It's already
21 in the ground at that level. The EPA proposes that
22 RCRA regulate, that's correct. Also, proposed to
23 clean up to threshold standard, and we've met that.

24 MR. KOCH: I don't know how else to answer
25 the question really, but the regulations that are in

1 force have been applied. Not that we necessarily
2 agree with EPA all of the time.

3 MR. OLENICK: You've got to be careful with
4 comparing these RCRA levels of PPM with total metals
5 analogy that CERCLA does a lot of work with. So those
6 soils were not hazardous under RCRA but they were
7 a "totals" problem under 400 PPM screening level. You
8 have got to be really careful on how you separate all
9 of those out. You have got to be really careful in
10 calling something hazardous and something radiological
11 in making sure that we're meeting all of the
12 appropriate RCRA requirements.

13 AUDIENCE MEMBER: Do you know a model to see
14 if the government is completing the survey, the model
15 is just an American model or did you do some physical
16 experience, physical simulation of this act?

17 MR. OLENICK: The model is actually
18 developed for the INEEL. In fact, Argonne, one of
19 their key people is one that developed that model
20 based on the soil type at the INEEL, based on the
21 default layer and the type of soil there. The model
22 is very specific for the INEEL and the southeast Idaho
23 area. It is numerical, but it has many variables to
24 take into account. There is not a lot of qualitative
25 guessing and subjectiveness to the model.

1 MR. RICHARDSON: Any other questions?

2 Thank you.

3 MR. SIMPSON: This is the portion of the
4 meeting where you make public comments for the
5 record. We have a court reporter who will report your
6 comments verbatim. When you make the comment, please
7 clearly speak your name and give your address so that
8 when the agency responds to your comment in the
9 Responsive Summary to the Record of Decision, we can
10 send that document to you. If you can, limit your
11 comments to five minutes.

12 Chuck, did you want to?

13 AUDIENCE MEMBER: Sure. My name is Chuck
14 Broschious. I'm the executive director of the
15 Environmental Defense Institute based out of Troy,
16 Idaho. Environmental Defense is to receive the
17 proposed plan on Friday, January 16th. Since Monday
18 was a holiday, it meant that EDI received the plan one
19 working day prior to the public meetings in Moscow,
20 Wednesday, January 21st. The public meetings are the
21 only opportunity the public has to get testimony into
22 the public record. Inadequate preparation time
23 literally translates to inadequate opportunity to be
24 engaged to the decision-making process.

25 Additionally, there are two comprehensive

1 ways, area group plans, one for NRF and one for
2 Argonne National West, covering a total of some 28
3 individual operating waste sites. Therefore, the
4 public participation process is fatally flawed and
5 unacceptable. At the very least, the public comment
6 period must be extended to February 28th, the end of
7 the month.

8 The plan assumes that the Department of
9 Energy and the Naval Reactors proposed program and
10 Argonne National Laboratory-West enjoy credibility on
11 the public side. This is an invalid assumption.
12 These agencies have broken the law and are being
13 forced via a Federal Facility Agreement and Consent
14 Order to correct their illegal activities. As illegal
15 polluters, no credibility can be assumed and,
16 therefore, full and complete disclosure is demanded in
17 all plan publications. The plan does not provide the
18 reader with full disclosure or provide the essential
19 information the reader needs in order to evaluate the
20 appropriateness of the preferred remedial
21 alternative. For instance, maximum contaminate levels
22 for all contaminants of concern must be stated for
23 each Operational Unit as well as the effective
24 standard for that contaminant, so that the reader can
25 make up their own mind whether the cleanup actions or

1 no actions are appropriate. Stating conclusions
2 without providing definitive data to support the
3 findings assumes credibility that the agencies do not
4 have.

5 Another major assumption is that it
6 extensively evoked in the plan is 100 years of DOE
7 monitoring and institutional control of the
8 contaminated sites. In real life, when entities have
9 no credibility and are required to do major actions in
10 the future, they are required to establish trust funds
11 so that if they again decide to disregard the legal
12 requirements, the funding will be there for the state
13 or other regulatory agencies to do the job. The state
14 of Idaho should therefore require DOE to establish
15 such a monitoring and institutional control trust fund
16 to cover those cost of INEEL.

17 Environmental Protection Agency is a
18 division of environmental quality also incorrectly
19 assuming credibility with the public. The presence of
20 their logos on the plan, the review of their
21 documents, and the endorsement of preferred
22 alternatives make these agencies complicitous in a
23 plan of inadequacies and flaws, as well as the history
24 of INEEL plan of more cover-up than cleanup.

25 The plan states the Comprehensive Remedial

1 Investigation/Feasibility Studies, Waste Area Group 8,
2 represents the last extensive comprehensive, this is
3 CERCLA, investigation for the Naval Reactors
4 Facility. This plan is not comprehensive because it
5 excludes the retention basins, one of the most
6 contaminated waste sites at the NRF from the CERCLA
7 cleanup process. The retention basin is a concrete
8 tank that temporarily holds liquid, radioactive, and
9 chemical wastes prior to discharge of the various
10 leach pits. The plan fails to state that the sludge
11 in the basin contains cesium-137 in excess of 192,700
12 picocuries per gram. A long history of leaks from the
13 basin. The plan's exclusion of the NRF expanding core
14 facility leaks additionally demonstrates the
15 incompleteness of the so-called quote and unquote
16 comprehensive plans.

17 The ECF, built in 1958, does not meet
18 current spent reactor fuel storage standards that
19 require stainless steel liner, leak containment, and
20 leak detection systems. The ECF should be shut down
21 for exactly the same reason that the Chem Plant
22 Building 603 underwater fuel storage facility was shut
23 down. It was an unacceptable hazard and did not meet
24 current standards. ECF has been leaking significantly
25 greater than 62,000 gallons of radioactive water over

1 the past decade. The soil contamination around and
2 underneath the basin must be included in the CERCLA
3 cleanup process. The plan offers no soil sampling
4 data to substantiate exclusion of the ECF from CERCLA
5 action.

6 The plan's exclusion of the sewage lagoons
7 from its so-called, quote and unquote, comprehensive
8 CERCLA cleanup, again, demonstrates the incompleteness
9 of the plan. Contaminant levels of arsenic, mercury,
10 and cesium-137 would normally require remedial
11 action. NRF intends to continue the use of these
12 unlikely leach ponds despite the fact that every
13 gallon of waste water that flows into the pond leaches
14 more of the contaminant pools toward the aquifer.
15 NRF should be required to close the sewage lagoons,
16 clean them up, and build new lined and permanent that
17 would meet current regulations.

18 The Preferred Alternative 3 that DOE, the
19 state, and EPA want the public to accept cannot be
20 justifiably called a cleanup plan. The shell game
21 cover up, yes, but not a cleanup plan. Alternative 3
22 is a rerun of the misguided actions at the INEEL Test
23 Reactor Area warm waste pond. The plan calls for
24 consolidation of the contaminant soil for numerous
25 sites between -- into the bottom of one of the old

1 leach ponds and then cap it with rocks and gravel.
2 It's quick, dirty and comparatively cheap, and that's
3 why DOE likes it.

4 The data show long-term waste mismanagement
5 of cesium-137 and 310,000 picocuries per gram, and
6 cobalt-60, 1,300,000 picocuries per gram. Moreover,
7 this approach does not meet the applicable or relevant
8 or appropriate requirements because it does not meet
9 Subtitle C hazardous and radioactive waste disposal
10 regulations. The proposed NRF remedial action would
11 not even meet RCRA municipal garbage Subtitle D
12 landfill requirements, which require impermeable cap
13 and liner, leachate monitoring wells, location
14 restrictions over sole-source aquifers. The NRF plan
15 contains none of these essential features. The plan
16 effectively shifts the risks, hazards, and cleanup
17 cost of future generations.

18 There is more, but I'll stop.

19 MR. SIMPSON: Anyone else?

20 I would just like to clarify a few things.
21 The comment period for these projects is open until
22 February 10th. And also, based on his request to
23 extend the comment period, that will be a decision
24 that the agencies will have to make. And if granted,
25 we will run ads in the newspapers and send out

1 postcards to everyone and let everyone know, and I'll
2 talk to Chuck about that as well. You can submit
3 comments in writing and give those to us tonight or
4 just put the comment form in the mail and we'll get
5 them as well.

6 Because of the late time, I'd like to take
7 about a five-minute break between the presentations.
8 So let's try to make it back at about 8:45.

9 (Recess)

10 MR. SIMPSON: At this time we're going to
11 discuss the Argonne National Laboratory-West
12 Comprehensive Investigation. Daryl Koch is here
13 representing the Division of Environmental Quality,
14 and he's going to say a few statements.

15 MR. KOCH: I am Daryl Koch with the state of
16 Idaho, working with the DOE and EPA on the RI/FS, and
17 I'd like to say that this project is about a year
18 ahead of schedule. I'd like to applaud the DOE, and I
19 don't think the project has not suffered at all
20 because of that aggressive schedule. I just wanted to
21 talk about, briefly, before they go through the risk
22 assessment, remember Rick's earlier premeeting risk
23 assessment talk, he talked about the possible
24 differences and similarities between WAG 8 and WAG 9,
25 Argonne West, and I'll get into that in a second.

1 Before Scott and Greg talk about the sites,
2 specific contaminants and where they are, I just want
3 to give a little review and I want you to appreciate
4 what you see here. And I hate to jump ahead to the
5 preferred remedy, but I need to because the state of
6 Idaho is very interested in this remedy. We asked for
7 it to be heavily considered and that is
8 phytoremediation, using plants or woody plants to
9 uptake metals and radionuclides.

10 I just want you to think ahead about what
11 the preferred remedy will be as I talk a little about
12 the sites. This is an arid climate, a desert of
13 eastern Idaho, the same as the previous WAG, NRF, both
14 arid type sites. But, essentially, what ANL-West has
15 done here over the years when they started doing their
16 research with reactors, et cetera, is they added
17 water. They needed water for cooling, they needed
18 water for cleaning items, to have drainage, every
19 facility has drainage. NRF, as you remember, in this
20 part of the facility, they were putting liquid into a
21 deeper pit.

22 At ANL-West, not the case. There is a deeper
23 pit here that you'll hear about, but it's been cleaned
24 up. But all of the other drainages, it was rather
25 shallow, there are some deep ditches, but it is still

1 surface drainage. You can see it goes out to
2 industrial waste pond, there, of course, needed
3 necessary sewage lagoons.

4 When ANL-West, adds water, and, as you know,
5 if you add water out in the middle of the desert, even
6 in Saudi Arabia, you can grow crops, you can do lots
7 of things. At ANL-West they had no intention of
8 growing crops but crops came, because, if you add
9 water, birds bring seeds in, whatever -- it's been a
10 mystery to me all my life, but all of a sudden, you'll
11 find plants.

12 You can't see it from this photograph but in
13 these various ditches, A, B, and C, blow down ditch,
14 industrial waste. It's a really nice one here, okay?
15 Because what ANL-West has done by adding water, is
16 there is a mini ecosystem out there right now as we
17 speak. There is water flowing in some of these
18 ditches most of the time. The last time I was there,
19 it's a great thing to see out in the middle of an
20 arid desert. You have an ecosystem, you have
21 cattails, reeds, other plants. I saw a very pretty
22 yellow bird. I've never seen a yellow bird before.
23 So hopefully, being innovative, which the state likes
24 to be, we said -- and we know the contaminants, of
25 course, are metals. I'll get into more detail on that

1 in a minute, but we said, "Well, gee, why destroy this
2 probably temporary ecosystem because the facility will
3 not operate forever, as far as we know, but for
4 several more decades, it does have a mission for
5 several more decades, and water, again, will flow."

6 You've got to have sewage, you've got to
7 have water, and the industrial waste, you must
8 remember the releases are from past practices, '60s,
9 '70s, no longer, but the contamination from those
10 past practices went to the ditches, the soil
11 sediments, becoming contaminated as metals.

12 So once you look at the whole picture, we've
13 created this mini ecosystem, and in the preferred
14 remedy, you'll see that we're trying to use the
15 ecosystem itself to cleanse itself by bringing in
16 nonnative species of plants or some of the native
17 plants to remove the metals. And this
18 phytoremediation, it's kind of a neat system. We're
19 really behind it and we haven't selected it as the
20 remedy, we don't have public input yet to the proposed
21 plan, but the state of Idaho really encourages this
22 type of innovative thinking, and it's a lot cheaper if
23 you're a taxpayer. So as the preferred remedy, it
24 really did come out on top as the proposed remedy.

25 MR. SIMPSON: Greg Bass will come up and

1 discuss the history of Argonne and a little bit about
2 the investigation. Greg is with the Department of
3 Energy, Chicago operations office.

4 MR. BASS: Thank you, Erik. As advertised,
5 I am Greg Bass and I am the DOE Area 9 Waste Manager
6 and have been since 1991 when the Federal Facility
7 Agreement was signed. I want to talk about
8 the history and purpose of Argonne National
9 Laboratory-West. This is not a space colony, this is
10 where I work, Argonne National Laboratory-West,
11 located in the southeast corner of the INEEL located
12 in southeastern Idaho, about 30 miles from Idaho
13 Falls.

14 Briefly, I'll point out to you some of the
15 research reactor facilities we've operated over the
16 years. This one in the distance is the Transient
17 Reactor Test Facility, a small research reactor. This
18 is Experimental Breeder Reactor 2. This is the
19 zero-power Physics Reactor. It's a small advanced
20 reactor located under this mound. The only reactor
21 currently fueled and currently operating is our
22 neutron radiography reactor, a small university type
23 reactor we have in the basement of this large
24 rectangular building that we use to radiography
25 nuclear fuel samples.

1 I'm going to go into the history of missions
2 at Argonne National Laboratory-West. Over the years,
3 since 1958, we've been primarily engaged in developing
4 nuclear reactors that can essentially recycle their
5 own spent nuclear fuel. This research has gone on for
6 30 years, from 1964 to 1994. They've also developed a
7 reactor, the EBR-II that can shut itself down if it
8 loses all mechanical cooling capabilities, so that's
9 what we call a passively safe design.

10 Some of our modern missions, the bottom two
11 are radioactive waste characterization and support of
12 opening the WIPP facility and getting the waste
13 isolation pilot plant that is currently stored on the
14 INEEL stored in the WIPP facility. We do that by
15 opening selected drums and visually characterizing the
16 contents. This fuel stabilization research and
17 development is our core mission right now. We take
18 spent nuclear fuel, which is highly radioactive, and
19 we remove components in that spent nuclear fuel that
20 we believe would be unacceptable for a national
21 geological repository. We reformulate the spent fuel
22 in an electrometalurgical process and we turn it into
23 waste forms that we believe will be acceptable for
24 geologic disposal. We believe that research is very
25 important. It's very important to the people of

1 Idaho, and that's the core of our mission.

2 Briefly, I discussed we did a lot of spent
3 fuel research over the years in this fuel cycle
4 program. This involved analytical chemistry, which we
5 conducted in the analytical lab here. These fuel
6 samples in the '60s and '70s, to this day, were
7 dissolved in an analytical laboratory by chemists, and
8 the resolving radioactive liquids in the '50s was
9 discharged through a pipeline into, essentially, a
10 rock-bottomed septic tank we called the EBR-II leach
11 pit. It had a concrete lid and concrete walls and it
12 took all of our radioactive liquid waste in the '60s
13 and all of our sanitary industrial liquid waste also.
14 That's an old way of disposing of liquid waste. We
15 don't do that anymore.

16 In 1993, we dismantled this leach pit, we
17 took the concrete sides and concrete top and smashed
18 it apart. We cleaned the sludge out of the bottom, we
19 put a layer of clay on the bottom and then we
20 backfilled clean soil. The EBR-II leach pit and the
21 piping that fed it are no more. During the operation
22 of the EBR-II leach pit in the late '60s, 1969, there
23 was an inadvertent discharge or overflow of the pit
24 which had a pipeline leading to this interceptor
25 canal. This interceptor canal was constructed in the

1 early '60s to divert natural storm water drainage
2 around the Argonne West site. This EBR-II leach pit
3 overflowed the radioactive liquid into the interceptor
4 canal, contaminated most of the length of the canal,
5 and it contaminated the sludges and sediments
6 mentioned here or the mound in the bottom of the
7 industrial waste pump. This is a mound of dredge
8 material that was taken out of the bottom of the
9 interceptor canal in order to manage the radiological
10 concerns at that time, in 1976.

11 This interceptor canal and the pond and the
12 mound are contaminated with cesium-137. These three
13 areas constitute our only human health risk at Argonne
14 National Laboratory-West from past operations. The
15 rest of these sites you see, the sewage lagoons,
16 industrial waste, this station discharge, main cooling
17 blow down ditch, and these three ditches, which
18 contribute to the waste pond, have been contaminated
19 with various nonradioactive constituents. These are
20 metals such as chromates used in EBR-II cooling water
21 as a corrosion inhibitor. We used to use chromates in
22 1980. We also had some photographic processes that
23 discharge silver, mercury, and other metal
24 contaminants in low quantities, through the industrial
25 waste discharge ditch.

1 The use of these corrosion inhibiting metals
2 in these industrial waters is our primary source of
3 metal contamination in all of these ditches. I want
4 to emphasize the fact that all these contaminants are
5 very shallow. They are primarily contained in the top
6 one to three feet of soil in these ditch bottoms and
7 in the pond bottom also, as well as the sewage
8 lagoons.

9 I've gone over a little bit of our past
10 history, what we have done to cause our problems. And
11 I'm going to let Scott Lee, who works for the
12 University of Chicago, who operates Argonne West come
13 up and tell you about the process we use to define our
14 problems and our alternatives for fixing the problems,
15 including one fairly innovative one, the
16 phytoremediation Preferred Alternative. Before I go
17 on, are there any questions about Argonne's mission or
18 history?

19 With that, I'll let Scott come up and
20 take you through our Comprehensive Remedial
21 Investigation/Feasibility Study Process.

22 MR. LEE: As Greg mentioned, I'm Scott Lee.
23 I do not operate the Argonne National Lab, I just work
24 for the University of Chicago, which operates the
25 WAG 9 in the Federal Facility and Consent Order. In

1 the FFA/CO we have 37 identified waste sites. For
2 this investigation of those 37 sites this mound was
3 not identified but this interceptor canal ditch was.
4 It's one of those 37 sites. To assess the risks posed
5 from this ditch and that mound, there are two
6 different entities. This ditch received runoff water
7 from approximately 14 square miles to the south of the
8 facility, and so we have the potential to leach these
9 contaminants. This mound area is on top of the burned
10 area and does not receive that water and so we have to
11 model those completely different.

12 Knowing that, of those 37 sites we have
13 broken it down into 43 distinct units based on those
14 properties of those sites. In addition to looking at
15 the identified sites at Argonne Waste Area Group 9,
16 we -- and to determine what each of those risks are
17 individually, we have also conducted a Comprehensive
18 Remedial Investigation/Feasibility Study to determine
19 how one site is affected by the other site.

20 By that I mean, let's say an animal is
21 living in this location and then he migrates over to
22 this location. What are his effects of being exposed
23 to different contaminants? That's why we're
24 looking at the Comprehensive Remedial
25 Investigation/Feasibility Study. We have the 43

1 distinct areas and two additional areas from Waste
2 Area Group 10. One is a windblown contamination and
3 the other is a stockpile located about a half mile
4 away from our facility. To put the Comprehensive
5 Remedial Investigation/Feasibility Study together,
6 we've collected over 9,400 contaminant specific
7 samples and we have the results of those in these
8 comprehensive records.

9 This is a schematic similar to what you had
10 seen for the Naval Reactors Facility. We start out
11 with preliminary Track 1, Track 2 investigations.
12 From there we make a determination, is there an
13 unacceptable risk and should we take action right
14 away? We had one site, the EBR-II leach pit, which
15 Greg had talked about. This is where we had disposed
16 of our contaminated liquids up until 1975. After 1975
17 we basically keep those liquids on site and we have an
18 evaporator that we use to evaporate the liquids and we
19 filter out the radionuclides. The removal action was
20 conducted in 1993.

21 We have all of these other Track 1, Track 2,
22 had a no further action determination at the time.
23 We've taken all these sites and, again, assessed the
24 comprehensive risks, and have we had known, are the
25 assumptions we made correct, and we reevaluated all of

1 these sites and that is included in our Comprehensive
2 Remedial Investigation/Feasibility Study. We're
3 currently at this stage, the public comment period.
4 From here we go into the Record of Decision and then
5 our cleanup alternatives.

6 Just to back up again, we have evaluated our
7 exposure parameters and exposure assessments based on
8 the National Contingency Plan. We have a current
9 occupational scenario. That is somebody currently
10 working at the facility and will continue to work at
11 the facility for 25 years, that's a current
12 occupational study. We have a future occupational
13 scenario of somebody starting work 30 years from now
14 and will continue working for 25 years. The
15 residential scenario, we do not have any residents
16 living out there, but potentially, in the future, we
17 do not know.

18 We have what we call the 100-year potential
19 future residential scenario. One hundred years from
20 now having somebody live there, they'll live there for
21 30 years 350 days a year, so we have evaluated these
22 exposure pathways. In addition to those, for the
23 future residential scenario we have also looked at the
24 ingestion of groundwater, the inhalation of ground
25 water, the contamination one could get from showering,

1 and we have assessed what if the future resident has a
2 garden? What are their risks by using this
3 groundwater to grow the crops?

4 For the human health risk assessment, from
5 all of the 9,400 samples, we have determined that only
6 one contaminant, cesium-137, poses a potentially
7 unacceptable risk. I'll show you these sites. This
8 is the three sites, the industrial waste pond, the
9 interceptor canal and the sub unit. That is the
10 dredged soils. The values in parenthesis under each
11 of these individual areas are the current
12 concentrations of cesium-137. We have 29.2 picocuries
13 in the industrial waste pond. You can see the risks
14 associated with that are greater than the one in
15 10,000 that we're using as the cutoff. You may ask,
16 what is the currently acceptable level based on that
17 one in 10,000, and that concentration would convert
18 down to 23 picocuries per gram for the residential
19 receptor scenario.

20 Those are the present-day future
21 concentrations. Cesium is a really short, half-lived
22 radionuclide. Those concentrations, you see, we
23 decreased from 29.2 picocuries per gram to 23
24 picocuries per gram. You can see what this
25 interceptor canal has for that future scenario, it is

1 below that risk, and we won't have to clean it up if
2 we looked at that. But we also looked at that for the
3 current occupational, which poses an unacceptable
4 risk.

5 The leach pit was here and it inadvertently
6 released discharge to that interceptor canal. The
7 surface water flows to the north to that ditch and the
8 contaminants were placed on the mound. So we have
9 three distinct areas we've evaluated that contain the
10 cesium-137.

11 The ecological, how we've affected the
12 plants and the animals. We have 12 inorganic
13 contaminants. The radionuclides did not pose a
14 problem. We have 12 inorganics that potentially cause
15 unacceptable risk. We have ditches A, B and C. We
16 could have broken that down separately but we kept
17 them together. We have assessed these hazard
18 quotients on a per animal exposure route, and by that
19 I mean these are the hazard quotients to the most
20 susceptible individual and ecological receptors.

21 If they feel a mouse living in one of those
22 units, this is the hazard quotient associated with
23 that, it's around 10,000. You can see this yellow
24 line is the hazard quotient of ten, which we are using
25 in our lineup. Any site with a hazard quotient

1 greater than ten, we're going to clean that up. A
2 hazard quotient of ten compared to a hazard quotient
3 of 100 does not mean that it is 100 times greater. It
4 just means there may be a problem. We have to look at
5 that as the overall population, what is the overall
6 effect of the mice on a whole.

7 The main cooling tower blowdown ditch, we
8 have ditch A, B, C and, again, we have the interceptor
9 canal. You will see later in our proposed plan that
10 we are currently using the sewage lagoons and we will
11 continue using those sewage lagoons. The exposure
12 pathway to the ecological receptors, which are a small
13 animal, is these sediments. We do not have any good
14 burrowing animals in there currently, and we will not
15 have until we stop using that facility and it dries
16 up. So the cleanup of the sewage lagoons does not
17 have to take place and will not until approximately 35
18 years.

19 We're using the same argument with the
20 industrial waste pond. The exposure route is the
21 sediments and the contaminants in the sediments. We
22 are going to continue to use that industrial waste
23 pond until approximately the year 2001, when all of
24 the surface discharges will be stopped and that will
25 be dry shortly thereafter.

1 We have shown you three sites. We have
2 shown you the contaminants of concern, the sites of
3 concern, and now we're going to go into how we're
4 going to clean this up. We're using the National
5 Contingency Plan, the EPA guidance of cleanup level,
6 which is one in 10,000.

7 Assessing the various alternatives in
8 cleaning up these sites, we have evaluated 28
9 different possible technologies or approaches of
10 cleaning up the soils. We have decreased that list
11 down into five retained remedial alternatives. The no
12 action alternative, you have to assess the no action
13 to see what the benefits are compared to doing
14 nothing. Limited action, containment and
15 institutional controls. Excavation and disposal and
16 phytoremediation and disposal. The threshold
17 criteria, the protection of human health and
18 environment and compliance with the laws.

19 If your alternative does not meet the
20 minimum threshold criteria, it is screened off. In
21 our case, it does not meet the criteria. No action,
22 if we did not do an action we would still have the
23 unacceptable list. Alternative 1 and 2 have been
24 eliminated. They do not meet the criteria of
25 protecting human health and environment. In

1 Alternatives 2 and 3, a native soil cover and an
2 engineered cover, the engineered cover did not meet
3 the requirements, so we screened that off.

4 These middle five evaluation criteria are
5 called balancing criteria, and we compare them with
6 the modifying criteria to see which one is the best.

7 The last two, state acceptance and community
8 acceptance. We are here to get your input, your
9 opinions, so we can assess the community acceptance
10 and, again, we have our state regulators and they are
11 also listening to your comments and listening to what
12 you have to say.

13 Of the alternatives, the containment with
14 institutional controls, we have this Alternative 3a
15 and 3b. This is 3a using an engineering cover. We're
16 taking the contaminants, putting them in a central
17 location, isolating from the exposed pathways, the
18 animals, the humans, flora and fauna. The monitor
19 would include air, soil and groundwater monitoring and
20 we would make sure the cap and containment is adequate
21 and that would be assessed every five years.

22 Excavation and disposal. This is similar to
23 Alternative 3 where we're excavating the soil, but
24 instead of putting it in containment at the Argonne
25 National Laboratory, that would be moved off the

1 location, which is a repository -- I'm sorry, it is a
2 private facility in Utah that are certified to accept
3 these waste or, on the location is a facility similar
4 to RWMC or potentially something that is proposed by
5 another WAG. Alternative 4a involves assessing the
6 INEEL location, on the INEEL location, and alternative
7 4b is off the INEEL facility.

8 Remedial alternatives. Phytoremediation and
9 disposal. We would go in and harvest the plant
10 stems. Depending on the type of plant selected, we
11 could harvest the root. The whole plant matter is
12 dried, baled and sent off-site to an incinerator. It
13 may sound similar to the excavation and disposal until
14 you think about how much does a plant weigh versus how
15 much the soil weighs. The plants that we're actually
16 moving in, in this case is approximately one percent
17 of actually removing the soil. Once those plants
18 would be incinerated, your volume is further reduced
19 from that one percent. The incinerator ash would be
20 sent to an offsite facility that can accept those
21 wastes. Similar to what Bruce had mentioned to the
22 Naval Reactors Facility, we have our alternatives
23 along the top.

24 Alternative 3a was containment with an
25 engineered cover and 4a was in INEEL for containment,

1 4b is off the INEEL facility, in Utah, and 5 is, you
2 can see, overall human health in the environment. So
3 they are all ranked as the best or good at meeting
4 those requirements. We have evaluation of long term
5 as being the best and slightly better than offsite
6 removal. Since once you treat and remove these
7 contaminants it is fairly permanent versus just moving
8 the soil.

9 The short-term effectiveness is fairly
10 similar. Reduction of toxicity, mobility, and volume
11 for treatment, Alternative 5 is the only alternative
12 that treats or actually reduces any of those, so it's
13 ranked the best. The others are ranked the worst.
14 Implementability, that means has this -- is the
15 technology currently available to implement this
16 criteria? We use the other three. We use heavy
17 equipment all of the time to move soils and we have
18 ranked phytoremediation as being good. We're doing a
19 green-house study to see which plants have the
20 affinity to remove the specific contaminants that
21 we're looking at.

22 The last of the five modifying criteria is
23 cost. We have put the cost in the bottom and they're
24 fairly easy to rank against each other. If we contain
25 the waste on site, it's 7.6 million for the soils we

1 have. If we send the soils down the road to another
2 INEEL facility, it's approximately 5.9 million. If we
3 send the soils to Utah, it's approximately
4 13.1 million and phytoremediation is estimated at
5 2.8 million.

6 In summary, once again, we had the
7 3 subunits. We had 37 identified sites at Argonne
8 West. We have included two additional WAG 10 sites so
9 we have 39 identified sites. Thirty-four of those
10 units have acceptable risk and would require no
11 additional action. We have identified nine areas,
12 three of which have potential unacceptable risk to
13 human health and those were the interceptor canal, the
14 mound, and the pond. We have eight areas with
15 unacceptable ecological risks. We have identified
16 remedial alternatives, evaluated those alternatives
17 and selected phytoremediation as best for the criteria
18 for the Argonne National Laboratory. Alternative 5
19 would be used to clean up both sites.

20 In summary, basically, we are asking for
21 your comments and we will listen to those comments and
22 we will respond to those comments. You can give those
23 tonight or you can send them in on the back of the
24 sheet. Your responses and the comments go in what is
25 called the Responsiveness Summary. The Record of

1 Decision is scheduled to come out later this summer,
2 once again, based on the public comment period
3 starting January 12th, and runs through February
4 10th. We encourage you to submit your comments
5 tonight or through the mail. And with that, I would
6 ask that Greg Bass come up and we can answer or have
7 clarifications on any questions you have.

8 AUDIENCE MEMBER: My name is Rick. I have
9 two questions. First of all, when you were looking at
10 your consumer report chart on the best versus good
11 versus bad for phytoremediation and it delisted as
12 best for protection of health and the environment, how
13 was that decided, using the plants, the protection of
14 human health and the environment?

15 Oh, I see. They're equal.

16 MR. LEE: The on-site containment was ranked
17 lower than these other alternatives for one reason
18 only. That is, if we assess the risks at the Argonne
19 National Laboratory, we're looking at the risks at
20 Argonne National Laboratory. As soon as they are
21 removed, we treat the soil. It is no longer there.
22 But if we leave the soils on site we need to leave
23 that one lower.

24 MR. KOCH: We feel that using
25 phytoremediation we will meet our remedial action

1 objectives similar to those that we have to to remove
2 the soil.

3 AUDIENCE MEMBER: So the overall protection
4 of human health in the environment as listed, meaning
5 at the end of all of this --

6 MR. LEE: Yes. For the current scenario
7 would be 23 picocuries per gram. And if you meet that
8 level, then you are protected, of human health in the
9 environment.

10 AUDIENCE MEMBER: This phytoremediation has
11 been tested some but not as much as digging something
12 off and moving it. I read and heard that with
13 federally funded programs, they pretty much want you
14 to veer away from untested -- I just wondered, does
15 the federal government say we don't want you to do
16 certain things because they're not as tested as
17 digging it off or removing it?

18 MR. LEE: Argonne National Laboratory-East,
19 which is located in Argonne, Illinois, has been doing
20 phytoremediation research since 1990, and had
21 implemented it in the field in Ohio, in the Ukraine,
22 near the Chernobyl accident. Phytoremediation works.
23 What we are doing right now in our greenhouse back at
24 Argonne National Laboratory-East in Chicago, is to
25 make sure, before we go after these sites, that

1 phytoremediation, that we have the right plant
2 selected. That they uptake the contaminants fast
3 enough for us and that they work on our soils and our
4 contaminants.

5 The soils they're testing are soils we have
6 got out of the units we just saw. We know
7 phytoremediation can work on our contaminants. We
8 want to make sure it works fast enough. We want to
9 make sure the plants extract enough of it soon
10 enough.

11 AUDIENCE MEMBER: So there is no hesitation
12 on the part of whoever would be hesitating because
13 eight years of research and the success that is found
14 at Argonne East is sufficient to show that this is a
15 viable option?

16 MR. LEE: Right.

17 AUDIENCE MEMBER: The state is probably not
18 as interested in the time frame as ANL-West is because
19 they would like to clean up the site and get it listed
20 as a national priority site. It's not really new
21 technology at all. It's innovative. I admit we're
22 using it as somewhat of a test case here, to see if it
23 does work, and I would think that probably some other
24 facilities -- 2 million doesn't appear to be cheap,
25 but in the grand scheme of things for this kind of

1 site, it is very cheap and much cheaper at other
2 sites. Particularly, mining sites in Idaho are
3 looking at this. It's the same kind of plants that
4 they have by finding plants or species that are more
5 selective. We're really pushing this and hoping it
6 works.

7 MR. LEE: Anybody else?

8 MR. SIMPSON: This is the portion of the
9 meeting where you can offer comments. Once again,
10 when you make a comment, clearly speak your name and
11 give your address for the court reporter. Who would
12 like to go?

13 AUDIENCE MEMBER: This is not a
14 comprehensive plan and it should be. The radioactive
15 scrap and waste facilities is not included in this and
16 it should be. It has got, as of 1981, it had 81 cubic
17 meters of waste containing 9,823,000 curies of waste
18 in there, and what are you going to do about it?
19 This is another problem area that should be addressed
20 in a truly comprehensive plan and it's not. It should
21 be part of the process. It just defies any kind of
22 logical understanding why when you have these
23 contaminated leach pits and lagoons that you're going
24 to continue to use them as you're using them now and
25 you want to use them into the future.

1 Every gallon of wastewater and storm water
2 runoff that goes in there exacerbates the whole
3 problem, in terms of the contaminants being leached
4 down towards the aquifer. This is just totally
5 unacceptable. And why the regulators allow you to get
6 away with it, I don't understand.

7 The sewage lagoon has got to be in there.
8 That's a contaminated site and it's got to be closed,
9 cleaned up, and if you want to continue to work there,
10 then you build a new one, lined, that meets all of the
11 regulations.

12 You do acknowledge that it is going to take
13 130 years for the cesium to decay to levels that
14 aren't going to be hazardous to anybody that comes in
15 contact with them. Yet, this is only this very vague
16 sort of thing out there of 100-year monitoring and
17 institutional control. I have yet to come across any
18 kind of legally binding stipulation that insures that
19 some agency of the federal government, and clearly
20 there probably won't be a Department of Energy in
21 100 years, but there is no stipulation that some
22 agency of the federal government is actually going to
23 be there in 100 years, doing the monitoring and making
24 sure that people don't get on that site and hurt
25 themselves.

1 Again, there should be a trust fund to make
2 sure that if the federal government and its agencies,
3 like Argonne West, continue to break the law, that at
4 least another regulatory agency at the state level or
5 the local level would be able to access that trust
6 fund and be sure that the monitoring and the
7 institution control will continue.

8 You know, it comes back to this
9 consolidation of the waste into a single location.
10 I'm still convinced that it does not meet the
11 applicable regulations, in terms of it being able to
12 be permitted and licensed as a radioactive and
13 hazardous waste disposal site. The phytoremediation
14 is so bizarre it doesn't deserve a response.

15 The bottom line, what we have been
16 advocating for, for years and years, is for the
17 Department of Energy to build facilities that would
18 treat these contaminated soils and all other types of
19 waste media into a stable, vitrified form, that it can
20 be stored on site until such time that a permanent
21 safe repository is built and it can be sent there.
22 The very legal, minimum, bottom line is that licensed,
23 permitted, Resource Conservation Recovery Act,
24 radioactive waste and hazardous waste dump sites be
25 used for sending this contaminated waste to it.

1 Nothing less than that is acceptable.

2 Part of that criteria is that you can't --
3 under those regulations, you can't establish one on
4 top of a sole source, which eliminates it from being
5 put on the ANL site up at the north end by the
6 aquifer. If you go in there and build a permittable,
7 licensable, Subtitle C dump site, fine, but these
8 other short-cuts just don't make it. That's it.

9 MR. SIMPSON: Anyone else?

10 At this time I would just like to say that
11 we will be in Moscow again next month to discuss the
12 Test Area North Comprehensive Study, and then in late
13 March or April we will be here again to discuss the
14 Idaho Chemical Processing Plant.

15 AUDIENCE MEMBER: What are the dates of
16 those meetings?

17 MR. SIMPSON: The 23rd, 24th and 26th of
18 February.

19 AUDIENCE MEMBER: When up here?

20 MR. SIMPSON: The 26th up here. There are
21 no set dates for the Idaho Chemical Processing Plant
22 Proposed Plan.

23

24 (Meeting concluded.)

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C E R T I F I C A T E

STATE OF IDAHO)
 : Ss.
County of Latah)

I, SHEILA G. KNAPSTAD, CSR, Freelance Court Reporter and Notary Public for the state of Idaho, No. 179; and Washington, No. KNAPSSG334D2, residing in Moscow, Idaho, do hereby certify:

That I was duly authorized to and did report the hearing in the above-entitled cause;

That the reading and signing of the deposition by the witness have been waived;

That the foregoing pages of this deposition constitute a true and accurate transcription to the best of my ability of my stenotype notes of the testimony of said witness.

I further certify that I am not an attorney nor counsel of any of the parties nor a relative or employee of any attorney or counsel connected with the action nor financially interested in the action.

IN WITNESS WHEREOF, I have hereunto set my hand and seal on this 7th day of July, 1998.



Sheila Knapstad

SHEILA G. KNAPSTAD, CSR
Freelance Court Reporter Notary
Public state of Washington and
Idaho, Residing in Moscow, Idaho
My Commissions expire:
Washington: 5/1/99
Idaho: 12/09/03