Independent Verification and Validation of SAPHIRE 8 Software Project Plan

October 2009



The INL is a U.S. Department of Energy National Laboratory operated by Battelle Energy Alliance



Independent Verification and Validation of SAPHIRE 8 Software Project Plan

October 2009

Idaho National Laboratory Idaho Falls, Idaho 83415

http://www.inl.gov

Prepared for the U.S. Nuclear Regulatory Commission Washington, DC 20555 Project Number N6423

Table of Contents

1.	Executive Summary	1
2.	Background Information	2
	Summary of Findings	
	Summary of Recommendations	
	IV&V Evaluation Checklist	

1. Executive Summary

The purpose of the IV&V role in the evaluation of the SAPHIRE Project Plan is to assess the activities and practices that will incorporated in the development of the software. The IV&V team began this endeavor after the software engineering and software development of SAPHIRE after it had already been in production. As such, IV&V reviewed the plan to evaluate the development team's methods to integrate the project management, quality assurance practices, and development methodology against the requirements specified in NUREG/BR-0167 as well as IEEE-1012-98.

The requirements for development of the plan were extracted primarily from the NUREG but also included an examination of best software engineering methods provided in the IEEE standard. IV&V developed a checklist that mapped these requirements with these standards which was used in the evaluation. The evaluation criteria and the results of the assessment are identified in Section 5 of this document.

Overall, the evaluation indicated that the SAPHIRE Project Plan met a majority of the criteria. Of those that failed to meet the criteria, many were minor and can be corrected easily. IV&V identified some major concerns as well as some exemplary practices. However, IV&V identified some major concerns, including the need for metrics to track performance and quality, the lack of peer reviews and their placement into Configuration Control, and an inadequate trace of requirements, thus putting the necessary quality of the end product into question.

Traceability of requirements is the greatest of these concerns. Requirements traceability is essential to all software development activities. Without a well documented Requirements Traceability Matrix (RTM), design components may be overlooked, and test cases missed.

For IV&V to properly evaluate the RTM to assess the mapping of the test cases to design components and to requirements as documented in SAPHIRE's Software Verification and Validation Plan (SVVP), IV&V had to obtain requirements from the Statement of Work documents (Form 189s, etc.) and develop the RTM. This action could place IV&V's "independence" role into question. IV&V is still in the process of the RTM "development" and the intent of IV&V in developing the RTM is strictly for use in evaluation and not intended for use by the development team. However, the RTM will be included as documentary evidence in the IV&V report provided to the sponsor and the INL Project Manager.

Per the requirements and document outline provided in the SAPHIRE IV&V Plan, this report and all subsequent reports will be included as attachments and/or background evidence of the evaluation as well as the results of the assessment.

2. Background Information

NUREG/BR-0167, Software Quality Assurance Program and Guidelines, requires the development of a Software Project Plan that details the process for managing the software project and to ensure that the project manager incorporates the sponsor's contractual agreements. The Project Plan activities that must be performed include Project Planning and Organization as well as Project Tracking and Oversight.

This report provides an evaluation of the Project Plan. The Project Plan is intended to provide the high-level direction that documents the required software activities to meet the contractual commitments prepared by the sponsor; the Nuclear Regulatory Commission.

Independent Verification and Validation (IV&V) evaluates and assesses the processes and products developed during each phase of the Software Development Life Cycle (SDLC). The SAPHIRE 8 development team is implementing a "spiral" rapid application approach to the product development. One of the roles that IV&V performs, regardless of the development methodology, is to analyze products developed throughout the development process. The intent is to provide a level of confidence to the sponsor that the quality of the software product and supporting documentation is built into the software, not tested in. Evaluating the supporting documentation for each product is one aspect of providing this level of confidence.

IV&V supports and is complementary to the Quality Assurance, Project Management, and product development activities. To achieve this support, IV&V must also evaluate the processes identified in the documentation to ensure that the development team is implementing the processes and methodology that ensures a high-level software product.

Due to the spiral approach implemented for the software development, it is expected that the Project Plan will evolve as the SAPHIRE 8 product matures. Therefore, IV&V will evaluate each iteration of the Project Plan.

To provide direction in the evaluation process, IV&V has developed a checklist to support the requirements for the SDLC. The Project Plan requirements used for the analysis of the Project Plan is contained in a checklist that is included in the SAPHIRE 8 Software Independent Verification and Validation Plan (INL/EXT-09-15649, Revision ID: 0, Effective Date: April 1, 2009). The evaluation criteria for the Project Planning and Project Tracking Oversight have been extracted from the checklist contained in the "IV&V Plan" and included in Section 5 of this report. A summary of the findings is provided in Section 3.

3. Summary of Findings

The checklist containing the criteria for the requirements of the Project Plan as well as the Project Tracking and Oversight was extracted from the SAPHIRE IV&V Plan for use in evaluating the SOFTWARE PROJECT PLAN for SAPHIRE Version 8 N6423, INL/EXT-09-15853. There were thirty-nine criteria identified for the assessment. Although IV&V failed eleven of the criteria (28%), many of these failures can be corrected easily as many were minor. One criterion (#32) could not be assessed as there was insufficient information to assess the criteria at this time. Also, one criterion (#26) was considered to be not applicable as IV&V will observe acceptance testing and will not perform separate acceptance testing activities. Finally, IV&V passed some of the criteria but also requested/included in these criteria, suggestions for improvement and/or where additional detail would have been helpful.

A summary of the findings, including practices that IV&V found to be exception as well as those that IV&V had to fail are provided below.

Criteria 1	Has the developer created a Software Project Plan?
Priority: 1	NUREG/BR-0167 Section 4.2 and 5.2.4

This criterion for this requirement was met. IV&V's only comment is that a revision number cannot be assigned until appropriate approvals have been obtained. As such, a signature page should be included in the document. In addition, a listing of Tables and Figures should also be included as part of the Table of Contents.

Criteria 2	Does the Project Plan provide project background and objectives?
Priority: 1	NUREG/BR-0167 Section 5.2.4

The plan provides an excellent background and includes objectives for the forthcoming version (SAPHIRE 8).

Criteria 3	Has the Project Plan address plan scope and organization?
Priority: 1	NUREG/BR-0167 Section 5.2.4

Section 1.2 of the Project Plan provides the Project Scope and Organization for SAPHIRE 8. The author of this section should be commended on the extent of the process for the review implemented regarding DOE O 414.1C, 10 CFR 830 Subpart A, 10 CFR 835, the DEAR Integrated Safety Management System (DEAR clause), NQA-1, and the process used to determine the INL Software Quality Level/Analysis. IV&V has identified some areas that need clarification (see the checklist comments in Section 5. Minor EDITORIAL comment: The last sentence of section 1.2 states that the NRC will perform an audit of the software QA implementation "one a year". I believe this should be "once a year".

Criteria 4	Does the Project Plan address plan maintenance (i.e., Project Plan updates)?
Priority: 2	NUREG/BR-0167 Section 5.2.4

The Plan Maintenance is identified in section 1.3 of the plan. This section states that the plan is updated as required by the NRC Project Management.

Section 5.2.4 states that consideration should require the developer to modify the plan and submit with the monthly progress reports. Please refer to Section 5 for suggestions to provide clarification.

Criteria 5 Has the Project Plan been approved by the NRC sponsor?
Priority: 1 NUREG/BR-0167 Section 5.2.4

Unfortunately, IV&V had to **FAIL** this criterion. For approval of the Project Plan, a signature page must be added to identify that the plan has been approved. This is required by the INL Project Execution Plan format. Please refer to Criteria #5 in the checklist provided in Section 5.

Criteria 10 Does the Project Plan describe the approach used to track metrics?
Priority: 3 NUREG/BR-0167 Section 5.2.4.2

Metrics are an integral part of tracking quality of the software development process and products. Therefore, IV&V **FAILED** this criterion. Please see Criteria #10 in Section 5.

Criteria 11 Does the Project Plan describe the approach used to track security?
Priority: 3 NUREG/BR-0167 Section 5.2.4.2

IV&V **FAILED** this criterion. If security has been determined to be not applicable to this software, please provide a statement in Tracking and Oversight Approach section as well as a defensible reason why it is not applicable.

Criteria 12 Does the Project Plan describe the approach to track risk?
Priority: 3 NUREG/BR-0167 Section 5.2.4.2

IV&V **FAILED** this criterion. Please note: INL projects require a PREPS evaluation. A PREPS provides the criteria needed to satisfy this requirement and can/should be stated in the Project Plan.

Criteria 13
Priority: 2
Does the Project Plan address the organization, tasks, and responsibilities (i.e., Show how the tasks in the SOW are assigned to responsible elements of the project organization?
NUREG/BR-0167 Section 5.2.4.3

Section 2.3 of the plan provides an excellent discussion of the Organization, Tasks, and Responsibilities. There is a discussion indicating that the PI "makes all technical and administrative work assignments". However, Code Walkthroughs and Peer Reviews would assist in making this determination apparent but IV&V has not identified evidence that these requirements/reviews have been performed (they are not under Configuration Control). IV&V has been directed to attend these reviews by the project sponsor.

Criteria 15
Priority: 2
Does the Project Plan identify project resources including staffing, software engineering environment, and support tools?
NUREG/BR-0167 Section 5.2.4.5

The Project Plan provides an excellent discussion regarding this criterion.

Criteria 16
Priority: 1

Does the Project Plan address Configuration Management, specifically, project baselines, change control, baseline status, proposed changes, implemented changes, software development library, documentation and code and does it address the establishment of a change control board to review and approve (or disapprove) recommended changes? Has the Change Control Process/Procedure been finalized?

NUREG/BR-0167 Section 5.2.4.6 – Software Best Practices

Configuration Management and Change Control processes are described in detail in Section 2.6 of the plan. However, IV&V has found several issues that must be addressed.

Therefore, IV&V must **FAIL** this criterion. Please see Criteria #16 in the checklist in Section 5.

Criteria 17	Does the Project Plan describe how each major life-cycle task of the SOW work will be
Priority: 2	implemented?
	NUREG/BR-0167 Section 5.2.4

The SAPHIRE team has developed an internal Work Development Plan and is provided in Appendix A of the Project Plan. The Work Development Plan provides an excellent description of the tasks and subtask breakdown, and an estimated level-of-effort. Section 3.1 of the plan states, "an extensive discussion of the Software Requirement[s] (please correct this editorial) have been specified in the ... SVVP document" which was developed by SQA prior to IV&V involvement. As stated in Section 5 for this criterion, IV&V is reviewing the Requirements Traceability Matrix (RTM) found in the SVVP. The RTM should map the requirements, etc. provided in the SOW (189s, etc.). The RTM is incomplete and in need of improvement. Therefore, IV&V must FAIL this criterion. Please refer to criterion #17 in Section 5 for further detail.

Criteria 18	Does the Project Plan describe the nonconformance reporting and corrective action
Priority: 1	process, including nonconformance detection and reporting, impact assessment and
	corrective action and tracking, and tracking and management reports?
	NUREG/BR-0167 Section 5.2.4

IV&V passed this criterion. However, a minor error was identified in the wording. The first sentence of the second paragraph states "...corrective actions **should be** reported to the NRC". Instead of should be, it should state **will be**. Please review this paragraph to correct this "editorial" issue.

Criteria 20	Does the Project Plan address standards, procedures, conventions and metrics to be
Priority: 1	used? This includes product standards, such as documentation standards and coding
	standards and process standards, including inspection and review procedures.
	NUREG/BR-0167 Section 5.2.4 – Software Best Practices

IV&V **FAILED** this criterion. Metrics are required for the NUREG. IV&V has provided examples of metrics that could be implemented. Inspections and review procedures must have IV&V in attendance and include code walkthroughs and peer reviews. Please see criterion 20 in Section 5 for details.

Criteria 22	Does the schedule include milestones for life-cycle reviews, such as requirements
Priority: 1	reviews, preliminary design reviews, and critical design reviews for IV&V review?
	NUREG/BR-0167 Section 3.

Life cycle reviews, PDRs, CDRs, and Test Readiness Reviews are required by the NUREG. NUREG/BR-0167 addresses the need for these reviews and therefore must be performed internally. It is IV&V's understanding that reviews are required by the NRC. IV&V also has a commitment to ensure that the quality is built-in to the software and not tested-in as being done primarily by the Beta Testing efforts. IV&V cannot provide assistance and recommendations if these reviews are not performed. Therefore, IV&V must FAIL this criterion. See criteria #22 in Section 5 for more detail.

Criteria 23	Does the Software Project Plan map the tasks in the SOW to elements in the WBS?
Priority: 1	Has the WBS been developed and under CM control?
	NUREG/BR-0167 Section 1.4, Section 5.2, Software Best Practices

IV&V must **FAIL** this criterion. As stated in criteria # 23, this requirement can be addressed by evaluating the RTM. The RTM must identify each requirement, design component, and test case(s) for each requirement to ensure the requirements meet the

design and that all requirements identified in the NRC documents (SOW) are adequately, completely, and correctly implemented. As stated above, the RTM is inadequate. In addition, the RTM should have been completed prior to any development efforts.

Criteria 27	Does the Software Project Plan describe nonconformance reporting and corrective
Priority: 1	action processes (nonconformance detection and reporting)?
	NUREG/BR-0167 Figure 5-1 and Section 3 of the PMP

IV&V **FAILED** this criterion. Section 3.3 of the Project Plan addresses Nonconformance Reporting and Corrective Action but a discussion on an impact assessment is not discussed. Also, an important "editorial" correction needs to be addressed. In the second paragraph, first sentence, it states that "corrective actions **should be** reported to the NRC. IV&V believes that corrective actions should state that they **will be** reported to NRC. Please refer to criteria #27 in Section 5 for additional detail.

Criteria 28	Is an impact assessment performed on nonconformance items and corrective actions
Priority: 1	identified?
	NUREG/BR-0167 Section 7

As stated in criteria #27, an impact assessment must be addressed. Therefore IV&V must **FAIL** this criterion.

Criteria 32	Are standards used for documentation identified and adhered to?
Priority: 1	NUREG/BR-0167 Section 5.2.1

As most of the documents have yet to be developed or updated, (the QAPP, SVVP for example), IV&V cannot determine at this time if the "adherence" to the standards are correctly implemented. **Therefore, IV&V can neither pass nor fail** this criterion until provided the required documents. Please see Section 5 for more detail.

Criteria 33	Are coding convention standards identified and adhered to?
Priority: 1	NUREG/BR-0167 Section 5.2.1

The Project Plan states, "The development group has provided a link to the CodeGear Object Pascal Style Guide". However, without peer reviews and especially code walkthroughs to assist in determining if the use of the coding standards is implemented appropriately, IV&V must **FAIL** this criterion. Please refer to criteria #33 for addition detail and needs for improvement and compliance.

Criteria 34	Are code and documentation inspections and reviews identified, recorded, and under
Priority: 1	CM Control?
	NUREG/BR-0167 Section 3.2.3

IV&V must **FAIL** this criterion. Code inspections via code walkthroughs and peer reviews are not occurring per NRC Sponsor request/requirement. Presentation materials and minutes from these formal reviews are required by the NUREG. Documentation on how to use the code (such as the User's Guide and Workbook) are incomplete and incorrect (steps are absent).

4. Summary of Recommendations

The evaluation of this version of the Project Plan is a substantial improvement over the preliminary review conducted in early July. However, IV&V has identified areas that need to be addressed, including the failure to meet the criteria from the NUREG as well as failure to adequately address the criteria.

The following recommendations should be considered to correct and clarify the information in the Project Plan.

- 1. Add a signature page to identify approval of the plan. The plan cannot be approved until the appropriate stakeholders have agreed to the content of the plan. This must include the NRC Sponsor, the INL Project Manager, and IV&V. Other stakeholders may include the lead developer and the SAPHIRE Department Manager.
- 2. Include a list of tables and figures. This may require the addition of captions for each table and figure in the document.
- 3. Metrics are an integral part of determining the quality of the development as well as the end product. Several metrics that should be utilized (and some that IV&V will use for evaluation) were provided.
- 4. Incorporate peer reviews and code walkthroughs. Also incorporate critical and preliminary reviews. Start a process of logging each issue via anomaly reporting for bugs identified by Beta Testers and IV&V and track each "bug" identified in the anomaly report to closure. Anomaly reports must be traceable and under Configuration Control. Currently, IV&V has performed some ad-hoc "tests" and comments to the development team. Anomaly reports and the proposed corrections should be evaluated via peer reviews and/or code walkthroughs prior to implementation. Although RCS is used for check-in and check-out, changes made by one developer may be eliminated by a second developer when making a correction in the code.
- 5. IV&V must participate in all acceptance testing activities.
- 6. The RTM is in poor shape. IV&V, in order to evaluate the traceability of the requirements, had to develop an RTM. This is out of the scope of true independence but this had to be done for IV&V to determine if all requirements were identified, design components mapped to the requirements, as well as test cases required for ensuring requirements were tested completely, correctly, and adequately. A separate report identifying the failure of this crucial component of the development is under development.

5. IV&V Evaluation Checklist

SOFTWARE PROJECT PLAN			
Criteria	Has the developer created a Software Project Plan?		
#1	NI	UREG/BR-0167 Section 4.2 and 5.2.4	
Pass	X	Comments	
Fail		The project plan has been developed and assigned Document ID:	
N/A		INL/EXT-09-15853. An effective date of July 15, 2009 has been	
		identified. An effective date should not be assigned until approval from	
		the Project Sponsor, Project Manager, and Department Manager has been	
		obtained. Please modify the plan to have an effective date of TBD. Once	
		all approvals have been made, then an effective date can be assigned with	
_		a date AFTER the last signature date on the signature page.	
Criteria		es the Project Plan provide project background and objectives?	
#2	-	UREG/BR-0167 Section 5.2.4	
Pass	X	Comments	
Fail		The plan provides an excellent background and includes objectives for	
N/A		the forthcoming version (SAPHIRE 8). IV&V recognizes that	
		development began prior to the issue of the project plan and therefore,	
		accepts activities that have already been completed although this is a plan	
		for what will be done.	
Criteria		oes the Project Plan address plan scope and organization?	
#3	_	UREG/BR-0167 Section 5.2.4	
Pass	X	Comments Section 1.2 of the Project Plan provides the Project Secure and	
Fail		Section 1.2 of the Project Plan provides the Project Scope and	
N/A		Organization for SAPHIRE 8. The author of this section should be commended on the extent of the process for the review implemented	
		regarding DOE O 414.1C, 10 CFR 830 Subpart A, 10 CFR 835, the	
		DEAR Integrated Safety Management System (DEAR clause), NQA-1,	
		and the process used to determine the INL Software Quality	
		Level/Analysis. However, IV&V has a couple of questions. Discussion	
		regarding the effective date of the INL SQA Program. The plan states	
		"When the revised INL SQA Program becomes effective (3/29/2007)."	
		The wording is confusing. Should it be became effective? Minor	
		EDITORIAL comment: The last sentence of section 1.2 states that the	
		NRC will perform an audit of the software QA implementation "one a	
		year". I believe this should be "once a year".	
Criteria	Do	bes the Project Plan address plan maintenance (i.e., Project Plan	
# 4	l	dates)?	
	_	UREG/BR-0167 Section 5.2.4	
Pass	X	Comments	
Fail		The Plan Maintenance is identified in section 1.3 of the plan. This	
N/A		section states that the plan is updated as required by the NRC Project	
		Management. Section 5.2.4 states that consideration should require the	

		developer to modify the plan and submitted with the monthly progress reports. IV&V's concern is that the NRC Project Management will not be aware of modifications that the INL has found that reflect a need for a change to the plan unless the NRC Project Management obtains an updated copy with the monthly status reports. Please consider adding (or replacing) a statement that indicates that updates will be provided to the NRC Project Management for approval in the monthly status reports, as needed.
Criteria		ns the Project Plan been approved by the NRC sponsor?
#5	NU	JREG/BR-0167 Section 5.2.4
Pass		Comments
Fail	X	The Project Plan states", The signed NRC Form 173 authorizes the
N/A		transfer of funds from the NRC to DOE-ID and serves as the official
		authorization to commence work". This approves the funding
		authorization, not the approval of the Project Plan. It is recommended
		that a signature page containing the sponsor approval signature as well as
		the INL project manager and INL Department Manager be included in
		the document. This is required by the INL PEP format.
Criteria		es the Project Plan describe the approach used to plan the project?
#6	NU	JREG/BR-0167 Section 5.2.4.1
Pass	X	Comments
Fail		Section 2.1 of the Project Plan provides the information required by
N/A		Section 5.2.4.1 of the NUREG.
Criteria		oes the Project Plan describe the approach used to track technical
#7	pr	ogress?
	NU	JREG/BR-0167 Section 5.2.4.2
Pass	X	Comments
Fail		Sections 2.1, 2.2, and 2.3 of the Project Plan provide the information
N/A		required by Section 5.2.4.2 of the NUREG.
Criteria	Do	es the Project Plan describe the approach used to track conformance
#8	to	the planned schedule?
	NU	UREG/BR-0167 Section 5.2.4.2
Pass	X	Comments
Fail		Sections 2.1, 2.2, and 2.3 of the Project Plan provide the information
N/A		required by Section 5.2.4.2 of the NUREG.
Criteria	Do	bes the Project Plan describe the approach used to track costs as
#9		lated to actual work performed?
	NU	UREG/BR-0167 Section 5.2.4.2
Pass	X	Comments
Fail		Sections 2.1, 2.2, and 2.3 of the Project Plan provide the information
N/A		required by Section 5.2.4.2 of the NUREG

Criteria #10	Does the Project Plan describe the approach used to track metrics? NUREG/BR-0167 Section 5.2.4.2	
Pass	111	Comments
Fail	X	The plan discusses metrics in only one location – a section regarding the
N/A	X	Integrity Level on page 36. It states, "Furthermore, no metrics to support an IEEE-1012 classification higher than a "1" currently exist." The NUREG requires that metrics be part of the Tracking and Oversight function in Section 5.2.4. IV&V believes that metrics are not only performed routinely, and metrics can be established per the requirements of the NUREG. For example, Earned Value can be used as a "routine" metric to track cost and schedule variances. Another metric can be used to obtain a percentage of anomalies (errors) discovered by developers as opposed to those errors discovered by IV&V. A recent example of the "error tracking" metric is the errors discovered by IV&V while evaluating the Significance Determination Process (SDP). However, to enable this metric, the development team must track coding errors (for example) that can be used for comparisons. McCabe's complexity measure is another useful metric that can be applied to modules (objects) within the code. This metric should not exceed a value of 10 but IV&V has identified several modules with complexity measures greater than 50. High complexity measures indicate the potential difficulty to perform code maintenance and hence, difficult to understand without comments in the code. As such, IV&V does not believe the code is "self documenting" as stated by the development team. Therefore, an additional metric would be (and should be) the number of comments per 100 lines of code, for example.
Criteria		oes the Project Plan describe the approach used to track security?
#11	NI	UREG/BR-0167 Section 5.2.4.2
Pass	***	Comments
Fail	X	,
N/A		table for IEEE definitions of consequences. If security has been determined to as not applicable for this software, please provide a statement in the document as well as a defensible reason why security should not be discussed.
Criteria	1	oes the Project Plan describe the approach to track risk?
#12	NI	UREG/BR-0167 Section 5.2.4.2
Pass		Comments
Fail	X	
N/A		requirement) was performed but no evidence could be found regarding this requirement could be found in the Project Plan.

Criteria #13	Does the Project Plan address the organization, tasks, and responsibilities (i.e., Show how the tasks in the SOW are assigned to responsible elements of the project organization? NUREG/BR-0167 Section 5.2.4.3	
Pass	X	Comments
Fail N/A		Section 2.3 of the plan provides a discussion of the Organization, Tasks, and Responsibilities. There is a discussion indicating that the PI "makes all technical and administrative work assignments". It is assumed that the PI makes these assignments based upon the requirements in the SOW and Requirements Specification. Therefore, IV&V will Pass this requirement at this time. Code walkthroughs and Peer Reviews would assist in making this determination apparent but IV&V has not identified evidence that these requirements/reviews have been performed (they are not under Configuration Control). IV&V has been directed to attend these reviews but it does not appear that these reviews are being
Criteria	Da	performed.
#14		oes the Project Plan provide the initial, top-level project schedule and e rationale for arriving at this schedule?
// 1.4		UREG/BR-0167 Section 5.2.4.4
Pass	X	Comments
Fail		A high level schedule is provided in Section 2.4 of the plan. It provides
N/A		the schedule for the Beta release dates and final version release date.
Criteria	Do	oes the Project Plan identify project resources including staffing,
#15	SO	ftware engineering environment, and support tools?
		0 0 11
	NU	UREG/BR-0167 Section 5.2.4.5
Pass		UREG/BR-0167 Section 5.2.4.5 Comments
Pass Fail	NU	UREG/BR-0167 Section 5.2.4.5 Comments Section 2.5 of the plan provides an excellent breakout of the various
Pass	NU	UREG/BR-0167 Section 5.2.4.5 Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding,
Pass Fail	NU	UREG/BR-0167 Section 5.2.4.5 Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management,
Pass Fail	NU	UREG/BR-0167 Section 5.2.4.5 Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing
Pass Fail	NU	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining
Pass Fail N/A	X	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed.
Pass Fail N/A Criteria	NUX	UREG/BR-0167 Section 5.2.4.5 Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically,
Pass Fail N/A	NU X	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically, oject baselines, change control, baseline status, proposed changes,
Pass Fail N/A Criteria	Do pr	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically, oject baselines, change control, baseline status, proposed changes, uplemented changes, software development library, documentation
Pass Fail N/A Criteria	NU X Do pr im an	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically, oject baselines, change control, baseline status, proposed changes, aplemented changes, software development library, documentation d code and does it address the establishment of a change control
Pass Fail N/A Criteria	NI X Do pr im an bo	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically, oject baselines, change control, baseline status, proposed changes, uplemented changes, software development library, documentation
Pass Fail N/A Criteria	Do pr im an bo	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically, oject baselines, change control, baseline status, proposed changes, aplemented changes, software development library, documentation decode and does it address the establishment of a change control aard to review and approve (or disapprove) recommended changes?
Pass Fail N/A Criteria	Do pr im an bo	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically, oject baselines, change control, baseline status, proposed changes, aplemented changes, software development library, documentation and code and does it address the establishment of a change control ard to review and approve (or disapprove) recommended changes? The Change Control Process/Procedure been finalized?
Pass Fail N/A Criteria # 16	Do pr im an bo	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically, oject baselines, change control, baseline status, proposed changes, aplemented changes, software development library, documentation and code and does it address the establishment of a change control ard to review and approve (or disapprove) recommended changes? The Change Control Process/Procedure been finalized? UREG/BR-0167 Section 5.2.4.6 – Software Best Practices
Pass Fail N/A Criteria # 16	Do pr im an boo Ha	Comments Section 2.5 of the plan provides an excellent breakout of the various project resources, including processes for status reporting of funding, Estimate at Completion, responsibilities of higher level management, software engineering requirements for staff and PIs, overall staffing levels and team resumes. It also includes the process for obtaining subcontractors, if needed. Des the Project Plan address Configuration Management, specifically, oject baselines, change control, baseline status, proposed changes, plemented changes, software development library, documentation d code and does it address the establishment of a change control ard to review and approve (or disapprove) recommended changes? as the Change Control Process/Procedure been finalized? UREG/BR-0167 Section 5.2.4.6 – Software Best Practices Comments

Criteria	In addition, section 2.6 states, "Quality assurance reviews configuration management and control processes to ensure that only authorized changes are made to the software. All software modules that have been tested, documented, and approved for inclusion into the next release of the software are baselined." IV&V must be involved with the SQA reviews of configuration management and control processes. (Due to the loss of two personnel, IV&V may need to assume some of the SQA responsibilities). As of this review of this plan, a Configuration Control Plan has not been reviewed by IV&V and therefore, cannot be approved Finally, since development has started and beta release(s) have been issued, IV&V should have reviewed (and the plan stating that IV&V will review) testing, documentation, etc. prior to release and baseline. There is no mention in the plan regarding a change control board and as such, the role (charter) of a change control board. Version control is not sufficient as a substitute for a change control board. Does the Project Plan describe how each major life-cycle task of the
#17	SOW work will be implemented? NUREG/BR-0167 Section 5.2.4
Pass	Comments
Fail	X The SAPHIRE team has developed an internal Work Development Plan
N/A	and is provided in Appendix A of the Project Plan. The Work
14/11	Development provides an excellent description of the tasks and subtask
	breakdown, and an estimated level-of-effort. Section 3.1 of the plan
	states, "an extensive discussion of the Software Requirement[s] have
	been specified in the SVVP document" which was developed by SQA
	prior to IV&V involvement. IV&V is reviewing the Form 189s, SOW,
	and SVVP to evaluate the RTM. The RTM has failed to map
	requirements to design components to test cases, etc. It has major
	problems. A separate IV&V report will be issued that includes the
	evaluation of the RTM issues. Section 3.2 of the project plan also
	discusses the SVVP and how it will ensure that ALL requirements are
	implemented and that it is a consolidated document used for tracking
	software development, testing, and implementation. The Project Plan
Cuit	does a good job in identifying how the SVVP should be used, however.
Criteria	Does the Project Plan describe the nonconformance reporting and
#18	corrective action process, including nonconformance detection and reporting, impact assessment and corrective action and tracking, and
	tracking and management reports?
	NUREG/BR-0167 Section 5.2.4
Pass	X Comments
Fail	Nonconformance Reporting and Corrective Action is identified in
N/A	Section 3.3 of the Project Plan. Details are defined in the second
	paragraph. IV&V's only concern is the issue regarding what will be
	done vs. what has been done. For example, the first sentence of the
	second paragraph states "corrective actions should be reported to the
	NRC". Instead of should be, it should state will be. Please review this

	paragraph to correct this "editorial" issue.		
Criteria	Does the Project Plan identify all deliverables and the dates they are		
#19	due?		
	NUREG/BR-0167 Section 5.2.4		
Pass	X Comments		
Fail	The NUREG states "Provide the initial, top-level project schedule and		
N/A	the rationale for arriving at this schedule". Per section 1.4 of the plan, it		
	is stated that each JCN has its own start and end dates on Form 189 and		
	Form 173. No rationale is provided but it is assumed that the rationale is		
	contained in these NRC forms. However, Appendix A, the SAPHIRE 8		
	Work Development Plan dated almost 2 years ago has 6 subtasks that are		
	described as well as a schedule, level of effort, etc. that has preliminary		
	dates for beta releases. As this is a plan, there is no issue with these date		
	as they are expected to change as work progresses and updates to the		
Criteria	Project Plan are made.		
#20	Does the Project Plan address standards, procedures, conventions and metrics to be used? This includes product standards, such as		
#20	documentation standards and coding standards and process standards,		
	including inspection and review procedures.		
	NUREG/BR-0167 Section 5.2.4 – Software Best Practices		
Pass	Comments		
Fail	X Metrics are required by the NUREG and examples of value-added		
N/A	metrics that could (and should) be performed were provided in one of th		
	criteria provided above. However, the development group has provided		
	link to the CodeGear Object Pascal Style Guide. Information regarding		
	the elements of the style guide that will be used should be in the Project		
	Plan to comply with the NUREG. Inspections and review procedures by		
	the developers with the development team and IV&V in attendance mus		
	include code walkthroughs and peer reviews. The only reference IV&V		
	could find in the plan was reviews performed by external (non-INL)		
	entities, i.e., NRC. This is unacceptable.		
Criteria	Does the Software Project Plan provide information on tracking and		
#21	oversight?		
Pass	NUREG/BR-0167 Figure 5-1 and Section 5.3 X Comments		
Fail	Tracking and Oversight is discussed in Section 2.2 of the Plan. Details		
N/A	pertaining to the compliance requirements are provided in evaluation		
1 1/1	criteria provided below.		
Criteria	Does the schedule include milestones for life-cycle reviews, such as		
#22	requirements reviews, preliminary design reviews, and critical design		
	reviews for IV&V review?		
	NUREG/BR-0167 Section 3.		
Pass	Comments		
Fail	X Life cycle reviews, PDRs, CDRs, and Test Readiness Reviews are		
N/A	required by the NUREG. Internal INL procedures (LWP-13620)		
	referenced for QL-3 software do not require these types of reviews. It is		

		IV&V's understanding that a NUREG "rule" supersedes any procedure "Order". IV&V agrees that if requirements and processes not specifically addressed by the NRC NUREG procedures should follow the INL processes to ensure product quality and address those items that do not provide direction when they are not found in the NUREG. NUREG/BR-0167 addresses the need for these reviews and therefore must be performed internally. Also, due to the complexity of the migration of the code, these reviews are essential to the quality of the software. It is also IV&V's understanding that reviews are required by the NRC. IV&V also has a commitment to ensure that the quality is built-in to the software and not tested-in as being done primarily by the Beta Testing efforts. IV&V cannot provide assistance and recommendations if these reviews are not performed.
Criteria		oes the Software Project Plan map the tasks in the SOW to elements in
#23		e WBS? Has the WBS been developed and under CM control?
Pass	111	UREG/BR-0167 Section 1.4, Section 5.2, Software Best Practices Comments
Fail	X	
N/A	- 1	must identify each requirement, design component, and test case(s) to
1,112		ensure the requirements meet the design and that all requirements
		identified in the NRC documents (SOW) are adequately, completely, and
		correctly implemented. The results must also be repeatable and
		defensible. IV&V is evaluating the RTM identified in the SVVP and
		mapping the RTM to the NRC requirements, etc. The results of the RTM
		evaluation (to date) are failing miserably. In fact, IV&V is essentially
		developing the RTM for the development team which puts into question
		the IV&V's role of independence – the developers should have generated
		the RTM and IV&V evaluate it. But for IV&V to evaluate the RTM and
		provide results, IV&V has had to generate the RTM. A report regarding
	_	the RTM is under development.
Criteria		oes the Software Project Plan provide a project schedule, such as a
#24		ANTT chart, and rationale for tasks identified in the project schedule?
Pass	X	UREG/BR-0167 Figure 5-1 Comments
Fail	Λ	The Work Development Plan contains a high level schedule.
N/A		The work Development Fran contains a night level schedule.
Criteria	De	pes the Software Project Plan identify resources needed (equipment,
#25		rsonnel, tools)?
1123	_	UREG/BR-0167 Section 5.2.4
Pass	X	Comments
Fail	T -	The Project Plan discusses resources in Section 2.5. It provides
N/A		information on funding, management direction, staffing levels and staff
		requirements needed to be part of the development team, and developer
		requirements/qualifications. Section 3.5 discuses project closeout and the
		identification (and return) of remaining fund and NRC owned equipment
Criteria	Do	oes the Software Project Plan map to the SVVP approach?

#26			
Pass	Comments		
Fail	(NOTE: IV&V will only examine test cases and observe developer		
N/A	testing per NRC sponsor direction)		
Criteria			
#27	Does the Software Project Plan describe nonconformance reporting and corrective action processes (nonconformance detection and reporting)? NUREG/BR-0167 Figure 5-1 and Section 3 of Figure 5-1 of the NUREG for PMP "outline".		
Pass	Comments		
Fail	Section 3.3 of the Project Plan addresses Nonconformance Reporting an	d	
N/A	Corrective Action. A discussion on <i>an impact assessment</i> is not discussed directly (but may be part of the MLSR and/or the SVVP). If i is the MLSR, for example, the paragraph should state as such. The SVVP, as stated earlier is incomplete and inadequate at this time. An excellent discussion on test processes and corrective actions on testing is very good. However an important "editorial" correction needs to be addressed. In the second paragraph, first sentence, it states that "corrective actions <i>should be</i> reported to the NRC. IV&V believes that corrective actions <i>will be</i> reported to NRC. Either they are reported or they are not. If there are instances in which they are not to be reported to NRC, the paragraph should state as such and provide examples when NRC would not be provided this information.	S	
Criteria			
#28	s an impact assessment performed on nonconformance items and orrective actions identified?		
#20	UREG/BR-0167 Section 7		
Pass	Comments		
Fail	As stated above, it is IV&V's position that an impact assessment is not		
N/A	directly addressed.		
Criteria	low are nonconformance items, their related reports, and corrective		
#29	ctions tracked (e.g., DBMS, Excel Spreadsheet, etc.)?		
=>	UREG/BR-0167 Section 7		
Pass	Comments		
Fail	This information is reported as being inserted into the Change Request		
N/A	tracking system – Is this the same as RCS?		
Criteria	las the quality assessment approach and improvement approach been		
#30	escribed?		
	JUREG/BR-0167 Section 5.2, Section 8		
Pass	Comments		
Fail	This is described in Section 3.4 of the plan. The section provides an		
N/A	excellent discussion on how the developers, etc. will implement a quality approach and process improvement strategy. This is implicitly stated as being in a forthcoming QA Plan. A good discussion on bug fixes is also discussed where the developer obtains information regarding the severity of the bug and actions taken for bug correction/workaround/future release. However, further discussion on bug reporting should be implemented. Bugs should be part of the anomaly reporting process,)	

	1	
		which includes recording the bug on an anomaly report/form (template),
		to "document" information and the actions taken for the bug
		"correction". Each form should be placed under configuration control.
		Metrics regarding these bug corrections (such as a trending report or a
		Pareto diagram) should be implemented to determine areas of the code,
		etc. where issues continually appear. For example, if bugs are found and
		corrected continually in one or two modules/objects, there is an
		indication that a module(s) is very complex and should be modified and
		tested to avoid the category of bug reoccurring.
Criteria	Ar	e deliverables and dates due identified? (Also in the project
#31	scl	hedule)? Good Programming Practice
Pass	X	Comments
Fail		Section 2.4 provides the discussion on deliverables (documented in NRC
N/A		Form 189 and Form 173). The anticipated schedule is also documented
		in a table at the end of the section.
Criteria	Ar	e standards used for documentation identified and adhered to?
#32	NU	JREG/BR-0167 Section 5.2.1
Pass		Comments
Fail		Standards for documentation are stated that they will be compliant to INL
N/A		internal procedures unless specifically stated to conform to an external
		standard, such as an IEEE standard. As most of the documents have yet
		to be developed or updated, (the QAPP, SVVP for example), IV&V
		cannot determine at this time if the "adherence" to the standards are
		correctly implemented. Therefore, IV&V can neither pass nor fail this
		criterion until provided the required documents. Please note, that IV&V
		has already stated that the SVVP, RTM, and Users/Training manuals
		need substantial improvement.
Criteria	Ar	re coding convention standards identified and adhered to?
#33		JREG/BR-0167 Section 5.2.1
Pass		Comments
Fail	X	
N/A		CodeGear Object Pascal Style Guide". However, without peer reviews
.,		and especially code walkthroughs to assist in determining if the use of the
		coding standards is implemented appropriately, IV&V must fail this
		criterion. In addition, Section 5.2.1, Required Inputs to the Contract
		specifically states that the list of deliverables should contain not only the
		software end products but also presentation materials and minutes from
		formal reviews. It also states that identification of applicable standards
		must be identified, which include programming language standards,
		coding standards, and documentation standards.
		coding standards, and documentation standards.

Criteria #34	Are code and documentation inspections and reviews identified, recorded, and under CM Control?	
Pass		Comments
Fail	X	As stated above, code inspections via code walkthroughs and peer
N/A		reviews are not occurring per NRC Sponsor request/requirement. Presentation materials and minutes from these formal reviews are required by the NUREG. Documentation on how to use the code (such as the User's Guide and Workbook) are incomplete and incorrect (steps are absent).

PROJECT TRACKING AND OVERSIGHT				
Criteria	Is monitoring, assessing, and reporting technical progress performed			
#35	and actual results and performance tracked against the Software Project			
	Plan?			
	NUREG/BR-0167 Section 5.3			
Pass	X Comments			
Fail	Information on monitoring, assessing and reporting performance is			
N/A	discussed in Section 2.2 of the Project Plan.			
Criteria	Is monitoring progress performed on an ongoing basis to maintain			
#36	communications at all levels of the developer and sponsor organizations?			
	Is there a record of this activity (reviews, reports, meetings,			
	brainstorming sessions) and the information placed under configuration			
	control?			
	NUREG/BR-0167 Section 5.3			
Pass	X Comments			
Fail	Section 5.3 of the NUREG states "Implementation of planned			
N/A	verification and validation, configuration management , and quality			
	assessment and implementation activities are part of the ordinary tracking			
	and oversight functions". CM is not found in this section. However, it is			
<i>C</i> :	discussed in Section 2.3.			
Criteria	Are technical progress, costs, critical target computing resources,			
#37	schedule, and risks tracked quantitatively? NUREG/BR-0167 Section 5.3			
Pass	X Comments			
Fail	Technical progress, costs and schedule variances, etc. are reported in			
N/A	Section 2.2 of the plan. The CV and SV identify schedule and costs			
IN/A	quantitatively. Section 2.5 of the Project Plan states, "Personnel from the			
	INL's Risk, Reliability, and NRC Programs Department shall be			
	responsible for risk assessment support and for development and			
	maintenance of the SAPHIRE software".			
Criteria	Does the PM determine and report schedule, cost status of variances			
#38	from the baseline plan? (Is there a Baseline Plan(s) and is it under CM			
	Control?)			
	NUREG/BR-0167 Section 5.3			
Pass	X Comments			
Fail	Baselines are discussed in Section 2.1 and also discussed in Section 2.2			
N/A	as follows. "The task-oriented schedule and budget for each project is			
	established by the PI in conjunction with the financial controls person.			
	The PI will determine if there is a need to re-baseline the schedule			
	and/or budget". Baselines are identified in Section 2.3 as follows.			
	"Configuration Management and Change Control to monitor and			
	uniquely identify baselines, changes that are requested, evaluated,			
	approved, and tested, as well as backup and recovery actions".			

Criteria #39	if s cu wo	Are corrective actions taken when actual results and performance taken if significant deviations occur between the Software Project Plan and current schedule, including but not limited to adding staff, extending work week, and or changing the skill mix? NUREG/BR-0167 Section 5.3	
Pass	X	Comments	
Fail		This information is found in section 2.2 of the plan.	
N/A			