INL/EXT-20-58241-Revision-1

FY 2021 Idaho National Laboratory Site Sustainability Plan

Christopher P Ischay, Maryl D Fisher,
Ernest L Fossum, Kimberly I Scully

December 2020

The INL is a U.S. Department of Energy National Laboratory
operated by Battelle Energy Alliance

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Idaho National Laboratory
Idaho Falls, Idaho 83415

http://www.inl.gov

Prepared for the
U.S. Department of Energy

Under DOE Idaho Operations Office
Contract DE-AC07-05ID14517

DOE/ID-11383
Revision 12

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EXECUTIVE SUMMARY

The mission of the Department of Energy (DOE) is to ensure America's security and prosperity by addressing its energy, environmental, and nuclear challenges through transformative science and technology solutions. This *FY 2021 Idaho National Laboratory Site Sustainability Plan* (SSP) was developed to enable and sustain Idaho National Laboratory's (INL's) mission to discover, demonstrate, and secure innovative nuclear solutions, clean energy options, and critical infrastructure.

Executive Order 13834, *Efficient Federal Operations*, signed on May 17, 2018, directs Federal agencies to manage their buildings, vehicles, and overall operations to optimize energy and environmental performance, reduce waste, and cut costs. Further Executive Order (EO) guidance was issued by the Council of Environmental Quality in April 2019. The evolving priorities for sustainability are being incorporated into planning for fiscal year (FY) 2021 and beyond as noted in this SSP. INL remains responsible for existing directives, instructions, and requirements. From energy reduction to ensuring a reliable power supply, all sustainable activities support energy resiliency and by default, make INL a more resilient institution.

DOE Order 436.1, "Departmental Sustainability," provides requirements and assigns responsibilities for managing sustainability within DOE to ensure that DOE missions are carried out in a sustainable manner, to institute wholesale cultural change to factor sustainability into all DOE decisions, and to ensure DOE achieves sustainability goals. DOE Order 436.1 also requires DOE sites to commit appropriate personnel resources, establish a financing plan that prioritizes the use of life-cycle cost-effective private-sector financing, optimize the application of appropriations and budgeted funds, and establish specific performance measures and deliverables designed to achieve the listed requirements.

The SSP was developed according to the narrative requirements from the "FY 2021 DOE Site Sustainability Plan Guidance" document issued in August 2020. The SSP contains strategies and activities that will lead to continual energy, water, and waste reductions that move INL toward meeting DOE sustainability goals and requirements. The SSP summarizes energy and available fuel use reporting requirements and references criteria for instituting sustainable design. SSP requirements are integrated into each INL contractor's Integrated Safety Management System and Environmental Management System (EMS). Finally, the Sustainability Program directives, based on this SSP, are integrated into the INL *Annual Laboratory Plan Fiscal Year 2020* (INL/LTD-20-59747), and operations and acquisition systems.

For the purposes of this document, INL includes the Research and Education Campus located in Idaho Falls, and the research and industrial complexes (INL Site) located 50 miles west of Idaho Falls. INL consists of those facilities operated by Battelle Energy Alliance, LLC (BEA), Fluor Idaho, LLC, and the DOE Idaho Operations Office (DOE-ID).

This document serves as the overall SSP for INL. It is supplemented by individual contractor plans and strategies as needed. Updates to the SSP are anticipated annually with added specificity as projects are developed and requirements change. This SSP encompasses all contractors and activities at INL under the control of DOE-ID. The operations and activities of the Naval Reactors Facility, also located on the INL Site, are specifically excluded from this SSP.

The DOE Office of Environmental Management (EM) assumptions for this SSP include the successful completion of the Idaho Cleanup Project (ICP) Core mission and that the capability to certify, package, assemble, and complete Waste Isolation Pilot Plant shipments will continue until the CH-TRU is shipped.

The intent of this SSP is to provide the overall sustainability strategy for INL during FY 2021 and provide a status of FY 2020 performance to the DOE goals. The FY 2020 performance status is derived from data input to the DOE Sustainability Dashboard (Dashboard). Due to the accelerated Dashboard schedule and the extended Fleet Automotive Statistical Tool (FAST) completion schedule, the fleet fuel

data, Sitewide emissions data, and fleet fuel usage data were not finalized by the SSP and Dashboard submission deadlines.

The INL contractors' EMS provides the framework and process for evaluating and monitoring emissions and related reduction activities. On an annual basis, appropriate sustainability targets are developed and monitored through the EMS to support the overall reduction in emissions. As DOE Office of Environmental Management (EM) programs complete projects, resource and space management optimization results in reductions in energy and water consumption. Fugitive emission reduction is managed through ongoing waste and resource reductions.

INL spent $15.6M in FY 2020 for facility, process, and equipment energy. Of this total, $12.3M was spent for building energy, $2.9M was spent for process energy, and $347k was spent on equipment fuel. Total utility and fuel costs in FY 2020 were $285k higher than in FY 2019. INL used 881 billion Btu for building energy, 187 billion Btu for process energy, 756 kgal of vehicle fuel, 154 kgal of equipment fuel, and 856 million gal of water.

Total energy intensity through FY 2020 decreased 2.2% from FY 2019, 2.4% from the FY 2015 baseline, and by 17.7% when compared to the FY 2003 statute goal baseline, primarily due to new energy-efficient buildings and construction of numerous efficiency upgrade projects. Water consumption was 18.2% lower in FY 2020 as compared to the FY 2007 baseline.

Transportation fuel sustainability continued to exceed the goals with a 31% decrease in petroleum-based fuels along with a 46% increase in the overall use of alternative fuel, both compared to FY 2005.

Table ES-1 summarizes the FY 2020 performance status. A complete discussion of the FY 2020 status and planned FY 2021 actions toward meeting the goals and requirements are found in the body of this SSP.

Table ES-1. Executive Summary table of DOE sustainability goals.

Prior DOE Goal	Current Performance Status	Planned Actions and Contributions	Overall Risk of Non-Attainment
Energy Management			
30% energy intensity (Btu per gross square foot) reduction in goal-subject buildings by FY 2015 from a FY 2003 baseline and 1.0% Year over Year (YOY) thereafter.	INL energy-use intensity (EUI) was 150,598 Btu/ft² for FY 2020, a decrease of 2.4% from FY 2015 and 2.2% from FY 2019. The FY 2015 EUI was 154,358 Btu/ft², a 15.6% decrease from the FY 2003 baseline of 182,979 Btu/ft².	Eleven LED lighting and controls projects are planned for FY 2021, providing $89k (1,241 MWh) in energy savings at total costs of $558k. Collect building energy-use data to identify buildings with the highest EUI for energy-use reduction projects. Ensure new buildings are designed and constructed to energy efficient standards.	**Medium** INL will complete construction of several new energy efficient buildings, contributing to the 1% YOY goal. INL will also continue to annually develop and construct additional energy efficiency projects.
Energy Independence and Security Act (EISA) Section 432 continuous (4-year cycle) energy and water evaluations.	INL completed energy and water evaluations in 35 buildings in FY 2020. For the second 4-year audit cycle (June 1, 2016, through May 31, 2020), 166 audits were completed, exceeding 100% auditing of INL's 160 covered buildings.	Complete annual energy audits for at least 25% of INL's 104 newly revised covered buildings for the third 4-year audit cycle (June 1, 2020, through May 31, 2024). BEA plans to audit 18 buildings in FY 2021.	**Low** INL's building audit program is fully established.
Meter all individual buildings for electricity, natural gas, steam, and water where cost effective and appropriate.	INL meters 100% of its natural gas and 62.1% of its electric usage at the building level.	Three new BEA buildings will be complete in FY 2021 and will have advanced metering. Work underway on Fluor Idaho's Utility Control System project at INTEC will provide the capability to capture electrical power use in facilities fed through substations and load centers. Meter 100% of appropriate covered buildings.	**Low** New INL buildings are specified for advanced metering and selected appropriate buildings are specified for sub-metering.

Table ES-1. (continued).

DOE Goal	Current Performance Status	Planned Actions and Contributions	Overall Risk of Non-Attainment
Water Management			
20% potable water intensity (Gal per gross square foot) reduction by FY 2015 from a FY 2007 baseline and 0.5% YOY thereafter.	INL water intensity was 142.2 gal/ft² in FY 2020, a decrease of 18.2% from FY 2007 but an increase of 5.7% from FY 2019. The FY 2015 water intensity was 139.3 gal/ft², a 19.9% decrease from the FY 2007 baseline of 173.9 gal/ft². Both new buildings constructed in Idaho Falls have water metering.	Prepare and implement a water balance evaluation to identify high water use intensity processes and buildings. Implement audit-identified low and moderate cost water conservation measures in covered facilities, including high-efficiency water technologies.	**Medium** Water usage at INL is highly dependent upon the varying process water consumption at the ATR Complex.
Non-potable freshwater consumption (gal) reduction of industrial, landscaping, and agricultural (ILA). YOY reduction; no set target.	Current Performance: N/A All water obtained by INL is obtained from the Snake River Plain Aquifer and is considered potable.	ILA water is not applicable to INL.	**Low** ILA water is not used at INL.
Waste Management			
Reduce at least 50% of non-hazardous solid waste, excluding construction and demolition debris, sent to treatment and disposal facilities.	INL generated 2,562,397.5 lb (1,162.3 MT) of non-hazardous municipal solid waste in FY 2020. In FY 2019, INL generated 3,037,088.6 lb (1,377.6 MT), resulting in a decrease of Municipal Solid Waste (MSW) generated of 15.6% YOY. INL diverted 56.5% of its non-hazardous solid waste in FY 2020 by recycling 1,448,412.6 lb (657.0 MT) of materials.	Continue to educate personnel emphasizing the priority of waste reduction from the previous year. Continue to evaluate potential outlets and expansion of recyclable waste streams. Explore glass recycle partnership with the City of Idaho Falls. Investigate and develop regional composting facility based on West Yellowstone pilot project.	**Medium** Fluctuations in building use including classified spaces, employee engagement, and market forces greatly affect this goal.
Reduce construction and demolition materials and debris sent to treatment and disposal facilities. YOY reduction; no set target.	INL generated 20,041.5 MT of construction and demolition (C&D) waste in FY 2020, compared to 18,192.4 MT in FY 2019, resulting in an increase of 10.2% of C&D waste generated YOY. INL diverted 53.6% (23,670,583.9 lb or 10,7363.8 MT) of its construction and demolition (C&D) waste in FY 2020.	Continue employee education and contract language inclusion and incorporate additional materials into current C&D waste diversion processes. Work with regional industrial recycle entities and develop strategy to recycle two construction wastes streams: concrete and gypsum.	**Medium** Construction continues to increase while markets accepting construction debris are limited. Cost of transporting to acceptable recycler is a major factor in the decision process.

Table ES-1. (continued).

Fleet Management			
20% reduction in annual petroleum consumption by FY 2015 relative to a FY 2005 baseline and 2% YOY thereafter.	Preliminary data indicate that INL used 644,853 gasoline-gallon equivalents (GGE) of petroleum-based fuels in FY 2020, a 31% reduction from FY 2005 but an 11% increase from FY 2019. INL's petroleum consumption was 330,371 GGE in FY 2015, a 65% reduction from base-year FY 2005.	Efforts will continue to build and install no-idle HVAC systems on additional buses, along with heavy and light-duty vehicles as funding allows. Continue to pilot the use of electric vehicles in the fleet and the installation of supporting charging stations. Optimize and right-size fleet composition by reducing vehicle size, eliminating underutilized vehicles, and acquiring vehicles to match local fuel infrastructure.	**Medium** The petroleum reduction goal will be difficult to maintain due to the excessive cost of renewable diesel and the deterioration of the E85 fueling station at the Central Facilities Area (CFA).
10% increase in annual alternative fuel consumption by FY 2015 relative to a FY 2005 baseline; maintain 10% increase thereafter.	Preliminary data indicate that INL used 111,646 GGE of alternative fuels in FY 2020, a 46% increase from FY 2005 but a 56% decrease from FY 2019. INL's alternative fuel consumption was 537,243 GGE in FY 2015, a 603% increase from base-year FY 2005.	Determine less costly sources of R99. Strive to maintain at least a 25% alternative fuel consumption increase relative to the FY 2005 baseline. Determine cost-effective repairs and upgrades needed to re-open the E85 fueling station at CFA.	**Medium** The alternative fuel increase goal will be difficult to maintain due to the excessive cost of renewable diesel and the deterioration of the E85 fueling station at the CFA.
75% of light-duty vehicle acquisitions must consist of alternative fuel vehicles (AFV).	INL acquired 39 new light-duty vehicles in FY 2020, 18 of which were AFV or LGHGs, resulting in 46% of the vehicle acquisitions as AFVs or LGHGs. BEA requested AFV replacements but received gasoline-only light-duty vehicles from GSA for several replacements.	Identify the next petroleum-fueled vehicles for replacement with AFVs and strive to ensure that all existing AFVs are replaced with E85-capable vehicles when available. Work with GSA to achieve 75% or greater AFV light-duty acquisitions.	**Medium** INL has consistently met this goal historically but may struggle to meet the goal in the future due to changing light-duty vehicle fuel types supplied by GSA.
Clean and Renewable Energy			

Table ES-1. (continued).

"Renewable Electric Energy" requires that renewable electric energy account for not less than 7.5% of a total agency electric consumption by FY 2025 and each year thereafter.	INL procured 22,218 MWh of Renewable Energy Certificates (REC) from Idaho Falls Power at a total cost of $53,325. This purchase of new renewable energy RECs, in addition to the 36.8 MWh of onsite generation (microgrid, and small photovoltaic systems) totals 22,255 MWh (9.3%) of renewable energy for FY 2020.	Incremental increases of purchased RECs along with onsite generation to meet the 7.5% goal each year YOY. Evaluate potential projects to cost effectively contribute to the annual renewable energy goal through onsite generation of at least 7.5% of the total INL electricity consumption.	**Low** INL has an established process for procuring RECs.
Continue to increase non-electric thermal usage. YOY increase; no set target but an indicator in the Office of Management and Budget scorecard.	INL has three buildings with solar transpired walls to provide make-up air preheating.	Investigate the additional use of solar water heating, make-up air preheating, or ground source heat pumps in select locations. The MFC-782 solar wall may be discontinued in FY 2021.	**Medium** Due to the low cost of electric energy at INL, it is difficult to justify the installation of thermal renewable.
Sustainable Buildings			
At least 15% (by count) of owned existing buildings to be compliant with the revised Guiding Principles for High-Performance Sustainable Buildings by FY 2021, with annual progress thereafter.	At the end of FY 2020, 22 DOE-owned buildings were compliant with the Guiding Principles, which represents 22.7% of INL buildings. This includes six buildings less than 10,000 GSF.	Document Guiding Principle compliance on three new construction buildings in FY 2021. Document Guiding Principle compliance on one additional new construction building by FY 2024. Implement additional audit-identified low and moderate cost ECMs at INL covered facilities that are targeted to document the Guiding Principles.	**Low** The 15% goal was achieved.
Acquisition and Procurement			

Table ES-1. (continued).

Promote sustainable acquisition and procurement to the maximum extent practicable, ensuring BioPreferred® and biobased provisions and clauses are included in all applicable contracts.	BEA and Fluor reports indicate 99.3% of the contracts in FY 2020 contained applicable clauses.	Achieve 100% compliance. Continue to incorporate improvements to the Sustainable Acquisition Program, including procedures, policies, and enhanced work processes that increase visibility, availability, and use of sustainable products.	**Low** The goal continues to be achieved.
Measures, Funding, and Training			
Sites set annual targets for sustainability investment with appropriated funds and/or financed contracts for implementation.	Seven energy-reduction projects were completed in FY 2020 providing over $33k in energy cost savings. No additional ESPC projects were developed in FY 2020.	Develop a comprehensive project for cost-effective ECMs identified by the completed energy and water audits and determine appropriate funding sources. Continue to evaluate cost effectiveness of the ENABLE ESPC program or the utility-based Utility Energy Services Contract (UESC) program. Implement 11 additional energy-reduction projects in FY 2021.	**Low** While INL does not have current plans for an additional ESPC project, INL does have established plans and goals for projects awarded and targeted for FY 2021.
Electronic Stewardship			
End of Life – 100% of used electronics are reused or recycled using environmentally sound disposition options each year.	In FY 2020, INL recorded that 100% of electronic devices were reused or recycled; however, only 76.8% were recycled with a certified recycler.	100% of electronics are reused or recycled unless federal requirements dictate otherwise. Continue to partner with IM and Property Disposal Services to improve electronic end-of-life disposition.	**Low** This goal continues to be achieved.
Electronic Stewardship cont.			

Table ES-1. (continued).

Data Center Efficiency: Establish a power usage effectiveness target for new and existing data centers; discuss efforts to meet targets.	Divestment of the Information and Operations Research Center (IORC) data center. The majority of servers at IORC were decommissioned, replaced by newer virtual machines, or virtualized. This has significantly reduced the power demand and space required for the same or greater compute capacity.	Finish consolidating three existing data centers into the HPC. Complete build out of the new Consolidated Computing Center (C3) with a power utilization effectiveness (PUE) goal of 1.4 or lower. Install and monitor advanced energy meters in all data centers and accurately quantify PUE.	**Medium** Low energy costs and long construction times prohibit major investments in updated resiliency measures.
Organizational Resilience			
Discuss overall integration of resilience in emergency response, workforce, and operations procedures and protocols.	INL emergency plans and emergency plan implementing procedures (EPIs) were reviewed and revised, as necessary. Operating policies and procedures were evaluated to determine whether they should be modified to consider organizational risks. Internal procedures were modified or developed to face the challenge of the pandemic.	Conduct detailed vulnerability assessments to identify projects that increase resilience. Emergency response, workplace safety and health, and updated scientific knowledge will be incorporated into all facets of organizational resilience, procedures, and protocols. Pursue life-cycle cost-effective energy resilience solutions that provide the most reliable energy to critical mission operations.	**Low to Medium** Investment upgrades in existing buildings are a long-term process. New buildings are being built to include resiliency measures.
Multiple Categories			

Table ES-1. (continued).

YOY Scope 1 and 2 greenhouse gas (GHG) emissions reduction from a FY 2008 baseline.	*Preliminary data indicate that* INL FY 2020 Scope 1 and 2 emissions were 84,003.9 metric tons of carbon dioxide equivalent (MT CO_2e) compared to 82,448.0 MT CO_2e in FY 2019, for a YOY increase of 1.9% and a 40.4% reduction from the FY 2008 baseline.	Refine targeted list of high-value, low-cost ECMs with a focus on projects that reduce total emissions by 5% by the end of FY 2024. Reduce or minimize the quantity of toxic and hazardous chemicals acquired, used, or disposed that will assist INL in pursuing agency greenhouse gas reduction targets.	**Medium** Significant progress was made toward exceeding the overall goal, but YOY Scope 1 and 2 GHG emissions may continue to vary.
YOY Scope 3 GHG emissions reduction from a FY 2008 baseline.	INL FY 2020 Scope 3 emissions were 19,042.6 metric tons of carbon dioxide equivalent (MT CO_2e) compared to 26,250.1 MT CO_2e in FY 2019, for a YOY reduction of 27.5% and a 46.0% reduction from the FY 2008 baseline.	Continue to encourage teleworking, video conferencing, and carpooling as effective ways to reduce the amount of air and ground travel, including employee commuting. Achieve a YOY 2% annual reduction for 5 years for a total 10% reduction.	**Medium** Significant progress was made toward exceeding the overall goal, but YOY Scope 3 GHG emissions may continue to vary.

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CONTENTS

FIGURES

TABLES

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ACRONYMS

AFV	alternative fuel vehicle
AMWTP	Advanced Mixed Waste Treatment Project
ASHRAE	American Society of Heating, Refrigeration, and Air Conditioning Engineers
ATR	Advanced Test Reactor
B20	biodiesel
BEA	Battelle Energy Alliance, LLC
Btu	British thermal unit
C&D	construction and demolition
CAS	condition assessment survey
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
CFA	Central Facilities Area
CPP	Chemical Processing Plant
D&D	decontamination and dismantlement
DOE	Department of Energy
DOE-ID	Department of Energy Idaho Operations Office
E85	ethanol 85
EB	existing building
EBR-I	Experimental Breeder Reactor I
ECM	energy conservation measure
EISA	Energy Independence and Security Act
EM	Office of Environmental Management
EMS	Environmental Management System
EO	Executive Order
EPA	Environmental Protection Agency
EPEAT	Electronic Product Environmental Assessment Tool
EPI	emergency plan implementing procedure
EROB	Engineering Research Office Building
ESL	Energy Systems Laboratory
ESPC	Energy Savings Performance Contract
EUI	energy-use intensity
FAST	Federal Automotive Statistical Tool
FEMP	Federal Energy Management Program
FIMS	Facilities Information Management System
FMCS	Facilities Management Control Systems
FY	fiscal year
GGE	gasoline-gallon equivalent
GHG	greenhouse gas
GSA	General Services Administration
gsf	gross square feet
HPC	high-performance computing
HVAC	heating, ventilating, and air conditioning
ICP	Idaho Cleanup Project
ILA	industrial, landscaping, and agricultural
IM	Information Management
INL	Idaho National Laboratory
INTEC	Idaho Nuclear Technology and Engineering Center
IRC	INL Research Center
IWTU	Integrated Waste Treatment Unit
LED	light emitting diode
LDV	light-duty vehicle
LGHG	low greenhouse gas
MCI	Motor Coach Industries
MFC	Materials and Fuels Complex

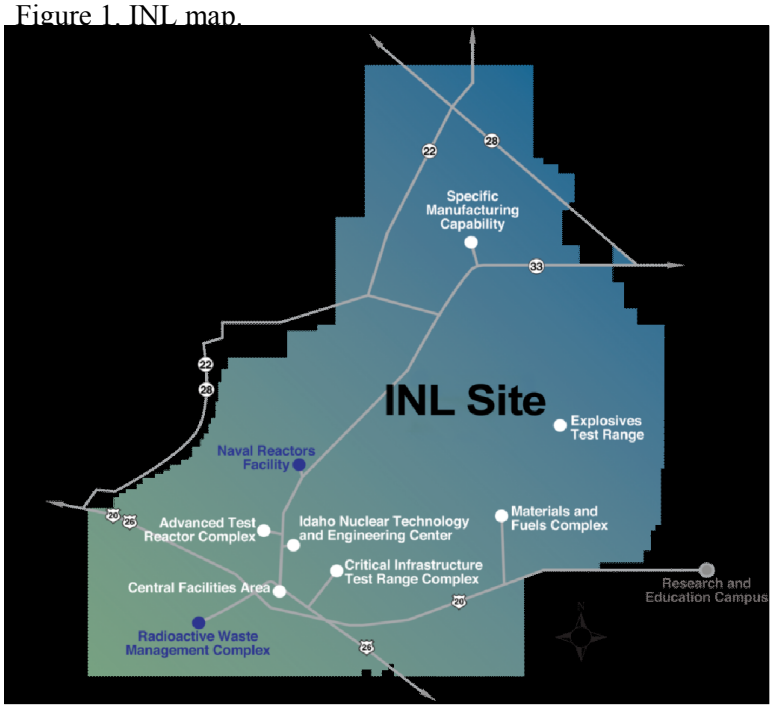
MT	metric tons
NC	new construction
PC	personal computer
PUE	power utilization effectiveness
R&D	research and development
RCRA	Resource Conservation and Recovery Act
REC	Renewable Energy Credit
RWMC	Radioactive Waste Management Complex
SA	sustainable acquisition
SMC	Specific Manufacturing Capability
SRIP	Sustainability Report and Implementation Plan
SSP	Site Sustainability Plan
STD	standard
TAN	Test Area North
UESC	Utility Energy Service Contract
VDI	virtual desktop infrastructure
WMF	Waste Management Facility
YOY	year over year

MISSION CHANGE

Idaho National Laboratory (INL) is considered to be all operating contractors along with the Department of Energy (DOE) Idaho Operations Office (DOE-ID), and includes the Idaho Falls campus and the research and industrial complexes (INL Site) located 50 miles west of Idaho Falls (Figure 1). INL consists of those facilities operated by Battelle Energy Alliance, LLC (BEA) or by Fluor Idaho, LLC. BEA and Fluor Idaho include all facilities under their individual responsibility.

The DOE Office of Environmental Management (DOE-EM) assumptions for this SSP include the successful completion of the Idaho Cleanup Project (ICP) Core mission. In particular, the Advanced Mixed Waste Treatment Project (AMWTP) began closure actions in FY 2020, which will continue in FY 2021. Storage facilities will remain operational while existing inventory is shipped for disposal.

Figure 1. INL map.



AMWTP, Idaho Nuclear Technology and Engineering Center (INTEC), and Radioactive Waste Management Complex (RWMC) non-enduring buildings will transition to a cold, dark, and dry status as the cleanup mission progresses over the next 5 to 10 years, reducing energy use. Decontamination and decommissioning (D&D) will follow as funding allows.

Work scope planned to be performed by the Idaho Cleanup Project in the next 5 to 10 years includes treating sodium-bearing waste, closing the INTEC Tank Farm, preparing and packaging of calcined waste, closing Accelerated Retrieval Project facilities at RWMC with placement of a final engineered barrier on the Subsurface Disposal Area, and completing treatment and shipment of mixed transuranic wastes. The trend is for reducing energy use after waste treatment, specifically, sodium-bearing waste and transuranic waste treatment completion.

BEA is planning for moderate growth to further its missions with additional research laboratories and office buildings at the major INL Site locations and additional office and

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BEA is planning for moderate growth to further its missions with additional research laboratories and office buildings at the major INL Site locations and additional office and laboratory buildings in Idaho Falls. The *INL Annual Laboratory Plan Fiscal Year 2020* provides an overview and details of conceptual laboratory growth. These growth areas include research programs related to nuclear reactor sustainment and expanded deployment, integrated fuel cycle solutions, advanced materials and manufacturing for extreme environments, integrated energy systems, and secure and resilient cyber-physical systems. Accordingly, INL facilities are expected to increase electric energy demand based on numerous new buildings and processes being designed and constructed for both Idaho Falls and INL Site locations.

The Naval Reactors Facility commenced operation of the Spent Fuel Handling Recapitalization Project in FY 2015, with significant construction between 2019 and 2025. This large project will not impact INL directly but will impact the electric distribution system that BEA manages.

Laboratory growth is likely to increase INL energy use but will be balanced to some extent with decommissioning and renovation of older buildings and processes.

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1. ENERGY MANAGEMENT

1.1 Energy Usage and Intensity

Energy sources at Idaho National Laboratory (INL) affected by this goal include electricity, natural gas, fuel oil, liquefied natural gas, and propane. Methods to reduce energy usage include capital project upgrades, alternative financing projects, operational modifications, and workforce behavior changes.

Many factors influence INL's energy use, including numerous energy-intensive processes and inefficient buildings built before the current standards for energy efficiency and high-performance design. Due to the nature of the various INL missions, many operations can be cyclical and result in a year-over-year (YOY) variance in energy consumption. As buildings are removed or processes are modified, INL energy usage intensity can vary seemingly unrelated to actual overall reduction efforts.

INL typically uses energy audits and retro-commissioning to evaluate existing buildings for energy-reduction opportunities. These opportunities are developed into projects with the most cost-effective projects or projects that improve operating conditions being pursued for funding and implementation.

Energy data are routinely input into the EPA Portfolio Manager for 92 metered buildings to analyze and identify energy-use trends and anomalies. These trends and anomalies are discussed with facility managers and often result in the identification of low or no-cost modifications that reduce energy usage.

Since energy-intensive loads that are mission specific are excluded from the goal according to the *Guidelines Establishing Criteria for Excluded Buildings* published by Federal Energy Management Program (FEMP) on January 27, 2006, the Advanced Test Reactor (ATR) and its support buildings, the Engineering Research Office Building (EROB) High-Performance Computing (HPC) Data Center, and two processes at the Energy Systems Laboratory (ESL) are currently excluded from the reporting goal but are not excluded from the responsibility to reduce energy use and greenhouse gases (GHGs) where practicable. These buildings are shown in Facilities Information Management System (FIMS) as excluded facilities and/or processes. The square footage of these buildings appears on the excluded facilities list in Appendix A.

Inexpensive electric rates impact the cost effectiveness of energy-saving projects. While INL strives to implement energy-reduction projects, especially to meet Guiding Principles requirements, this goal continues to be a significant challenge.

1.1.1 Performance Status

As demonstrated through data calculated by the Dashboard, INL's energy-use intensity (EUI) for FY 2020 was 150,597.8 Btu/ft². When compared to the FY 2015 baseline of 154,357.7 Btu/ft², a decrease of 2.4% was observed along with a 2.2% decrease from FY 2019. However, using the current statute baseline for FY 2003 of 182,979 Btu/ft², a reduction of 17.7% has been achieved.

In FY 2020, BEA completed energy-efficient light emitting diode (LED) lighting upgrades in seven buildings at a cost of $145k. Energy savings of over 621 MWh was achieved with annual cost savings totaling $33k. Fluor completed three LED lighting projects costing $12.9k and saving $9.9k per year.

Replacing aging roofs with new cool roofs reduces repair needs and deferred maintenance and assists with reducing both heat loss in winter months and heat gain in summer months. A highly reflective roof was replaced on the Willow Creek Building in Idaho Falls with a total reflective surface of 119,085 ft^2. Cool roofs were installed during FY 2020 for 14,670 ft² of roof replacements on:

- MFC-701, one section totaling 5,900 ft^2
- EBR-1, one section totaling 8,770 ft^2.

Figure 2 illustrates historic and projected electric consumption for INL's major Site areas. Electricity consumption is expected to increase over the next 2 years as new building construction projects are completed. However, total energy consumption should have a decreasing trend after FY 2021 as AMWTP processes shut down and buildings begin D&D.

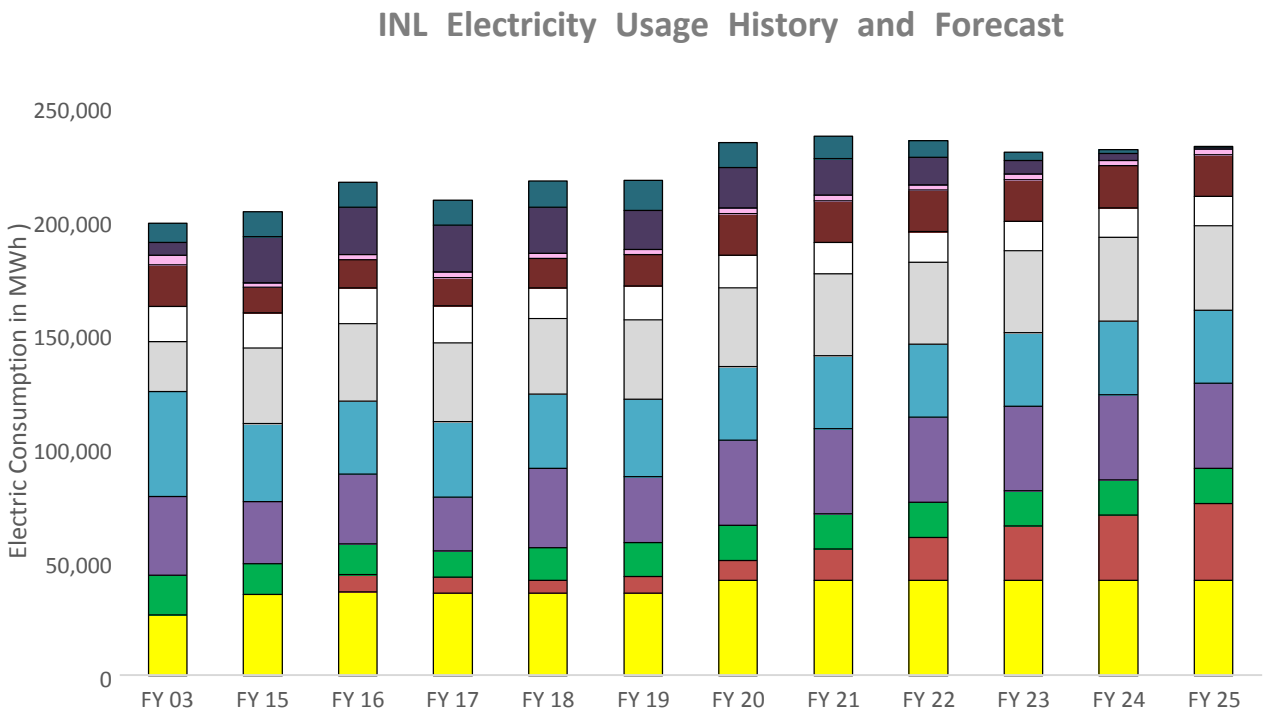

Figure 2. INL electricity usage history and forecast.

As illustrated on the graph, INL's total electricity usage is projected to decrease in FY 2021, FY 2022, and FY 2023 due to the shutdown and D&D of AMWTP/RWMC. There is a projected increase use of electricity in FY 2024 and FY 2025 due to continued expansion of the new data center in Idaho Falls, which, along with the ATR, is a high-energy mission-specific facility excluded from the goal-subject energy-use reporting requirements.

Electric consumption at INL may increase significantly in future years for construction and operation of the potential Versatile Test Reactor that is being considered for location at INL. Further evaluation of this increased electric load will be performed during FY 2021.

Figure 3 outlines the total goal-subject energy used at INL by fuel type and provides the current and forecasted EUI for goal-subject buildings.

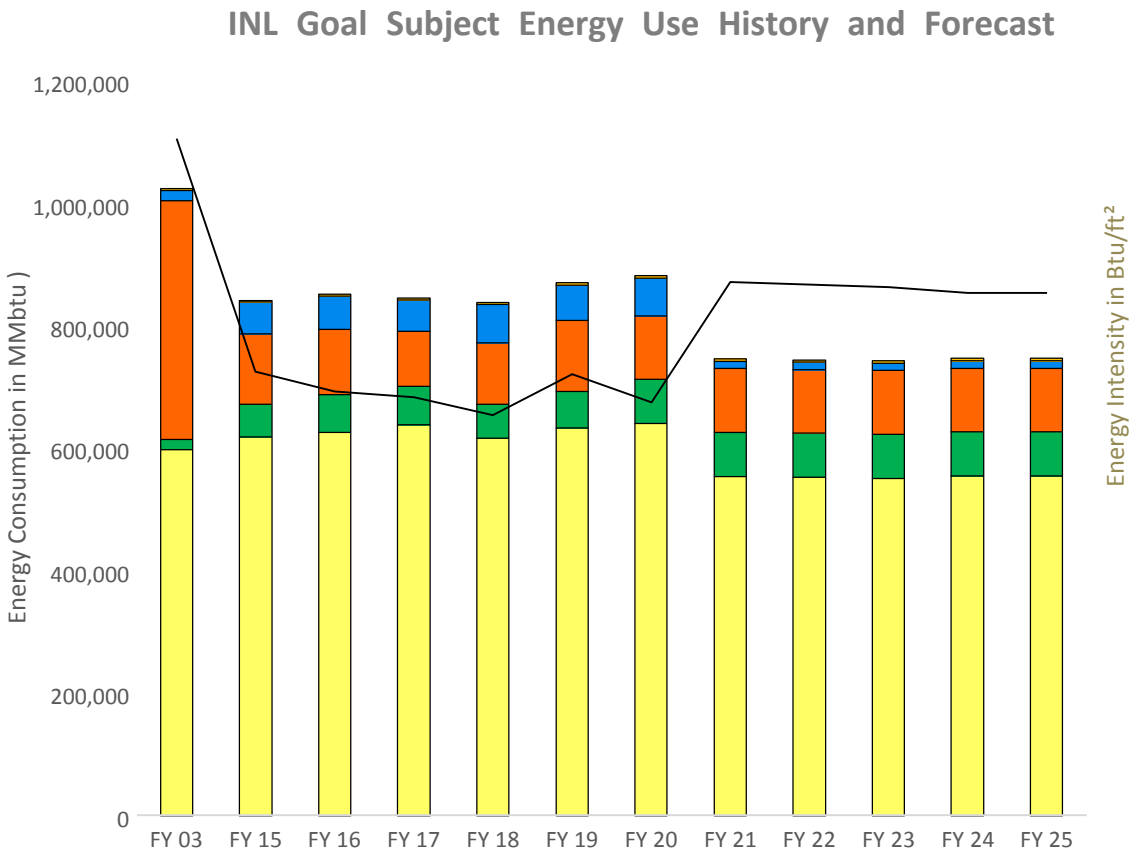

Figure 3. Goal-subject energy use and EUI history and forecast.

This chart shows how fuel oil usage was reduced significantly since base-year FY 2003 due to the ATR backup generator set being replaced with a large uninterrupted power supply system. Electric usage continues to climb through FY 2020 as new buildings are constructed in Idaho Falls as well as the INL industrial areas.

Goal-subject electric energy and propane are both projected to decrease significantly in FY 2021 as the AMWTP and RWMC areas begin a transition of shut down and D&D. During that period, the energy use for these buildings, along with the square footage, will be excluded under Part E of the Excluded Building guidance as they are transitioning out of the INL building inventory.

NOTE: *Due to the large building area associated with AMWTP/RWMC, the INL total EUI is expected to increase in FY 2021 as this building area is excluded from the Goal-Subject EUI calculation.*

The higher EUI is forecast to slowly decrease from FY 2021 through FY 2025 due to the increased efficiency of new buildings under construction along with LED lighting upgrade projects that INL is implementing.

EUI by building type for 74 of the metered INL buildings with respect to the target energy intensity reduction goal is shown in Figure 4. Buildings that are higher than goal EUI are mainly in the categories of laboratory and technology/science. To help increase the improvement in EUI, INL plans to identify buildings with high EUI as candidates for energy retrofit upgrades and commissioning.

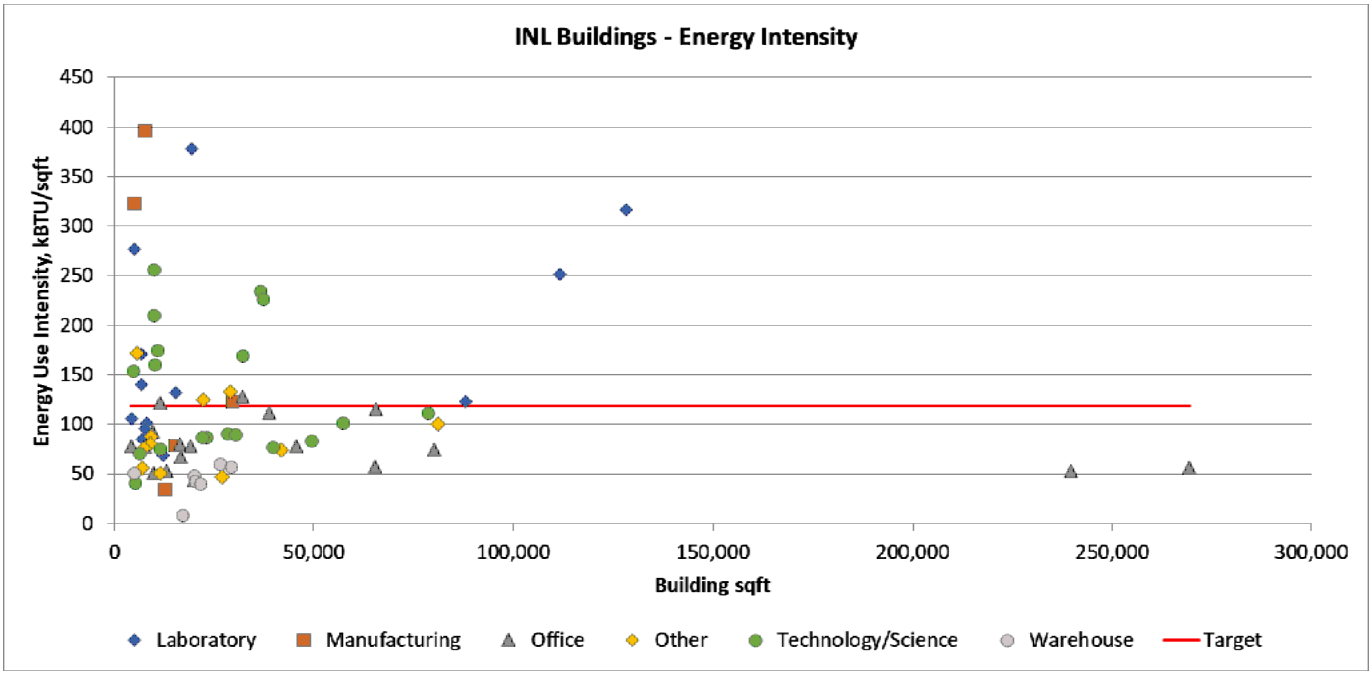

Figure 4. Building EUI relative to goal.

BEA completed an energy balance analysis by compiling the energy consumption for each campus area of INL over a 6-year period along with the annual temperature variances in degree days. The energy balance was further refined to look at EUI down to the building level. Buildings were ranked from highest EUI to lowest and binned with similar property types (e.g., laboratory, office, technology). Six buildings with high EUI for their property type were identified for further evaluation to determine possible opportunities to reduce energy consumption.

As conversions from fluorescent lighting to LED tube lighting are becoming more desirable and cost effective, BEA developed a standard process for selecting, configuring, and installing retrofit tube LED lamps (TEV-3750, "LED Lighting - Standardization of TLED Lamps and Fixtures for New Installations and Facility Upgrades at BEA Facilities"). The standardization of LED lamp and fixture specifications and features across BEA facilities will maximize the efficient use of energy and resources while providing code compliant and safe installations.

1.1.2 Plans and Projected Performance

INL is planning for moderate growth to further its missions with four additional support, laboratory, and office buildings at the major INL Site locations through FY 2024. The *INL Annual Laboratory Plan* provides an overview and details of conceptual laboratory growth.

All new BEA construction projects are guided by STD-139, "INL Engineering Standards," and by the *INL High-Performance and Sustainable Building Strategy*. These two documents reference a requirement for implementation of the Guiding Principles for High-Performance Sustainable Buildings, which requires an energy design of 30% better than the current American Society of Heating, Refrigeration, and Air Conditioning Engineers (ASHRAE) Standard 90.1, "Energy Standard for Buildings except Low-rise Residential Buildings."

INL energy-related capital project upgrades are strategically funded primarily through the following funding sources:

- Direct and indirect funding and reinvesting cost savings from sustainable actions
- Special funding requests (third-party, DOE-based funding, line-item)
- Utility incentive programs
- Integration of sustainability into new infrastructure, major renovations, and maintenance activities.

INL will maximize the use of available utility incentive programs along with its energy savings reinvestment program to help fund additional projects and/or reduce the cost to implement alternatively funded projects.

BEA has 11 projects underway for completion in FY 2021 with a focus on LED lighting to reduce energy usage while significantly improving the indoor work environment. These projects are estimated to cost $558k and will reduce annual electric use by an estimated 1,241 MWh and provide savings of $89k. In addition, as funding becomes available during FY 2021, BEA will continue to focus on projects that directly influence the efficiency of buildings being targeted to document the Guiding Principles and to generally reduce energy-use intensity across INL. Four energy efficient roofs are planned for installation in FY 2021 including CF-1608 (5,510 ft^2), CF-1610 (4,751 ft^2), TAN-679 (48,525 ft^2), and TAN-681 (6,350 ft^2).

Further energy intensity reductions will continue to be pursued though multiple strategies:

- Perform energy auditing on all covered buildings and implement cost-effective recommendations from these audits.
- Continue to evaluate high EUI buildings and determine best candidates for more thorough energy auditing and/or retro-commissioning and implement cost-effective retrofit projects.
- Satisfy sustainable acquisition requirements to purchase ENERGY STAR and FEMP-recommended devices.
- Meet Green building goals for new and existing buildings (Guiding Principles for new construction and existing buildings).
- Continue educational campaigns to change employee behaviors (turn off lights and computers when leaving at the end of shifts, utilize power management when available, and avoid using space heaters, personal refrigerators, etc.).
- Completed construction of the Integrated Waste Treatment Unit (IWTU) in FY 2011 to allow treatment of the remaining wastes at the INTEC Tank Farm facility. Systems testing has resulted in various facility modifications since construction completion. As such, multiple test runs with surrogate wastes in FY 2015, 2016, 2017, 2018, and 2019 have been conducted. Mixed waste treatment operations are anticipated to begin in FY 2021, and it is anticipated that the IWTU will require 5 to 7 years of operations to treat the remaining wastes at the INTEC Tank Farm facility. An increase in INTEC energy use is expected to occur during the treatment process. After the IWTU processing is complete, the Calcine Disposition Project may use a portion of the IWTU facility. The Calcine Disposition Project is also expected to be an energy-intensive treatment process.
- Fluor Idaho's planned actions for energy reduction include discontinuing processes as the cleanup mission and continuing D&D scope are completed. For selected enduring buildings, LED upgrade projects will continue as funds become available. Building modification currently underway at CPP-691will include replacing building lighting with LED lighting. While significant portions of the cleanup mission are complete, EM operations will continue limited cleanup mission activities, processing wastes, and inactivating buildings and processes that are no longer needed.

1.2 EISA Section 432 Benchmarking and Evaluations

INL's goal for Energy Independence and Security Act (EISA) Section 432 energy and water evaluations is to assess approximately 25% of covered buildings each year to meet the requirement. Covered buildings are defined as those buildings that constitute at least 75% of facility energy use at each agency (42 U.S.C. 8253 (f)(2)(B)). The list of BEA and Fluor Idaho covered buildings is updated annually in the Dashboard.

BEA will complete Walkthrough, Class 1, or Class 2 energy audits as follows:

- **Walkthrough Audit:** This audit involves less rigor than an ASHRAE Level 1 audit, also sometimes called a "walkthrough audit." It is a basic building audit to validate the previously completed audit report, document changes to the operation, function, and condition of the building since the prior report, and determine if a more detailed Class 1 or 2 audit is warranted for the next audit cycle. Walkthrough audits are recommended for low energy-use buildings such as warehouses, buildings with very simple configurations, and buildings that are in standby mode.

- **Class 1 Audit:** This is the standard energy audit that is recommended for most of INL's covered buildings. The Class 1 audit is a walkthrough audit as defined by ASHRAE, but it also includes a portion of the rigor for an ASHRAE Level 2 audit. It is intended to validate the previously completed audit report, evaluate changes in annual energy usage, identify changes in building operation or condition over the past 4 years, and to recommend new no-cost and low-cost ECMs based on the identified changes and/or new technologies. Additionally, the audit will focus on energy and water-reduction measures to meet the Guiding Principles. The BEA Class 1 audit will also perform a detailed survey to verify/identify actual equipment counts, locations, specifications, sizes, and conditions. The results of the Class 1 audit may recommend the performance of a more detailed Class 2 audit for the next audit cycle to further evaluate and model capital intensive improvements.

- **Class 2 Audit:** This audit is a detailed audit based on the ASHRAE Level 2 audit definition, but it also includes a portion of the rigor for an ASHRAE Level 3 audit and is desired for the buildings BEA is targeting for the Guiding Principles. The Class 2 audit builds on the Class 1 audit and provides detailed EEMs using energy simulation modeling to account for interactions of each recommended upgrade on building systems. Additionally, the audit provides recommendations to meet the energy and water-related Guiding Principles goals.

1.2.1 Performance Status

INL has 92 buildings that have monthly energy data entered into Portfolio Manager for benchmarking purposes. Benchmarking data in Portfolio Manager is used for evaluating Guiding Principles' progress in building energy and water consumption reductions as well as tracking overall trends. For the FY 2020 reporting period, 92 INL buildings are expected to have sufficient monthly energy data available for the annual Compliance Tracking System upload.

INL has 160 covered buildings that require energy audits. INL completed 35 energy audits in FY 2020, of which BEA performed 29 energy audits and Fluor Idaho performed six energy audits.

INL exceeded the required 160 audits by completing a cumulative total of 166 energy audits through the end of FY 2020 for the second reporting year cycle for energy auditing (June 1, 2016, through May 31, 2020) resulting in a better than 100% completion rate. Despite COVID-19-related operational restrictions, energy and water audits were completed for FY 2020 through virtual interviews and onsite visits.

In FY 2020, BEA continued with a subcontract through Nelson Engineering, Inc., to perform energy and water evaluations in conjunction with condition assessment survey (CAS) inspections. The energy and water evaluations for Fluor Idaho EM-covered buildings were performed through a subcontract with KW Engineering.

BEA evaluated and prioritized 870 energy conservation measures (ECMs) identified by energy and water audits completed from FY 2014 through FY 2020 and consolidated the ECM candidates into a proposed project of 190 ECMs at a total cost of $4.9M. As shown in Table 1, this project is currently calculated to provide a 16-year simple payback and will be further evaluated in FY 2021 to improve the financials and to determine a funding source for completion.

Table 1. BEA energy audits project (FY 2014–FY 2019 audit results)

ECM Category	Electric Savings, kWh	Natural Gas Savings, therms	Fuel Oil Savings, Gallons	Total Cost Savings, $	Utility Incentives	Nelson Cost Estimate	Escalated for INL Cost Estimate	Pay Back
Controls	472,354	1,716	1,508	$26,619	$0	$211,066	$316,599	11.9
HVAC	1,184,737	0	0	$59,386	$0	$311,260	$466,890	7.9
Motors	153,910	0	0	$7,302	$0	$120,332	$180,498	24.7
Interior Lighting	799,588	0	0	$111,716	$145,192	$1,564,198	$2,346,297	19.7
High Bay Lighting	330,195	0	0	$34,449	$49,571	$485,844	$728,766	19.7
Exterior Lighting	447,981	0	0	$51,982	$29,104	$558,152	$837,228	15.5
Envelope	18,023	181	0	$1,024	$0	$9,515	$14,273	13.9
TOTAL	**3,406,788**	**1,897**	**1,508**	**$292,478**	**$223,867**	**$3,260,367**	**$4,890,551**	**16.0**

1.2.2 Plans and Projected Performance

BEA will complete the FY 2021 energy and water evaluations in conjunction with CAS inspections by a common subcontractor to reduce the individual costs of both tasks. The order of buildings to be evaluated will consider the date of past audits and the schedule of needed CAS inspections with the intent that all covered BEA buildings are evaluated over a 4-year period. Fluor Idaho plans to complete future walkthrough and ASHRAE Level 1 energy and water audits by working with a qualified subcontractor.

The ECMs identified by these evaluations are prioritized by payback period, potential to meet the Guiding Principles, and by the urgency or need of upgrades. As funding is available, these ECMs will be selected for implementation by a combination of priority and overall cost.

INL has developed the EISA Section 432 Covered Building and Energy Audit Schedule for the third energy audit 4-year cycle. Due to changes in INL's building inventory, this new 4-year schedule includes 104 covered buildings. BEA plans to perform evaluations on 18 buildings in FY 2021 and will continue to prepare project implementation plans for the most cost-effective ECMs identified.

ECMs that were identified and proposed by the Fluor Idaho building energy audit subcontractor will be further evaluated by relevant Fluor Idaho engineering staff for feasibility and prioritizing the implementation actions. Fluor Idaho updated their Sustainability Implementation Plan in 2020 with plans to begin implementing the prioritized ECM recommendations in 2021. Work currently underway on Fluor Idaho's Utility Control System project at INTEC will provide the capability to capture electrical power use in facilities fed through substations and load centers.

Portfolio Manager will continue to be used as the energy and water consumption data warehouse and benchmarking tool to assist with overall consumption tracking and Guiding Principles evaluation. As new meters are installed on existing and new buildings across INL, these buildings and the metered data will be entered into Portfolio Manager for benchmarking.

1.3 Facility Metering

The *INL Metering Plan* is provided in Appendix B. The metering plan outlines appropriate metering opportunities, including all covered buildings, significant excluded buildings, and select smaller buildings and utility buildings or systems where metering would be helpful for facility management and system trouble shooting. Along with the metering plan, BEA uses several metering tool spreadsheets originally designed by FEMP to determine cost-effective metering opportunities. These files continue to be updated and used to evaluate building opportunities for metering cost effectiveness and priority planning.

In addition to providing a means of trending and validating energy savings, metering also provides proactive space management opportunities. Building energy and water usage information assists with benchmarking facility performance in Portfolio Manager, maintenance scheduling, enhanced resource utilization, and accurate space charge-back to building tenants. Advanced metering provides a method to encourage and validate employee behavior change and provides a dependable tool for facility managers to tune building systems and controls.

1.3.1 Performance Status

All INL Idaho Falls buildings have utility metering installed for electricity and natural gas. Except for a few small buildings, all Idaho Falls buildings have water meters. Most buildings at the INL Site do not have building-specific utility meters. However, meter installations have progressed with new construction projects and will be prioritized for existing buildings by the potential of each building to meet the Guiding Principles and the cost effectiveness of installation. Through FY 2020, 62.1% of INL electrical energy is metered.

Sustainable INL and BEA Facilities Management Control Systems (FMCS) are progressing on a transition to SkyFoundry's SkySpark software system for building operations and troubleshooting and electric meter reporting.

Fluor Idaho continues to monitor the advanced electrical meters that were installed in FY 2015 at CPP-652, CPP-663, CPP-1604, CPP-1606, and CPP-1650 and the standard electrical and steam meters at CPP-1696.

Most of the AMWTP buildings do not have utility meters installed. WMF-676 and WMF-635 have standard electricity and propane meters, and monthly consumption data is recorded into Portfolio Manager. WMF-636 has one electric meter and is also tracked in Portfolio Manager. There are no plans to install any additional meters at AMWTP because the facility is scheduled to be shutdown.

Eight buildings at the ATR Complex are metered together as a process and are shown in FIMS as excluded buildings for the energy efficiency goals. The EROB HPC Data Center and two processes at ESL are also shown in FIMS as excluded facilities and/or processes. Similar to the EROB data center, the new Collaborative Computing Center's data center is separately metered from the building and will be excluded from FY 2020 goal-subject energy reporting. The description and square footage of these buildings appears on the FY 2020 excluded facilities list in Appendix A.

Portfolio Manager is used for energy benchmarking of INL buildings. Monthly energy and water data from utility bills and INL-owned advanced meters is uploaded each month. Additionally, energy consumption graphs and tables are posted monthly on an internal website for facility managers to view.

1.3.2 Plans and Projected Performance

BEA will continue to evaluate and develop metering plans for additional buildings that may meet the Guiding Principles, all new construction projects, and any other buildings that would benefit from metering on a case-by-case basis. There are no meter installations planned for existing buildings in FY 2021, but three new construction projects (with advanced metering) are scheduled to be completed in FY 2021. Details on further metering are outlined in the *INL Metering Plan* contained in Appendix B.

As FY 2021 begins a new 4-year energy audit cycle, INL evaluated the covered buildings list and adjusted for the current building inventory and energy consumption trends. The revised covered buildings list includes 104 buildings that use 75% of INL's total electric energy use. The list indicates the buildings that are metered and those where the energy use is calculated. The covered buildings list is used to populate the Metering Upload Template for both Idaho Falls and Scoville. The covered buildings list is a living document and will be updated annual to incorporate appropriate new buildings as they enter INL's building inventory.

Table 2 provides a summary of the number of buildings with meters and percentage of INL electricity that is expected to be metered by the end of FY 2021.

Table 2. INL electrical metering summary.

Metering Summary	Quantity
INL Covered Buildings for the Third Audit Cycle (June 1, 2020–May 31, 2024)	104
Covered Buildings Metered through FY 2020	78
Non-Covered Buildings Metered through FY 2020	40
Additional Covered Buildings to be Metered through FY 2021	0
Additional Non-Covered Buildings to be Metered through FY 2021	3
Total Buildings Metered through FY 2021	121
Percentage of Total INL Electricity Metered through FY 2021 (BEA Metering Planning Spreadsheet Tools calculation)	62.8%

Fluor Idaho has an existing utilities control system for the remote and automatic operation of the electrical distribution system from control consoles located in CPP-1673. The INTEC utilities control system upgrade project is currently underway on a major upgrade to many of INTEC's controls for substations, power controls centers, and load centers. Part of this upgrade is expected to include the installation of the new utility control system, which will enhance metering capability. Power directed through this new control system can be transmitted, displayed, and recorded at one of two computers within the INTEC control room. When completed, this modification is planned to allow the capability to obtain power measurement at many of INTEC's 82 buildings and 12 trailers, including 19 covered buildings.

1.4 Non-Fleet Vehicle and Equipment Energy Use

Equipment usage at INL is heavily dependent upon construction and building projects, repair and renewing of existing infrastructure and structures, and for seasonal needs such as dust mitigation and fire suppression.

1.4.1 Performance Status

INL non-fleet vehicle energy use consists of gasoline, diesel, and propane fuels. In FY 2020, INL used 154,055 gal of these various fuels in the non-fleet vehicles and equipment. Together, non-fleet vehicle and equipment energy use totaled 2% of INL total energy use.

1.4.2 Plans and Projected Performance

BEA plans to progress with evaluations of electric equipment, such as hybrid diesel/electric bucket trucks and small transport and utility vehicles to ensure they can meet INL demands year-round. Accordingly, BEA will increase usage of electrical equipment instead of diesel equipment, where it can still meet the needs of the users.

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2. WATER MANAGEMENT

Potable water is provided to all Idaho Falls building locations through the City of Idaho Falls municipal water system. Almost all the water use for these locations is metered with billing for both water supply and sewage treatment. Irrigation and the water use for several small buildings is calculated on building square footage and building function. All water at the INL Site is pumped from an underground aquifer and treated onsite. Each of the major industrial areas at the INL Site have their own water pumping, treatment, and disposal facilities. All water pumped at INL is considered potable and there are no alternate non-potable sources such as lakes, rivers, or streams. Therefore, industrial, landscape, and agricultural (ILA) water use is not applicable to INL.

INL has several large process users of potable and raw water, including the ATR cooling system, the INTEC fuel storage pools, an industrial/construction tank filling system at the Central Facilities Area (CFA), the bus wash at CFA, and numerous HVAC and compressor cooling systems, both in Idaho Falls and at the INL Site.

Due to the nature of the various INL missions, many of these industrial operations and processes can be cyclical and result in varying usages of water throughout the year and from year to year. In addition, as buildings are removed and processes are shut down, the lower square footage can result in an increase in water use intensity even as overall water usage is reduced.

Due to the age of many INL buildings and utility systems, water leaks of varying degrees are common. The soil in the Snake River Plain is very porous, so most of these leaks are never seen on the surface and need special sonic instrumentation to identify and locate. As many areas have significant underground utilities and have the potential for soil contamination, it is very costly and time consuming to excavate to repair leaks. In several cases, core samples have been taken where leaks were identified only to find no evidence of the leaks themselves.

Inexpensive water and electric rates impact the cost effectiveness of water saving projects. While INL strives to implement water-reduction projects, water consumption is heavily dependent upon process usage and events or activities, such as wildfires, D&D, and construction work, so this goal will be somewhat of a challenge to maintain consistently.

The INTEC facility separates its potable and raw water systems. Although they both are supplied by the Snake River Plain Aquifer, they have their own separate wells, storage tanks, distribution pumps, and piping. The INTEC potable water system supplies restrooms, drinking fountains, personnel showers, safety showers, and eyewash stations. Some additional uses of potable water include a supply to a demineralized water system for process use at the IWTU facility. The INTEC raw water system supplies the INTEC fire water system, treated water system, and demineralized water system. When water losses from these piping systems occur, they are investigated to find and eliminate the leaks. The Environmental Restoration program is in compliance with the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA). INTEC has successfully located and eliminated numerous pipeline leaks over the past several years as part of a program to help dry up the perched water vadose zone to reduce mobilization and transport of contaminants.

2.1 Performance Status

INL used 866.0 M gal of water in FY 2020, resulting in a water usage intensity of 142.2 gal/ft², a decrease of 18.2% compared to the FY 2007 baseline (173.9 gal/ft²), but a 5.7% increase from FY 2019. Water usage for INL is shown in Figure 5.

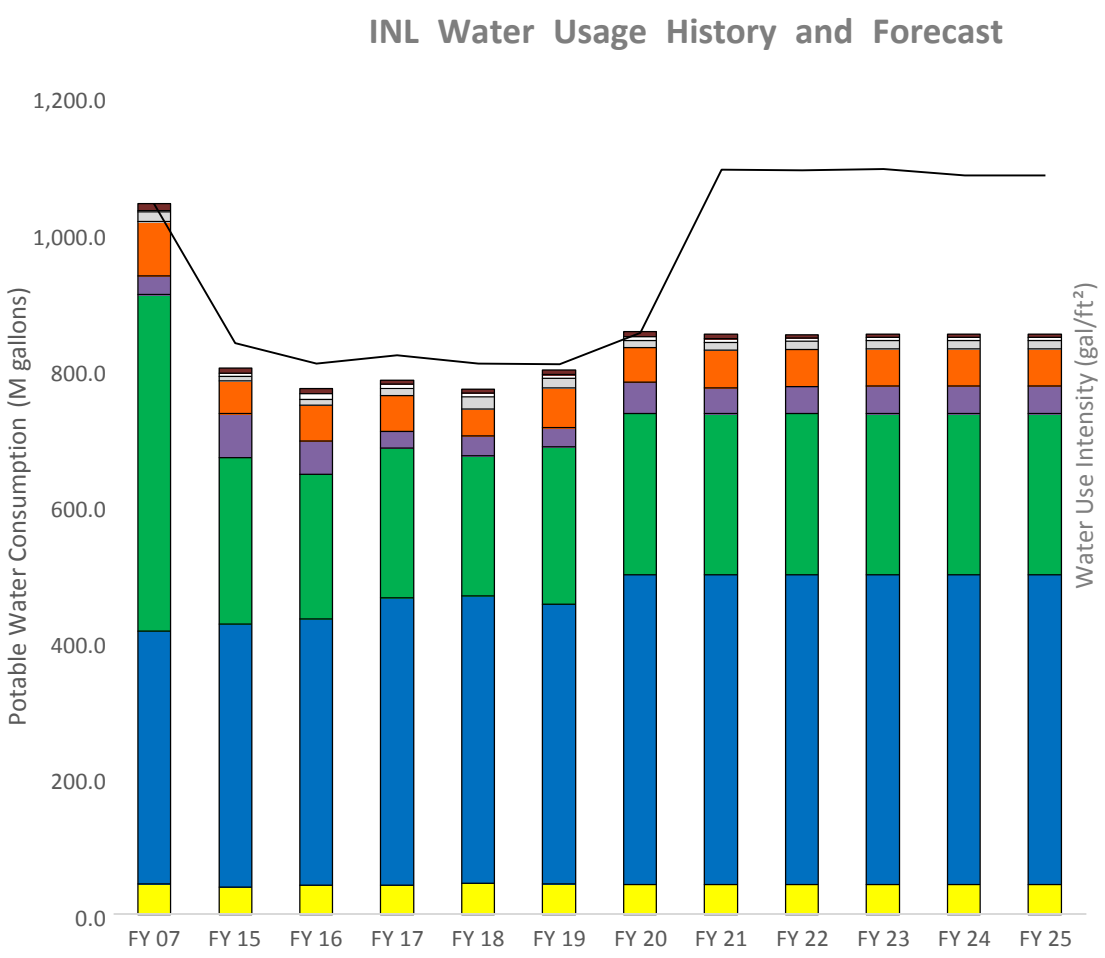

Figure 5. INL water usage history and forecast.

As further discussed in Section 2.2, Plans and Projected Performance, water-use intensity is expected to increase in FY 2021 as the AMWTP and RWMC areas begin a transition of shut down and removal.

A deep well water meter accuracy evaluation was performed in FY 2020, which determined that the five primary deep well meters at the INL Site (ATR Complex and CFA) are accurate to the Idaho State Department of Water Resources accuracy requirement of ±10% of actual water pumped. This evaluation determined that the combined accuracy of all five wells is -2% of the verified actual water pumped.

2.2 Plans and Projected Performance

Activities and projects that will continue to contribute to water use reductions for INL include several ongoing tasks:

- Water meters are planned for installation on all new buildings to monitor and trend water consumption and savings.
- Sustainable INL will perform an initial Water Balance evaluation for the BEA INL Site and Idaho Falls buildings concurrently with the annual update to the Energy Balance.
- Water-reduction opportunities identified by annual energy audits will be prioritized and implemented as are cost effective.
- INL will continue purchasing Environmental Protection Agency (EPA) WaterSense or other water-efficient products, which will be documented by sustainable procurement processes.
- DOE-EM missions, as they are completed, will contribute to water reductions. These include the AMWTP complex of buildings transitioning to shut down and D&D. However, AMWTP capabilities will continue to be maintained and operated until designated transuranic waste at the INL Site is treated and shipped for disposal.
- The remaining D&D building closure actions for the Fluor Idaho building reductions project a modest reduction in water use with significant building square footage reductions, increasing the water intensity ratio for INL. The scope of projected operation/building closures at INTEC, with minimal building footage reduction from D&D, would not significantly impact those activities involving most of the water usage. The potential change in water intensity contributions from INTEC would not significantly affect INL water intensity.

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3. WASTE MANAGEMENT

Many factors influence INL's waste streams, including a fluctuating employee population, changes in mission direction, and the large land area on which INL's facilities are located.

INL will continue to implement projects that reduce waste generation, work with recycling coordinators to identify waste reduction opportunities, increase the types and quantities of items sent for recycling, and evaluate implementing a composting pilot program. INL will continue educational campaigns to change employee behaviors.

While significant portions of the cleanup mission are complete, EM operations will continue limited cleanup mission activities, including processing and disposal of wastes.

The recycling program at INL continues to educate employees to help change behaviors and increase participation in the recycling program. Similarly, the recycling coordinator continues to work with program personnel to identify waste minimization opportunities.

Contracted (offsite) Wastewater Treatment and Municipal Waste Disposal strategies:

- Encourage the reduction of wastewater generation (implementation/usage of low-flow sanitary systems)
- Encourage pollution prevention opportunity assessments for new applicable research and development (R&D) and campus activities.

3.1 Municipal Solid Waste Recycling and Waste Diversion

3.1.1 Performance Status

INL generated 2,562,397.5 lb. (1,162.3 MT) of non-hazardous municipal solid waste (MSW) in FY 2020. In FY 2019, INL generated 3,037,088.6 lb. (1,377.6 MT), resulting in a decrease of MSW generated of 15.6% YOY. Of this total, INL diverted 56.5% of it by recycling 1,448,412.6 lb. (657.0 MT) of materials, including co-mingled materials, office paper, cardboard, scrap metal, wood, cooking oil, toner cartridges, plant mail, and wood pallets. INL landfilled 505.3 MT of non-hazardous MSW in FY 2020 and 576.4 MT in FY 2019, resulting in a reduction of 12.3% of materials sent to landfill.

The *INL Site Pollution Prevention Plan* (DOE/ID-10333) describes the pollution prevention practices pursued at INL.

BEA continued the co-mingled recycling and paper shredding programs at CFA, Materials and Fuels Complex (MFC), ATR Complex, and Idaho Falls during FY 2020. All INL employees can participate in the co-mingled recycling program, which allows a variety of recyclable materials to be placed in one collection bin. Except for Specific Manufacturing Capability (SMC), due to security constraints, all INL employees have the responsibility to participate in the paper shredding recycling program, which includes regular office paper and controlled unclassified information materials. Fluor Idaho continues a comprehensive co-mingled recycling and paper shredding programs at INL Site facilities and Idaho Falls offices. Reminders on recycling programs available to employees at work and at home are provided routinely in the CORE Notes along with changes in the company, and home programs. Core Note, *Expand Your Recycling Efforts* provided an avenue to recycle grocery plastic bags along with other plastics. Grocery stores provide bins to collect the plastics to send to plants to make composite decking.

INL continues to utilize several processes to reduce the quantity and toxicity of hazardous chemicals. The processes follow the simple reduce, reuse, and recycle steps to help achieve the overall goal. INL uses chemical coordinators and environmental personnel to help ensure the requested materials are needed, are not available through an exchange/sharing program, and that the smallest/most appropriate quantity is being ordered. BEA also stipulates the use of the EPA's Green Chemistry Tools (https://www.epa.gov/greenchemistry/green-chemistry-resources#tools) to help chemical coordinators

identify greener alternatives to requested chemicals.

Researchers at Idaho Falls facilities (INL Research Center [IRC], Energy Innovation Laboratory, and ESL) are networked by the chemical coordinator. The chemical coordinator can identify any existing chemical stock should a researcher need a small quantity of a particular chemical that already exists at BEA. This program helps to ensure that the chemicals are used for their intended purpose and have a continuous turnover of inventory. The program also reduces the time to acquire needed chemicals without having to purchase new chemicals as chemical coordinators actively search for existing inventory to preclude new purchases.

Chemical coordinators purchase acceptable chemicals with their own chemical purchase cards, increasing traceability and improving efficiency for the requestor. The BEA Procurement organization and chemical coordinators screen subcontractor procurement requirements, ensuring that less-hazardous chemicals are used when available. INL integrated environmental, waste management, and industrial hygiene functions maintain chemical reviews and evaluations to identify existing product inventory and less-toxic substitutions prior to purchase. INL is working actively and continually toward a reduction of inventories through the avenues of acquisition, use, and disposal.

BEA continues to purchase additional four-wheeled paper shredding bins and dual-bin recycling stations to better promote and equip facilities to participate in the recycling program. In the third quarter of FY 2018, restrictions were put in place that limited plastics eligible for recycle due to a lack of domestic and international plastic recycling facilities. Existing image-based recycling station signage was revised to indicate which plastic materials are no longer accepted in the co-mingled recycling stream. While the impacts from this change were not apparent in FY 2019, the impacts of the COVID-19 pandemic and subsequent restrictions on onsite work appear to have negatively affected recycling amounts by approximately 15% over the course of FY 2020; however, the amount sent to landfill was only impacted by approximately 10%. These impacts are expected to continue throughout the duration of the pandemic.

The INL Hazardous Waste Management Act/Resource Conservation and Recovery Act (RCRA) Permit requires that all operating contractors conduct and complete a source reduction evaluation review and written plan in accordance with the procedures and format provided in the “EPA Waste Minimization Opportunity Assessment Manual” (EPA/625/7-88/003). This review and plan are submitted to the Idaho Department of Environmental Quality every 4 years, the latest on March 25, 2019, and must include detailed descriptions of any programs for contractors to assist generators of hazardous and mixed waste in reducing the volume (quantity) and toxicity of wastes produced.

The AMWTP facility continues to use soft-sided over-pack containers, soil sacks, and macro bags in lieu of corrugated steel “cake boxes” for containment of degraded waste boxes. These containers are less expensive, weigh less, and require less material to manufacture. As a result, less fuel is required for transportation and the volume of radioactive waste destined for land disposal is reduced. In addition, six drum overpacks made of plywood are utilized to get six drums of waste into the box line troughs for processing more efficiently. AMWTP continues to investigate additional opportunities to use less packaging and lighter, more reusable containers to fulfill its missions.

BEA incorporates a “Sustainability” review of new activities as well as pollution prevention reviews through the Environmental Checklist process, allowing waste diversion activities to be identified earlier in the project life cycle and implementation costs to be built into project budget estimates. Fluor Idaho incorporates reviews of chemical use and storage, use, reuse, and recycling of resources and waste generation and management of new activities through the Environmental Checklist process. These environmental aspects are reviewed by the Pollution Prevention coordinator to identify waste reduction or waste diversion opportunities early in the project.

BEA landscaping contractors use mulching mowers at the Idaho Falls buildings to return grass clippings to the lawn rather than taking them to a landfill. In FY 2020, approximately 190,000 lb. of grass clippings were diverted from the landfill.

BEA cafeteria contractors continued to recycle their used cooking oil through a contracted vendor. Fluor cafeterias are extending their frying oils by using a double filtration system and putting filter pod fryer oil extenders in the oil. The pods are left in the oil overnight to help absorb impurities, which allows for extended oil life.

Fluor's Pollution Prevention Program in conjunction with BEA's Office of Sustainability and the INL Employee's Association sponsored a clothing exchange. In addition, Fluor and BEA advertised through Core Notes and iNotes, respectively, and encouraged participation in the Plastic Free July EcoChallenge to increase awareness about plastic pollution and bring about change by encouraging people to not use plastic.

3.1.2 Plans and Projected Performance

INL plans and projected performance for FY 2021 will continue to:

- Experience a negative trend in waste diversion. As noted, while INL is operating with maximum telework, the amount of waste diversion is expected to be impacted negatively.
    - Educate and encourage employees to reduce their waste generation and participate in the recycling and paper shredding programs at Idaho Falls and INL Site campuses.
    - Evaluate potential outlets and the expansion of recyclable waste streams, such as food wastes, glass, and biomass waste.
    - Reduce the use of printing paper through a campaign for users to ensure printers and copiers are set to duplex printing. Printing paper with at least 30% post-consumer fiber is required.
    - Meet or exceed this goal as funding is allocated to further optimize the current waste diversion systems and modify contracts, and to divert selected waste streams if markets are available.

3.2 Construction and Demolition Recycling and Waste Diversion

3.2.1 Performance Status

INL generated 20,041.5 MT of construction and demolition (C&D) waste in FY 2020, compared to 18,192.4 MT in FY 2019, resulting in an increase of 10.2% of C&D waste generated YOY. INL diverted 53.6% (23,670,583.9 lb. or 10,736.8 MT) of its C&D waste in FY 2020.

The CFA landfill continued diverting asphalt removed from paved surfaces and stockpiling it at the Site for future reuse on resurfacing projects.

BEA continued a volumetric measurement for recycled metals and facility C&D materials generated during construction activities. Both materials are excessed and, as a result, are diverted from the landfill.

Fluor Idaho's diversion of C&D waste in FY 2020 was limited to non-radiological scrap metal and recycled universal waste from limited D&D activities. Due to the radiological potential of most Fluor Idaho's C&D waste from D&D waste management activities, most Fluor Idaho's C&D waste continued to be landfilled. Fifteen cargo containers slated for scrap or disposal were repurposed for reuse at several Fluor facilities negating the need to procure new cargo containers.

Fluor implemented a number of improvements with the overall excess program and at the excess yard in FY 2020. An asphalt pad was installed within the yard area to store scrap metal containing smaller pieces and fines to prevent accumulation in the soil to ensure all metal is managed as scrap and to prevent additional CERCLA waste generation. Additional process controls include adding rigor to the review of proposed material for management as excess or scrap. Overall, there has been a significant improvement in the property management program with more items being managed as scrap/excess; no suspect waste items being delivered to the yard, and the yard being managed in a manner that will prevent future soil/waste cleanup and generation efforts.

3.2.2 Plans and Projected Performance

BEA intends to perform the following actions to enhance the C&D waste diversion process:

- Incorporate standard instructions on management (diversion) of asphalt wastes for subcontractors performing paving work in the Environmental Checklist process
- Engage construction subcontractors to solicit best practice ideas relative to BEA logistics and market potential, especially during the design and construction process of new buildings owned by INL.

BEA incorporates metals recycling into D&D tasks when allowed under the current DOE policy for recycling metals. Fluor Idaho will incorporate metals recycling into D&D tasks when feasible but anticipates continuance of existing metals recycling practices as part of ongoing D&D operations in general. Fluor Idaho currently excesses existing metals, where the Property Disposal Office bids out the scrap to vendors who recycle.

4. FLEET MANAGEMENT

Many factors influence INL's fleet vehicle composition, fuels usages, and related GHG emissions. The large land area on which the INL Site facilities are located requires long commutes (typically over 50 miles each way) and an extensive fleet to provide transportation and equipment for INL Site operations. BEA operates and maintains a large bus fleet with 79 over-the-road motor coaches to provide daily commute services for over 3,000 Site workers. Operation of the BEA and Fluor Idaho subcontracted bus fleets helps to improve overall safety on the roads to the INL Site while reducing GHG emissions from both government- and privately owned vehicles. As the only remaining large bus fleet in the DOE complex, BEA will continue to use this fleet as a test bed for the advancement of fuel efficiency, real-world transportation, and transportation fuels R&D.

4.1 Fleet Petroleum Consumption

INL continues to implement diversified strategies for reducing fossil fuel use and carbon emissions associated with light- and heavy-duty vehicles. These strategies affect DOE's petroleum fuel usage through fuel usage reduction and fuel switching activities.

4.1.1 Performance Status

In FY 2020, INL used 644,853 gasoline-gallon equivalents (GGE) of petroleum-based fuels, a 31% reduction from 938,197 GGE in base-year FY 2005, but an 11% increase from 581,331 GGE in FY 2019. However, total fuel usage (petroleum and alternative) decreased 9% from 835,179 GGE in FY 2019 to 756,499 GGE in FY 2020. The petroleum usage is a compilation of all INL contractors, and the total of unleaded gasoline and diesel fuels as reported into the Fleet Automotive Statistical Tool (FAST) database. The overall reduction is partly due to the reduced sitewide operations and teleworking efforts during the second half of FY 2020 because of COVID-19 but is offset by INL's discontinuation of renewable diesel (R99) in FY 2020 due to its high unit cost of over $7.00/gallon. INL continues to exceed the 20% reduction goal.

Generally, the BEA-managed fleet, including buses, trucks, and light-duty vehicles, are fitted with Zonar telematics equipment: global positioning systems, electronic-verified inspection report hardware and software, and ZPass asset tracking for riders. This equipment tracks vehicle location, mileage, speed, and other diagnostic data; upgrades and automates vehicle inspections; and electronically logs bus riders. Use of the telematic devices improves safety and efficiency of BEA-managed fleet vehicles; enhances bus routing, lot use, and ridership data; and streamlines vehicle pre-trip safety/maintenance checks.

BEA continues to perform the following activities as funding permits:

- Install solar panels and battery-powered heating and cooling systems in several light-duty vehicle to reduce engine idle.
- Install solar panels on all regular run buses to help keep the batteries charged while the buses sit idle over the weekends. This helps reduce the load on the charging systems and ensures that the buses start during cold temperatures.
- Compile quarterly flex-fuel usage and calculate the percentage of E85 used compared to unleaded gasoline. BEA then uses this data, when needed, to encourage the use of E85.
- Utilize low-speed electric vehicles in place of diesel-powered utility task vehicles (UTVs) across INL. Initial reviews are positive regarding safety features (i.e., outside mirrors and a backup camera), as well as slower deacceleration than the diesel-powered UTVs. However, heating performance is still an issue.

In FY 2019, the AMWTP vanpool was discontinued and replaced with a commercial bus service. The commercial bus service operates daily between Pocatello, Blackfoot, Idaho Falls, and AMWTP.

4.1.2 Plans and Projected Performance

BEA will continue its partnership with MCI and Virginia Commonwealth University to enhance the full-scale bus cab simulator at INL's ESL. The simulator provides sophisticated research and training to improve driving efficiency and fuel economy. In addition to developing software for a more efficient driver training program, INL is pursuing the installation of Vision Systems Smart-Vision—an intelligent mirrorless rearview system to reduce wind resistance and increase fuel efficiency.

Additional reductions in petroleum-based transportation fuels will be obtained through numerous INL-identified projects and activities in FY 2020 as funding allows:

- Continue efforts to build and install no-idle solar-powered HVAC systems on additional buses
- Continue the installation of no-idle solar-powered HVAC systems on additional light-duty vehicles
- Support further testing and deployment of a commercial no-idle system with MCI and Bergstrom. MCI, Bergstrom, and BEA will partner to evaluate the data and encourage potential commercial implementation and offering of the no-idle system as an option in General Services Administration (GSA)-leased vehicles
- Fluor Idaho will continue to evaluate its use of light-duty vehicles and bus commuting methods.

4.2 Fleet Alternative Fuels Consumption

INL continues to develop diversified strategies for increasing alternative fuel consumption and reducing carbon emissions associated with the operation of light- and heavy-duty vehicles. These strategies affect DOE's alternative fuel consumption primarily through fuel-switching activities.

4.2.1 Performance Status

In FY 2020, INL used 111,646 GGEs of alternative fuels, an increase of 46% from 76,436 GGE in base-year FY 2005, but a 56% decrease from 253,848 GGE in FY 2019. These usages are a compilation of all INL contractors and the total of each of the various alternative fuels as reported into the FAST database. This calculation indicates that INL continues to exceed the 10% increase in total alternative fuels as required by the alternative-fuels consumption goal but has decreased overall alternative fuel consumption due to the high unit cost of renewable diesel.

In FY 2020, BEA continued to encourage alternative fuel usage by:

- Completed installation of five two-port electric vehicle (EV) charging stations for fleet vehicles.
- Encouraged use of employee personal electric vehicles through the laboratory-wide process for employee use of the EV charging stations on a cost-recovery basis.
- Participated in a Yellowstone-Teton Clean cities Coalition forum to encourage and cooperate with commercial trucking companies and state agencies on biodiesel fuel use.
- Efforts to right size the fleet with more flex-fuel vehicles capable of using E85 and to maximize alternative fuel use.
- Provided flex-fuel vehicle custodians quarterly reports detailing the percentage of E85 usage compared to unleaded gasoline usage and were encouraged to use E85 fuel. This method of encouraging self-governing through information has led to increases in E85 fuel use.
- Determined that funding R99 in FY 2020 was not in the best interest of the taxpayer as the cost is three to four times more than petroleum diesel. In March 2020, BEA started using regular diesel in the bus fleet and will continue to do so until R99 is available at a more reasonable cost.
- Hosted a fully electric bus from New Flyer of America, Inc. for future use consideration at INL. Provided the EV Technologies organization an opportunity to evaluate the capabilities of the INL

ABB charging system.

An important development occurred in FY 2020 that will affect E85 use and alternative fuel goals. The E85 fueling station at CFA was shut down in August 2020 due to deterioration of the fuel island. Efforts will be made in the next few years to reinstitute E85 dispensing at the Site. E85 fuel is still readily available in Idaho Falls.

4.2.2 Plans and Projected Performance

Plans for FY 2021 include:

- Increase the number of EVs in the light-duty fleet in conjunction with the increase of EV infrastructure Sitewide.
- Continue to evaluate the cost effectiveness of using R99 in the INL bus fleet.
    - Partner with Ballard and Power Innovations to develop a hydrogen fuel cell system to charge the batteries on a fully electric motor coach, which would extend the range of current coaches.
    - Install an additional three grid-sourced EV charging stations across INL in FY 2021. Continue to evaluate additional electric vehicle charging stations and install as appropriate and cost effective as the BEA-managed electric vehicle fleet continues to expand.
    - Evaluate electric equipment, such as hybrid diesel/electric bucket trucks and additional electric-only vehicles, to ensure they can meet INL demands year-round. Accordingly, BEA will increase usage of electric-powered equipment instead of diesel equipment, where it can be utilized and still meet the needs of the users.

4.3 Light-Duty Vehicle Acquisition

INL procures light-duty fleet vehicles almost exclusively through the GSA vehicle-leasing program. A rotation schedule based on vehicle age and mileage determines when vehicles are returned to GSA. Working closely with GSA on the light-duty fleet replacement schedule has historically allowed INL to favor the replacement of petroleum-fueled vehicles with AFVs.

4.3.1 Performance Status

INL acquired 39 new light-duty vehicles in FY 2020, 18 of which were alternative fuel vehicles (AFV), resulting in 46% of the vehicle acquisitions as AFVs.

Working with GSA, BEA light-duty vehicle acquisitions totaled 32 new vehicles in FY 2020, of which 11 were AFVs and 21 were gasoline-only vehicles. BEA typically requests all existing AFV replacements to be E85-capable, but several were replaced by GSA in FY 2020 with gasoline-only vehicles. Currently, BEA has 323 vehicles in its light-duty vehicle fleet, of which 263 are AFVs. The remaining 60 vehicles are a variety: two electric, 55 gasoline, and three gas-hybrid vehicles. The current mix of AFVs in BEA's light-duty fleet is 81%.

In FY 2020 Fluor Idaho replaced seven light-duty GSA vehicles with seven AFV E85 flex-fuel vehicles. Fluor Idaho has 110 light-duty vehicles, all of which are AFV E85 flex-fuel vehicles.

4.3.2 Plans and Projected Performance

INL will continue to focus on a light-duty fleet configuration of 100% AFVs when available.

The BEA fleet manager will identify the next gasoline vehicles for replacement with AFVs and will work with GSA to ensure that existing AFVs are replaced with comparable new AFVs when available. BEA will also continue to leverage vehicle telematics to track fuel usage and ensure that only alternative fuels are used in AFVs.

Fluor Idaho will continue to replace aging light-duty vehicles with AFVs throughout the duration of the project.

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RENEWABLE ENERGY

Large-scale onsite renewable energy generation and the direct purchase of new renewable electricity is not likely to be feasible due to the low cost of electricity from local utilities. Additionally, the generation mix from the local utility provides is dominated by abundant older hydroelectric and limited availability of new renewable electricity. INL's primary electrical supplier for the INL Site facilities currently owns interests in three coal generation plants with plans to eliminate interests in two of them by 2025 and evaluate options for continued emissions reductions from the third plant. Idaho Power is committed to its goal of 100% clean energy generation by 2045, which should dramatically change the mix of renewable energy generated at the utility level.

Low electricity rates benefit INL, allowing for increased strategic missions and facility enhancements. Historically, cost benefit analyses generally lead decision makers to place a lower priority on installation of renewable energy projects due to longer-than-acceptable project payback periods. In lieu of onsite generation of clean and/or renewable energy, BEA makes an annual recurring purchase of renewable energy certificates (RECs) from Idaho Falls Power, which provides locally generated renewable energy from the Horse Butte Wind Farm.

BEA calculates the number of RECs to purchase based on the total amount of electricity used in the previous year. Generation from onsite renewable electric sources is subtracted from the total electricity usage to determine the quantity of RECs needed to meet the 7.5% requirement.

Purchased RECs meet all Western Renewable Energy Generation Information System requirements, are Green-e Energy Eligible, are retired on behalf of INL, and the generation sources were placed into service within 15 years prior to the beginning of this fiscal year as required. RECs purchased from Idaho Falls Power satisfy the third-level priority of renewable energy purchases as INL is using the energy produced from the RECs purchased.

During annual retro-commissioning, energy audits, existing lease updates, and new lease negotiations, the installation of renewable energy generation is considered, and the payback evaluated. BEA R&D continues to investigate the potential installation of numerous renewable energy technologies but will not invest limited funding into non-research renewable projects that are not economically viable nor mission compatible. INL could meet the onsite renewable energy generation goal if significant funding is secured to support a renewable energy installation.

4.4 Performance Status

BEA has one solar transpired wall on the IRC Records Storage Facility at the Idaho Falls campus and two other transpired solar walls on two buildings at MFC. These three solar walls provide a combined total of 149,502 kWh equivalents of renewable thermal energy. However, due to needed HVAC upgrades, the use of the solar wall on MFC-782 will likely be discontinued in FY 2021.

INL maintains numerous small photovoltaic systems (1,200 watts or less) for applications, such as remote air monitoring, environmental monitoring, well instrumentation, evaporative pond circulation, signage lighting, and a solar walkway light. These small onsite photovoltaic systems generated a calculated 220 kWh.

BEA continued to develop the Renewable Energy Microgrid research project at ESL IF-685. This project capacity is currently at 29 kW from predominately solar renewable sources. The energy generated from this project is used to offset the energy used in the ESL's west high bay. In FY 2020, the microgrid produced 36,542 kWh of renewable electricity for total INL onsite generation of 36,762 kWh.

In addition to the onsite generation from the solar walls, microgrid, and small photovoltaic systems, INL procured 22,218 MWh of blended source RECs from Idaho Falls Power at a total cost of $53,325.

This purchase of new renewable energy RECs, in addition to the 36.8 MWh of onsite generation,

totals 22,255 MWh (9.3%) of renewable energy for FY 2020. Table 3 summarizes the renewable energy consumption and RECs purchased in FY 2020.

Table 3. Renewable energy consumption for FY 2020.

Total INL Electric Consumption (MWh)	7.5% Purchase Goal (MWh)	FY 2020 Onsite Generation (MWh)	FY 2020 Purchased RE (MWh)	FY 2020 Purchased RECs (MWh)	Total 2020 Renewable Energy (MWh)
239,688	17,977	36.8	0	22,218	22,255
Percentage		<.1%	0	9.27%	9.29%

4.5 Plans and Projected Performance

In FY 2021, BEA will purchase RECs from Idaho Falls Power and/or generate renewable energy from the microgrid or other research projects at a minimum of 7.5% of the total electric energy consumption.

Moving forward, INL will continue to consider onsite energy generation capability with a continuing long-term goal of at least 7.5% of total electrical energy consumption. In addition to onsite renewable energy generation, the renewable energy goal will be met with the purchase of locally generated renewable energy through servicing utilities, and an annual purchase of RECs, together totaling at least 7.5% of INL electricity consumption in each continuing year as outlined in the *2020 Sustainability Report and Implementation Plan (SRIP)*.

5. SUSTAINABLE BUILDINGS

5.1 Guiding Principles

BEA has incorporated the Guiding Principles into appropriate management documents, including STD-139, "INL Engineering Standards," and the INL/EXT-10-17808, *INL High-Performance and Sustainable Building Strategy*. Sustainability concepts in general are interwoven into 13 separate BEA policies, plans, and execution documents. Fluor Idaho has incorporated the Guiding Principles into Fluor Idaho documents, including engineering standards, and they are interwoven into separate policies, plans, and execution documents.

5.1.1 Performance Status

As indicated in the Dashboard, INL has 91 buildings greater than 10,000 ft² that are appropriate to consider for the Guiding Principles. At the end of FY 2002, 22 DOE-owned buildings were compliant with the Guiding Principles, six of which are less than 10,000 ft² (see Table 4). Including the six small buildings, a total of 97 buildings are applicable for Guiding Principles.

BEA has documented the Guiding Principles for an additional 10 buildings that are leased buildings.

Table 4. Buildings meeting the Guiding Principles (DOE-owned).

Building Name	Building Number	GSF	New Construction (NC) or Existing Building (EB)	GP Year
ATR Technical Support Building	TRA-1608	16,567	NC	2011
Radiological & Envir Sciences Lab (RESL)	IF-683	13,383	NC	2013
Health Physics Instrument Lab	CF-1618	15,484	EB	2013
Irradiated Materials Characterization Lab	MFC-1729	12,147	NC	2013
Radiological & Envir Sciences Office	IF-601	20,078	EB	2014
Records Storage Facility	IF-663	21,716	EB	2014
CFA Medical Facility	CF-1612	22,417	EB	2014
Machine Shop Building	MFC-782	5,096	EB	2015
IRC Office Building	IF-602	45,619	EB	2016
CFA Transportation Complex	CF-696	81,102	EB	2016
Engineering Office Building	MFC-710	11,418	EB	2016
Office/Three Labs	CF-612	9,872	EB	2016
ATR Test Train Assembly Facility (TTAF)	TRA-1626	4,483	EB	2016
Security Building	MFC-701	5,825	EB	2016
ATR Simulator Training Facility	TRA-679	10,114	EB	2017
CFA Fire Station	CF-1611	29,099	EB	2017
Instrument & Maintenance Facility	MFC-791	16,332	EB	2017
Office Building	CF-615	9,685	EB	2017
Reactor Building & Annex	EBR-I-601	27,152	EB	2017
RHLLW - Administration Building	B21-631	3,947	NC	2017
MFC Research Collaboration Facility	MFC-1742	12,956	NC	2020
SMC Warehouse	TAN-1617	17,176	NC	2020

Table 5 shows achievement of Guiding Principles by the number of buildings and building square

foot. With the addition of the two new building this year, INL has exceeded the 15% target for Guiding Principles buildings by building count. The right-hand column of the table includes the six buildings less than 10,000 ft^2 in the "Applicable Buildings" count and square foot per the "Implementing Instructions for Executive Order 13834 Efficient Federal Operations."

Table 5. Guiding Principles achievement.

Guiding Principles Metric	**>10,000 GSF Goal**		**With Bonus Credit for Buildings <10,000 GSF**	
	Count	GSF	Count	GSF
Total Applicable Buildings	91	3,657,689	97	3,696,597
Total Guiding Principles Buildings	16	372,760	22	411,668
Percent Guiding Principles Achieved	17.6%	10.2%	22.7%	11.1%

5.1.2 Plans and Projected Performance

BEA has four additional DOE Office of Nuclear Energy new buildings that are planned to implement the Guiding Principles. These buildings are shown in Table 6. INL will continue to evaluate the existing building stock for additional candidates.

Two significant barriers to documenting the Guiding Principles in existing building are the older building stock and the challenge of cost effectively implementing the modifications needed to meet the energy and water-reduction goals. Energy and water upgrade opportunities can be modeled to reach the reduction goals, but due to the cost of working at INL, along with relatively inexpensive power and water rates, the payback periods of these projects often exceed the life expectancy of the equipment and the remaining life of the building. BEA will continue to encourage all building modification projects to meet the 30% better than ASHRAE requirement from the Guiding Principles.

INL buildings targeted to meet the Guiding Principles do not include buildings owned by DOE-EM. Since the DOE-EM mission at INL is to reduce footprint and complete cleanup, the existing building life is either too short or too uncertain to invest in upgrades for most DOE-EM buildings.

Table 6. New buildings targeted to meet the Guiding Principles (FY 2021–FY 2024).

Building Name	**Building Number**	**GSF**	**New Construction (NC) or Existing Building (EB)**	**Target Year**
ATR Maintenance Support Building	TRA-1643	15,500	NC	2021
ATR Complex Security Building	TRA-1644	11,000	NC	2021
MFC Administration Building	MFC-1747	19,000	NC	2021
Sample Preparation Laboratory	MFC-1743	42,000	NC	2024
Totals	**4 buildings**	**87,500**		

After Guiding Principles documentation is completed for the targeted buildings, INL will be exceeding the goal with 25.7% by count of buildings with respect to the 10,000 ft^2 goal (13.2% by GSF).

5.2 New Building Design

All BEA construction projects are guided by the "INL Engineering Standards" (STD-139), and by the *INL High-Performance and Sustainable Building Strategy*. BEA considers the *2016 Guiding Principles for Sustainable Federal Buildings* as the source for sustainable building design guidance, which is included in both documents. Sustainability subject matter experts are included as part of design review teams.

Fluor Idaho has incorporated the Guiding Principles into Fluor Idaho documents, including engineering standards, and they are interwoven into separate policies, plans, and execution documents.

5.2.1 Performance Status

There were no new building construction projects completed in FY 2020. Several new buildings are currently under construction or in the design process (see Table 6).

The requirement for energy efficiency to exceed ASHRAE 90.1 by at least 30% is included in the design requirements for these facilities. Documentation for meeting the Guiding Principles is prepared during the construction process and in finalized after construction is complete.

Barriers to documenting the Guiding Principles for New Construction are similar to existing buildings, including the challenge of cost effectively implementing efficient design upgrades along with limited budgets for new buildings.

The *INL High-Performance and Sustainable Building Strategy* contains a section detailing the federal requirement for fossil fuel reduction in new buildings.

5.2.2 Plans and Projected Performance

BEA will continue to pursue Guiding Principles and ASHRAE efficiency standards for all new construction projects as are cost effective and appropriate.

New construction projects will continue to be guided by “INL Engineering Standards” (STD-139) and the *INL High-Performance and Sustainable Building Strategy*. Energy efficiency requirements of 30% better than ASHRAE 90.1 are incorporated into these documents.

Highly energy efficient lighting, roofing, and automation systems continue to be installed in new buildings and during retrofit activities. The result is not just an increase in the resilience of the building, but of the surrounding community, by decreasing demand on available resources and infrastructure.

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6. ACQUISITION AND PROCUREMENT

6.1 Performance Status

INL reports indicate 99.3% of the contracts in FY 2020 contained applicable sustainable acquisition (SA) clauses. The information below is for BEA and Fluor only. DOE information was assumed to be included in the Federal Procurement Data System and reported separately.

Table 7. FY 2020 sustainable acquisition progress.

FY 2020 Sustainable Acquisition (SA) Progress	
Metric	**Total**
Number of Eligible Contract Actions	152
Number of Contract Actions w/SA Clauses	151
Percent of Contract Actions w/SA Clauses	99.3%
Total Eligible Contract Dollars ($)	$196,876,128
Total Contract Dollars ($) w/SA Clauses	$196,529,704
Percent of Contract Dollars w/SA Clauses	99.8%

INL maintains SA language in contracts and requires suppliers of standard desktop computers to provide items designated as Electronic Product Environmental Assessment Tool (EPEAT) Silver or better. In May 2020, BEA updated the standard terms and conditions to incorporate the SA clauses.

BEA subcontractor requisitions are routed through a review process that includes a check for potential SA products. Documentation of the manufacturer's literature on the product's attributes are electronically attached to the requisition and maintained as part of the procurement record. Products are suggested, if not already specified, and the supplier is required to provide a listing and quantity of the SA products upon completion of the project.

BEA continues to use commodity codes and category IDs (CATIDs) related to SA products to enhance automated tracking and reporting within the current system.

- Preference Program: BEA's automatic document generation system was used to further incorporate SA language. For example, BEA requires its supplier of standard desktop computers to provide items designated as EPEAT Silver or better.
- Estimation, Certification, and Verification: BEA requires suppliers (e.g., construction services, office products, paper products, janitorial products) to deliver spend reports listing the designated product versus preferred purchases. In addition, BEA has developed standard reports that provide the summary data necessary for reporting spending for recycled content products and janitorial products.
- Annual Review and Monitoring: BEA conducts an annual assessment of the SA program to ensure that the appropriate clauses are in place.

Fluor Idaho reduces and minimizes the quantity and toxicity of hazardous chemicals and materials through a procurement process that encourages environmentally preferable purchases. One of the objectives stated in the Fluor Idaho management procedure for the acquisition of material and services is to utilize products and materials that contain recycled and biobased content when practical. Purchase requisitions are screened by an assigned procurement specialist for environmentally preferable materials.

INL does not have a reliable or automated method for tracking only biobased purchases. INL developed a review and tracking process to identify biobased products purchased and list of CATIDs to be maintained to make review of purchase records better. In FY 2020, INL purchased three biobased product types and spent $10,581 on biobased products. INL anticipates a similar, or slight increase in the biobased products purchased for FY 2021.

6.2 Plans and Projected Performance

As regulations and reporting increase, many changes and additions continue to be in SA requirements. BEA plans to continue the following actions to improve their SA programs:

- Develop better resources for subcontractors to incorporate SA and biobased product purchases into their projects and improve reporting process to INL
- Enhance the current ordering system to increase SA and biobased product visibility to the laboratory community
- Conduct a campaign to increase the education and awareness of SAs and biobased products and their effect on performance requirements
- Ensure personnel resources are adequate and aligned in accordance with the proper organizational roles and responsibilities
- Enhance appropriate mechanisms to augment the existing reporting requirements and track compliance with this goal.

Due to the EM cleanup mission, incorporation of additional sustainable acquisition contract clauses into Fluor Idaho subcontracts, including reporting requirements, will be considered, if feasible. Fluor Idaho assisted DOE through compliance with DOE Acquisition Regulation 953.223-78, “Sustainable Acquisition Program,” as required by the Fluor Idaho contract.

7. MEASURES, FUNDING, AND TRAINING

7.1 Performance Status

7.1.1 Efficiency and Conservation Measures

INL implemented seven energy conservation projects in FY 2020 and will work an additional 11 projects in FY 2021. These projects are summarized in Table 8.

Table 8. FY 2020 and FY 2021 sustainability projects summary.

Project	Cost ($)	Energy Savings (kWh)	Energy Cost Savings	Project Status
Completed in FY 2020				
BEA – CFA-1612 Whole Building LED Lighting	$25,315	65,700	$3,723	Operational
BEA – CF-674 High Bay LED Lighting	$64,430	353,540	$15,431	Operational
BEA – IF-616 Exterior LED Flood Lighting	$16,448	14,095	$648	Operational
BEA – IF-693 High Bay LED Lighting	$26,350	78,468	$3,547	Operational
Fluor – Area LED Floodlights	$1,990	4,550	$406	Operational
Fluor – ARP 9 North LED Lighting	$5,464	35,040	$3,130	Operational
Fluor – ARP 8 EM LED Lighting	$5,464	70,080	$6,460	Operational
FY 2020 TOTAL	**$145,461**	**621,473**	**$33,345**	
To be Completed in FY 2021				
BEA – IF-627 Whole Building LED Lighting	$36,329	35,704	$4,097	Awarded
BEA – IF-606 Annex LED Interior Lighting	$26,120	36,169	$6,159	Awarded
BEA – IF-638 TLED Lighting	$9,539	11,400	$2,668	Awarded
BEA – IF-639 TLED Lighting	$33,263	169,312	$12,993	Awarded
BEA – CF-601 North End LED Lighting	$26,250	14,644	$2,162	Awarded
BEA – CF-622 High Bay LED Lighting	$34,144	27,175	$1,919	Awarded
BEA – CF-623 Whole Building LED Lighting	$25,897	21,330	$3,679	Awarded
BEA – CF-681 Whole Building LED Lighting	$15,001	16,588	$2,471	Awarded
BEA – PBF-608 Interior LED Lighting	$10,525	3,848	$1,992	Awarded
Fluor – ARP 9 South LED Lighting	$8,196	52,560	$4,695	Awarded
Fluor – LED Lighting Project from Energy Audits for CPP-604, CPP-659, CPP-663, CPP-698, and CPP-1604.	$333,000	851,800	$46,000	Proposed
FY 2021 TOTAL	**$558,264**	**1,240,530**	**$88,835**	

7.1.2 Performance Contracts

INL has one active Energy Savings Performance Contract (ESPC) project in the maintenance stage at MFC. This project has provided consistent and defendable energy reduction as documented from annual measurement and verification reports developed by the Energy Services Contractor (ESCo) and reviewed, validated, and approved by DOE-ID. This project has struggled to provide energy cost savings as the actual unit costs for fuel oil and electricity have not escalated as estimated by the original project development.

MFC ESPC Project included boiler and compressor replacements, lighting and HVAC upgrades, and solar thermal wall installations at the MFC Complex for an installed cost of $33M. The project was completed in 2010 and is in Year 10 (maintenance stage) of a 16-year contract term.

INL has compiled the cost-effective ECMs developed by the energy audit and retro-commissioning activities completed from FY 2014 through FY 2020, into a comprehensive project opportunity that would upgrade specific technologies across INL. This project has a rough order of magnitude cost estimate of over $4.9M and may make an acceptable alternatively funded project, possibly using the ENABLE ESPC funding mechanism. BEA will continue to evaluate this opportunity in FY 2021 to determine if it is a good candidate for an ESPC or if it can and should be funded, in whole or in part, internal to INL.

The primary challenge to implementing alternatively funded projects at INL continues to be the low cost of electricity already used as a major energy source. Inexpensive water and long payback periods also affect performance contract viability.

7.1.3 Appropriations/Direct Obligations

As a government entity, INL is limited in funding acquisition pathways. There is no standard formula for funding sustainability initiatives. However, potential funding strategies reflect five main sources:

- Direct and indirect funding and reinvesting cost savings from sustainable actions
- Special funding requests (third-party, DOE base funding, and line item)
- Utility incentive programs
- Integration of sustainability into new infrastructure, major renovations, and maintenance activities
- ESPCs and UESCs.

In FY 2020, INL spent $145,461 on various energy-related upgrade projects, while also spending $181,397 on energy auditing activities for a total of $326,858. Spending levels for continued efficiency upgrade projects and audits for future years are $684,964 planned for FY 2021 and $436,700 estimated for FY 2022.

The base Sustainable INL Program is managed with indirect funding. However, because indirect budgets are typically constrained, it is difficult to fund many of the planned potential sustainability projects. BEA can use utility incentives and internal energy savings reinvestment funding to implement additional facility energy upgrades. Strategic investment dollars are prioritized at a senior leadership level and balanced against laboratory needs.

7.1.4 Training and Education

INL has reviewed the “Federal Buildings Personnel Training Act of 2010,” and determined that current Energy Manager Training and Certification meets the requirements of this Act.

BEA employs one certified energy manager, accredited through the Association of Energy Engineers. The energy manager along with a senior energy analyst, engineers, facility managers, and project managers use specialized training to identify, develop, and implement energy-reduction projects based on

all available energy-use data and trends, INL mission criteria, and FIMS.

Fluor Idaho has evaluated job functions and determined that Energy Manager Training and Certification are applicable to Fluor Idaho operations and will continue to evaluate them for implementation.

7.2 Plans and Projected Performance

BEA will focus on individual cost-effective projects that lead to overall energy and water reductions and assist with documentation of the Guiding Principles in targeted buildings. Ten fully developed small retrofit projects are planned for completion in FY 2021 along with five additional proposed projects as listed in Table 9. However, ongoing COVID-19 operational restrictions will likely impact BEA's ability to complete these projects by fiscal year end. BEA will continue to leverage indirect and direct funding along with utility incentives and funding in the BEA reinvestment program to develop and implement additional small retrofit projects.

INL has numerous potential ECMs developed from the results of the energy audits completed during FY 2014 through FY 2020. BEA evaluated and prioritized 870 ECMs and consolidated them into a proposed project of 190 ECMs at a total cost of $4.9M. These ECMs range from relatively inexpensive control system schedule modifications to more complex and costly capital projects. INL will continue to streamline this comprehensive project opportunity and identify potential funding for completion.

INL will continue to evaluate the cost effectiveness and practicality of using the ENABLE ESPC process to implement projects identified by the ongoing energy and water evaluations. Every effort will be made to bundle like project technologies into an alternatively funded project and expedite the development and approval lead time. Technologies that might be bundled into an ESPC project for BEA include:

- Exterior lighting upgrades for all Idaho Falls buildings and parking lots
- Chiller, heat pump, and air conditioning system and controls upgrades
- Interior LED lighting across the entire INL complex
- Motor retrofits.

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8. TRAVEL AND COMMUTE

8.1 Air Travel, Ground Travel, and Commute Data

8.1.1 Performance Status

In FY 2020, INL employees flew 17,371,973 airlines miles, a decrease of 52.1% from the FY 2019 total of 36,283,197 miles. INL employees also drove 1,470,840 business-related miles in rental cars and personal vehicles, a decrease of 51.9% from the FY 2019 total of 3,059,633 miles. These decreases are attributed to the severely restricted INL business travel due to the impacts and protective measures implemented during the pandemic from March through September.

In FY 2020, INL extrapolated employee commute survey from the average of the last 3 years employee commute surveys were conducted to estimate the total number of miles driven by employees, either to/from work locations or bus stops. The commute surveys gathered data on the work schedule, work locations, number of days buses are used, number of days that are teleworked, and number of weeks away from work (sick days, holiday, personal leave, etc.). Employee responses are computed and extrapolated to determine total INL miles traveled for input into the Dashboard. In addition to the bi-annual extrapolation for employee commuting, a telework factor was used based on the reported percentages of employees teleworking during the pandemic. Commute miles were extrapolated and factored based on the average number of employees working at each facility location, the number of employees teleworking for each of the months from March to September and reported response rates from the previous surveys conducted.

In FY 2020, INL employees were estimated to have commuted 29,945,376 miles to/from their work location, a decrease of 20.3% over the number of miles commuted in FY 2019. A total of 105,055 miles were attributed to human-powered transportation, such as walking and biking. The reduction in commute miles is directly related to the teleworking practices employed during the pandemic.

INL continues to reduce employee commute by transporting employees with a modernized bus transportation system, taking nearly 2,000 cars off the road per day. By streamlining the INL mass transit system that provides safe, efficient, and sustainable transportation to work for INL employees throughout the eastern Idaho region, INL encourages travel behavior changes to reduce fossil fuel consumption and increase highway safety. In doing so, INL models future trends in mass transit to local government planning across the region. Other actions include instituting a park and ride system, eliminating the cost to BEA employees for using the bus system, adding additional buses to accommodate increased ridership, and relocating employees from the INL Site to Idaho Falls offices.

BEA has installed 17 EV charging stations throughout the Idaho Falls Campus and INL Site since 2018. All stations are Level 2 chargers including one unit that is solar powered and off-grid. A total of 34 charging ports are available primarily for INL fleet operations, and a program was established in FY 2019 to allow employees to use the EV chargers on a cost reimbursed basis. Usage data and fee collection are completely automated and tracked monthly. An information website was created for ease of use including safety, EV charging program sign-up, maps, and program rates.

AMWTP has developed its own rideshare program that currently aids over 75% of its workforce in their commute to and from the INL Site. In addition, four contracted buses are used by approximately 60 workers daily on a 4-day per week, 10-hour per day shift. These processes have significantly reduced emissions generated by employee commuting.

8.1.2 Plans and Projected Performance

INL will continue to implement projects that reduce employee commuting by encouraging the use of the bus system and reducing unneeded travel. As these projects and activities are implemented, corresponding commute mile reductions will occur. BEA is increasing the number of employees while Fluor Idaho and DOE-ID are decreasing or are stable; therefore, INL will likely experience an increase in

employee commuting miles and travel. EV station installation is planned for one major campus area in FY 2021, completing Phase 1 of the EV charging program installation. As electric vehicles are procured for fleet use, additional areas will be considered for installation and existing areas expanded.

Employee commute reduction tactics:

- Change commuting habits by encouraging carpooling and increased INL bus use
- Increase telework and create telework centers, based on the success shown during the pandemic (resulted in 20% reduction in commuting miles over 6 months of teleworking)
- Promote use of emission-free commute transportation sources such as walking and biking and provide bike-friendly building enhancements such as secure bike storage/lockers or bike racks.

Employee travel reduction strategies:

- Continue to use video and web conferencing to hold virtual meetings to avoid travel when possible
- Reduce air travel, particularly short-range (<300 miles) air travel, except when required for the INL mission
- Reduce car rentals by promoting carpooling and public or group transportation modes at conferences and other meetings while on business travel.

8.2 Regional and Local Planning

8.2.1 Performance Status

As INL's primary contractor responsible for land management and Sitewide transportation, BEA maintains excellent relationships with local community planning groups and government entities including the cities of Idaho Falls, Blackfoot, Arco, Rexburg, and Pocatello, as well as the Idaho counties of Bonneville, Butte, Bingham, and Bannock. Interactions include transportation infrastructure and maintenance, facility planning locations, traffic patterns, and future infrastructure needs.

Although limited, existing community transportation infrastructure usage is encouraged. BEA works with local and state agencies on transportation planning by providing input and sponsoring awareness events to promote employee-commuting ridership.

Bicycling remains a seasonal method of commuting to the Idaho Falls campus with increasing awareness of personal fitness and energy conservation. Several buildings have changing rooms and showers available for bicycle commuters. Nearly all Idaho Falls buildings have designated bicycle spaces and BEA continues to explore the possibility of covered parking for cycling and motorcycle commuters. BEA encourages walking and bicycling as means of travel within INL Site boundaries. Long-range development envisions continuous improvement of a bicycle and pedestrian-friendly environment.

The Idaho Falls 50th Anniversary of Earth Day celebration was moved online for 2020 and INL was at the forefront of this virtual experience. The planning team made tremendous effort on short notice to shift from an in-person event to a virtual event due to the stay-at-home order restrictions. Information was sent across several media platforms, including iNotes, Facebook, Twitter, and the City of Idaho Falls virtual IF Earth Day website. Multi-age activities included science, technology, engineering, and mathematics (STEM) outreach, online presentations, virtual vendor day, photo contests, and several activities; these activities were developed for community members to complete at home or outdoors without the traditional crowd gathering. Additionally, INL was featured prominently in the DOE 50th Anniversary Earth Day video.

Fluor played a key role by performing the social media and management of the virtual event. Fluor engineering showcased the Calcine Retrieval Project participating through Facebook Live demonstrating Fluor's commitment to the environment. In addition, Fluor provided the Your Planet Needs You page for

the Newspaper in Education insert to the Idaho Falls Post Register.

8.2.2 Plans and Projected Performance

BEA continues to work with the following state and local planning organizations:

- Idaho Strategic Energy Alliance
- Yellowstone-Teton Clean Cities Coalition
- Bonneville Metropolitan Planning Organization
- Pocatello Regional Transit
- Idaho Transportation Department.

Sustainable development encompasses an integrated approach during the refurbishment and planning of future facilities and infrastructure, which is consistent with the *INL Annual Laboratory Plan Fiscal Year 2020*. INL land, campus, and space planning is a critical element in transforming INL to meet DOE national nuclear R&D goals. The major objective for land, campus, and space utilization is to consolidate and co-locate like activities, and plan and prepare to support future mission needs. BEA capabilities are consolidated around three main campuses (the ATR Complex, MFC, and Idaho Falls campus) with each campus supporting specific missions based on capabilities and functions.

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9. FUGITIVES AND REFRIGERANTS

9.1 Performance Status

The fugitive and refrigerant emissions are from emissions generated from 39 fugitives and refrigerants used in INL operations. INL total fugitive and refrigerant emissions for FY 2020 are 110.45 MT compared to -314.3 MT in FY 2019. However, during FY 2020 data evaluation it was discovered there was an error in FY 2019 reporting; therefore, FY 2019 emissions should have been reported as 115.06 MT resulting in a reduction of 4.0%. Reporting accuracy should improve with the change in methodology.

INL maintains preventative maintenance schedules for all refrigerant equipment, conducts repairs, and removes and replaces refrigerants with certified refrigerant technicians. BEA chemical coordinators and environmental personnel conduct reviews of chemicals and projects to identify ozone depleting chemicals and refrigerants that have high global warming potentials and ensure restricted chemicals are not being procured.

9.2 Plans and Projected Performance

INL will continue to look for ways to minimize usage through practicing timely preventative maintenance repairs and will continue to work with facilities personnel to find appropriate substitutes that could have a lower global warming potential, especially in cases where projects are proposing to use sulfur hexafluoride or other high global warming potential chemicals.

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10. ELECTRONIC STEWARDSHIP

10.1 Purchase of EPEAT-Registered Products

10.1.1 Performance Status

The INL standard for procurement of desktop computers, workstations, and laptops is to meet or exceed EPEAT Silver and wherever possible, EPEAT Gold standards. INL achieved 99.1% of eligible electronics acquisitions meeting EPEAT standards in FY 2020.

Several ongoing activities helped with achieving a 99.1% success rate:

- BEA was one of 75 winners nationwide of the 2020 EPEAT Purchaser Award, achieving the highest 5-Star Award level for the first time.
- BEA promoted the standard for new electronic equipment and hardware to be a minimum of ENERGY STAR 5.0 Category B rating and wherever possible, Category A Energy Rating. Dell™ Energy Smart is enabled from the manufacturer. Dell eSMART settings are used wherever possible.
- BEA Information Management (IM) continues to promote and maintain up to 300 virtual desktop infrastructure (VDI) thin client computers in FY 2020.
- Fluor Idaho continued to procure ENERGY STAR monitors and computers that are registered as EPEAT when applicable to the procurement.

10.1.2 Plans and Projected Performance

INL will continue to evaluate electronics acquisition requests to ensure that non-standard electronics are registered with EPEAT whenever possible.

Additional expansion of VDI computers will be considered wherever it makes sense and budget allows.

10.2 Power Management

10.2.1 Performance Status

Power management controls are in place on all eligible computer systems. At INL, 100% of eligible personal computers (PCs), laptops, and monitors have power management controls.

BEA currently has both a policy and procedure that covers the responsibility and directions for implementing and maintaining power management on PCs and monitors to shut down PCs (and peripherals) when not in use. The laboratory-wide procedure covers 100% of BEA IM-managed systems and excludes sensitive and mission-critical equipment. It also calls for owners of self-managed systems to implement the “company-standard” power management settings.

BEA’s written guidance contains instructions for both power management and configuration management software deployed on all BEA computers, ensuring that 100% of the eligible monitors and computers on BEA-managed systems have ENERGY STAR power management settings in place. Currently, 2.3% of managed systems have exemptions. Through configuration management software, the majority of BEA’s computer users do not have administrative rights; therefore, they are not allowed to change the settings on their computers, including the power management settings.

BEA IM continues to use a centrally managed configuration tool (LANDesk) to set and maintain power management settings on all BEA IM-managed and jointly managed computers. Administrators of self-managed computers are given instruction on how to set the power management settings on their computers. The number of variances was reduced to improve the end user’s experience.

Power management default settings are on all eligible Fluor Idaho computer systems. Desktop configuration hardware complies with ENERGY STAR and DOE standby power requirements. However,

certain production and plant operations systems were not configured to automatically conserve energy (i.e., control room systems and camera monitors, as those systems are safety and operations related and must remain in the "on" position). Fluor Idaho employees are prevented from making changes to conservation settings by Fluor Idaho cybersecurity policies.

10.2.2 Plans and Projected Performance

INL will continue to focus efforts on improved power management that are cost effective and least disruptive to performers and will continue to work with IM to improve power management.

10.3 Automatic Duplexing

10.3.1 Performance Status

At the end of FY 2020, 100% of managed INL equipment has duplex printing enabled, where possible.

INL manages print services for all networked printers and multifunction devices. This includes setting all managed printers to automatically duplex print with the ability for individuals to select single-sided printing on a per-job basis. Additional non-networked copiers are enabled to duplex print where applicable.

Additionally, instructions for individual printers are posted on the internal BEA Sustainability–Electronic Stewardship website with directions to have BEA Operations Center assist in setting their printers to default duplex print, where available.

10.3.2 Plans and Projected Performance

INL will continue to encourage and enable duplex printing on all printers, copiers, and multifunction devices while assessing new opportunities to improve sustainability of printing operations and continuing to reduce the number of personal printers.

Additionally, BEA IM will require business justification for purchasing smaller, stand-alone printers versus using larger group or department-wide enterprise printers.

10.4 Electronics End of Life

10.4.1 Performance Status

In FY 2020, INL recorded that 100% of electronic devices were reused or recycled. Of that total, 37.1% was sent to a certified recycler, Technology Conservation Group of Portland, Oregon, who was certified under the Responsible Recycling (R2) Certification and Recycling Industry Operating Standard (RIOS™), 39.7% was donated or reused, and 23.2% was recycled through a local non-certified recycler. Sending electronic devices for reuse or recycle meets the GSA definition for recycling electronics.

INL provides an effective electronics disposition program for reusable equipment, which is just one aspect of the overall INL Property Management Systems that is requirements driven and flows down from federal requirements to a comprehensive set of procedures. The system utilizes transfer provisions for onsite use and GSA electronic screening provisions to promote reuse by other federal and state agencies, and offers reuse programs, including donations and sales, following GSA requirements for disposition.

BEA maintains procedures through a series of controlling documents, including, but not limited to, LWP-8000, "Environmental Instructions for Facilities, Processes, Materials, and Equipment," PDD-2000, "Property Management System Description," and IQ Work Smart process flows. These procedures outline the procedural steps required when materials and equipment require disposition for both users/generators and disposal personnel. Specifically, in LWP-8000, Section 4.8, there are requirements for reuse and/or donation of working electronic products and for use of a certified recycler should the materials not be reusable.

Currently, Fluor Idaho reuses computer equipment when applicable. Fluor Idaho sells un-reusable computer equipment to electronics recyclers that use environmentally sound management practices. Fluor Idaho will comply with any applicable federal, state, and local laws, and regulations, and implement the following instructions:

- Send all computer equipment received for recycling at the end of their useful life, including those that are broken and obsolete, to electronics recyclers that use environmentally sound management practices.
- Perform due diligence when selecting an electronics recycler to verify that the recycler will handle and process electronic equipment consistent with all federal, state, and local regulations, and in an environmentally sound manner.

BEA PC redistribution collected electronics, shredded hard drives, and recycled the materials through a certified recycler. In FY 2020, INL recycled approximately 14.8 MT of electronics through a certified recycler.

As an alternative to traditional recycling, BEA, through multiple transfer/donation programs (Education and Research Transfer Program, Laboratory Equipment Donation Program, and Computers for Learning) was able to transfer 563 computers and other various electronic laboratory equipment to local high schools and universities. These transfers were beneficial to DOE and local schools. They prevented the destruction of the equipment and allowed the schools to increase their lab capabilities along with various STEM programs and activities with little-to-no expense and extend the life of over $2.6M worth of equipment.

10.4.2 Plans and Projected Performance

INL will continue to focus efforts that are cost effective and least disruptive to performers and will continue to work with IM and Property Disposal Services to improve electronics end-of-life disposition.

10.5 Data Center Efficiency

10.5.1 Performance Status

Efforts to consolidate data centers for greater efficiency continued throughout FY 2020. Actions completed or ongoing include:

- Divested the Information and Operations Research Center (IORC) data center. Most servers in the IORC data center were decommissioned, replaced by newer virtual machines, or virtualized. This has significantly reduced the power demand and space required for the same or greater compute capacity
- Reoriented floor tiles to improve the cooling efficiency for the newly configured, consolidated data center located in the EROB, formerly the HPC data center
- Continued use of hot-cold aisle containment to decrease system loads and increase the effectiveness of heat transfer
- Oriented servers and racks to achieve better efficiency
- Shut down and eliminated non-needed servers
- Raised supply water temperature to minimize energy use and maximize potential free-cooling time.

10.5.2 Plans and Projected Performance

BEA will continue consolidating server infrastructure from three locations into the old HPC data center. This will reduce overall power and cooling needs.

BEA plans to close two server locations at the Information and Operation Research Center by the end of the first quarter of FY 2021. The goal is to virtualize as many of the servers as possible into a new virtual machine farm in the former HPC data center.

DOE-HQ purchased licenses for a data center infrastructure management tool called Nlyte. BEA has reserved licenses for INL use but has not initiated implementation. Plans to secure funding to implement Nlyte are being developed while BEA continues to focus on server consolidations.

11. RESILIENCE

Resilience includes the ability to withstand and recover from deliberate attacks, accidents, or naturally occurring threats or incidents. Energy resiliency is the ability to prepare, prevent, and recover from energy and water disruptions that impact mission assurance on federal installations. This means providing reliable power under routine and off-normal conditions, including those caused from extreme weather events.

11.1 Performance Status

BEA began transitioning to a telework platform on March 16, 2020. Over 80% of BEA employees, or nearly 4000 staff, began working from home in mid-March with only essential personnel reporting to their normal work locations. On March 25, the Idaho Governor issued a stay-at-home order, which was later extended through the end of April 2020. During the stay-at-home order, BEA implemented a maximum telework plan, which allowed very limited access to INL buildings. The limited access included requirements for temperature monitoring and hand washing facilities for all employees entering the buildings. By the end of the fiscal year, 40% of BEA staff was continuing to telework.

Several operation changes were made and continue. Extensive plans and guidance were issued on the use of face masks, hand sanitizer, employee travel, visitors, internships, new hires, returning to work, and time recording. The telework process and approvals were revised. Operational changes in badging, medical, shuttles, bus service, cafeteria, office cleaning, meeting room use, and physical distancing are in place. Decision trees were developed and used when potential exposure occurs, and reporting requirements are in place if a positive case occurs. Communication and updates are constant via internal communication processes, including dedicated webpages with the latest company guidance, statistics, and policies.

At the same time, the Sustainable INL team commenced tracking electricity use in 75 INL buildings with electricity meters. It took several weeks for facility staff to ramp down HVAC systems. Electricity reduction results include:

- March–April: an 8% reduction in electricity in metered buildings occurred
- March–May: a 13% reduction in electricity in metered buildings occurred, including a 20% reduction in May
- March–June: a 12% reduction in electricity in metered buildings occurred
- March–July: a 14% reduction in electricity in metered buildings occurred
- March–August: a 13% reduction in electricity in metered buildings occurred.

When all data was considered, electric energy consumption was reduced by 3,455,294 kWh from March through the end of August, translating into $190,041 in reduced costs.

When maximum telework started, many employees did not have laptops and had never worked outside of an established office setting. This required a huge effort by IM including Virtual Private Network access, provisioning laptops, and training staff. A conference room in one of the largest office buildings was transitioned into the center of operations for technical support. After teleworking several months, most staff felt they had learned new ways to use technology to connect and get their work done, which accelerated the learning and adaptation process.

The Site facilities are located 50 miles from Idaho Falls, and BEA has a fleet of 86 motor coach buses to transport works to and from those facilities 7 days a week. Compared to the first 3 months of 2020, BEA's fleet realized a 58% reduction in miles traveled and diesel fuel, driving 483,401 fewer miles in March, April, and May, consuming 60,013 fewer gallons of fuel, and representing a cost reduction of $120,026.

Bus operations made changes to accommodate essential workers going to the Site including:

- Social distancing on buses
- Cleaning buses between each run
- Mask policy for bus riders.

In response to the COVID-19 pandemic, Fluor Idaho developed PLN-6035, "ICP Core ESH&QA PLAN for Essential Mission Critical Operations/Minimum Safe Operations," to better address reduction of staff due to emergency conditions. The plan implements emergency management procedures and incorporates the "Fluor Idaho Continuity of Operations Plan" (PLN-5200). Beginning in March 2020, more than 800 Fluor Idaho employees were provided with a MobiKEY, which provides employees access inside the INL firewall, allowing them to work from home. As a result, the Employee Resource Manual was revised with a new Telework Policy. A webpage with updated COVID-19 information was created for Fluor Idaho employees on the internal website, and a required reading training on COVID-19 mitigation protocols was implemented for all employees. A draft of PLN-6035, updating the reconstitution process following release of COVID-19 restrictions, is currently in progress.

At INL, all sustainable activities support energy resiliency and by default, make INL a more resilient institution. INL's sustainable activities include:

- SA clauses are found in INL electronics acquisition blanket purchase orders. As noted in the INL Green Purchaser award, using EPEAT products reduces energy use, helping reduce electric load and demand.
- INL procurement requirements lend preference to use local suppliers and manufacturers, shortening the supply chain and reducing the chances of delivery disruptors.
- Completed annual update of operational procedures and processes to address sustainability, emergency planning, and operational resiliency.
- Completed numerous energy and water-reduction projects resulting in lower energy use and load demands on the servicing utility.
- Continued evaluating and considering alternative energy solutions ranging in scope from microgrid renewable generation to potential small modular reactor projects capable of providing local clean alternative energy.

In FY 2014, the University of Idaho participated in developing a vulnerability assessment for INL, one of the first vulnerability assessments completed by DOE. University of Idaho and BEA used a common framework for assessing vulnerability that considers exposure, sensitivity, impact, and adaptive capacity to assess vulnerability. In FY 2019, University of Idaho experts determined that an update to the vulnerability study was not needed. However, impacts to operating systems and affected buildings continue to be evaluated. BEA will re-examine the vulnerability study in FY 2021.

INL has comprehensive emergency response procedures in place that cover all INL facilities:

- BEA procedures include PLN-114, "Idaho National Laboratory (INL) Emergency Plan/Resource Conservation and Recovery Act (RCRA) Contingency Plan," which addresses the elements of, and is the primary component in defining and directing the INL Emergency Management Program. The plan implements DOE policy and requirements for an emergency management system and a RCRA contingency plan specified in LRD-16100, "Emergency Management System," which includes citations to DOE O 151.1D, "Comprehensive Emergency Management System," and other DOE requirements. The plan was updated in FY 2020.
- Fluor Idaho procedures include: PLN-2012, "ICP Core Emergency Plan/RCRA Contingency Plan," includes the emergency response elements that are required in DOE O 151.1D, "Comprehensive Emergency Management System," for INTEC, RWMC (AMWTP and Accelerated Retrieval Project), and the Fluor Idaho operated buildings in Idaho Falls.

- The Fluor Idaho certification to the ISO 14001:2015 standard was renewed in August 2020, and the BEA certification was renewed in September 2020. The next surveillance audit is tentatively scheduled for July 2021.

Several INL Emergency Management procedures were updated to better prepare INL for naturally occurring phenomenon, including PLN-4267, "INL Continuity of Operations Plan." INL's emergency plans and emergency plan implementing procedures (EPIs) are reviewed at least annually and revised if necessary. The plans and EPIs may be revised based on:

- Changes in emergency planning or company operations, policy, concept of operations, procedures, organization and staffing, and facility operations and/or mission
- Direction of the DOE-ID Emergency Management Program administrator
- Failure of emergency plan implementing procedures during drills, exercises, and real events
- Results of audits, evaluations, appraisals, and self-assessments
- New facility information.

11.2 Plans and Projected Performance

The concept of resiliency is evolving in real time. The COVID-19 era will require professionals to be strategic overseers with a lens for long-term outcomes. In this season of change, all built environments will require careful reconsiderations, and it will fall to facility management to promote a building culture that stands on the pillars of safety, quality, and efficiency.

BEA will be guided by science to build resilience into DOE-ID-managed lands, facilities, and equipment. A general framework used in resiliency planning includes identifying exposure, translating that exposure into potential impacts, prioritizing risk, devising solutions, and securing funding. BEA will work with internal and external stakeholders to address threats to missions and programs. Priority actions include:

- Investing in research and supplying critical data and information
- Implementing actions that highlight benefits of new technologies, innovative resource management, and infrastructure improvements that will improve the resiliency of DOE-ID's operating footprint
- Investigating and evaluating using FEMP's Technical Resilience Navigator or LEED's RELi 2.0 Rating Guidelines for Resilient Design and Construction.

BEA continues the process of incorporating resilient design into new and existing buildings. Program leads and engineers are well versed on the trends associated with resilient design. As this new field emerges and expertise becomes more refined, controlling documents will be targeted for incorporating resiliency tactics. In FY 2020, a new tube LED lighting installation standard was published, and a standardized commission worksheet was developed for use by project managers to simplify Guiding Principle documentation. Both documents reflect the newest requirement set to ensure safe and resilient upgrades to existing and new buildings. A fully mature program is still being defined.

Highly energy-efficient lighting, roofing, and automation systems continue to be installed in new buildings and during retrofit activities. The result is not just an increase in the resilience of the building, but of the surrounding community, by decreasing demand on available resources and infrastructure.

Processes and actions for future activities include the following (for both new and existing buildings):

- Incorporate resilient design and management into the BEA facilities planning process
- Identify and evaluate vulnerabilities to natural hazard risks (e.g., storm events, localized flooding, extreme temperatures, and wildfires)

- Consider enhanced fire-proofing strategies and designs
- Consider designs for enhanced drought tolerance

- Ensure continuity of operations and access to electricity in the event of an extended power outage
- Improve energy performance of building envelopes, such as new compressors to increase reliability and efficiency at INTEC and IWTU
- As appropriate, use information modeling to assess design options and to improve decisions based on life-cycle analysis
- When cost effective, adopt passive and natural design strategies overactive and mechanical systems.

INL is well positioned to address the need for organizational resilience elements in future plans. With leadership commitment, INL will continue to ensure that the appropriate events and risk elements are considered as part of INL programs and planning activities. Policies and procedures will be evaluated to determine whether they should be modified to consider organizational risks. Emergency response, workplace safety and health, and the most updated scientific knowledge will continue to be incorporated into all facets of organizational resilience.

Appendix A

Excluded Buildings Self-Certification

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Appendix A
Excluded Buildings Self-Certification

DOE SUSTAINABILITY DASHBOARD DATA
SELF-CERTIFICATION FORM

FROM: **U.S. Department of Energy, Idaho Operations Office, Idaho National Laboratory**
Office of Nuclear Energy, Lead Program Secretarial Office

TO: Sustainability Performance Division

DATE: **November 10, 2020**

SUBJECT: BUILDING EXCLUSION SELF-CERTIFICATION FORM FOR THE ENERGY INTENSITY GOAL OF EISA 2007

Each building or group of buildings excluded under the criteria for a Part G or Part H exclusion is/are metered for energy consumption and their consumption is reported annually.

If any building has been excluded under the criteria for Part H for impracticability, then all practicable energy and water conservation measures with a payback of less than 10 years have been installed. A justification statement that explains why process-dedicated energy in the facility may impact the ability to meet the goal has been provided in the Dashboard's EUI Excluded Facilities Report.

I certify that the buildings listed on the EUI Excluded Facilities report produced by the Dashboard as dated November 3, 2020 for the Idaho National Laboratory Site meet the exclusion criteria in *Guidelines Establishing Criteria for Excluding Buildings* published by FEMP on January 27, 2006.

Jason L. Anderson
DOE Site Office Official – printed name

DOE Site Office Official – signature

11/10/2020
Date

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(SSP FIMS Data)

U.S. Department of Energy

Sustainability Performance Office - Sustainability Dashboard

Energy Consuming Excluded Buildings and Trailers List

FY 2021 INL SSP / FY 2020 Energy Reporting to the DOE Sustainability Dashboard

11/3/20

Program Office **NE**
Site **602** **Idaho National Lab - Idaho Falls REC**
Site **603** **Idaho National Lab - Scoville**

Site #	Property ID	Real Property Unique ID	Property Name	Exclusion Part	Property Type	Gross ft²	Goal Subject ft²	Excluded ft²
602	B60-606	205829	Boise Outreach Office #2	C - Full Service Lease	Building	1,520	0	1,520
Justification Comments: The offices rented in the Boise Outreach Office #2 include a full-service lease where all utilities are included in the lease. The utility account is owned and maintained by the building owner so the energy and building are excluded from the Goal Subject energy usage and energy intensity. B60-606 is excluded based on Exclusion Part C. Ernest Fossum, CEM 11/3/20								
602	B60-607	218017	University of Utah Research Park	C - Full Service Lease	Building	3,869	0	3,869
Justification Comments: The offices rented in the University of Utah Research Park include a full-service lease. The utility account is owned and maintained by the building owner so the energy and building is excluded from the Goal Subject energy usage and energy intensity. B60-607 is excluded based on Exclusion Part C. Ernest Fossum, CEM 11/3/20								
602	IF-654	96845	Engineering Research Office Bldg	G - Separately Metered Intensive Load(s)	Building	239,746	234,461	5,285
Justification Comments: INL is excluding the EROB High Performance Computing (HPC) data center due to its significant use of energy that is not impacted by traditional building level energy efficiency improvements. The EROB HPC uses 5,285 ft² in EROB and is separately metered from the rest of the office building. The EROB HPC along with IF-654A are excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
602	IF-654A	205463	EROB Mechanical Building Annex	G - Separately Metered Intensive Load(s)	Building	1,083	0	1,083
Justification Comments: INL is excluding the EROB High Performance Computing (HPC) data center due to its significant use of energy that is not impacted by traditional building level energy efficiency improvements. IF-654A is solely responsible for cooling of the HPC servers and is separately metered. IF-654A is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
602	IF-661	219136	Idaho Falls ICP Training Center	C - Full Service Lease	Building	4,650	0	4,650
Justification Comments: The Idaho Falls ICP Training Center is a leased building with a full-service lease. Energy use for this building is metered, but the account is owned and maintained by the building owner so it is excluded from the Goal Subject energy usage. IF-661 is excluded based on Exclusion Part C. Ernest Fossum, CEM 11/3/20								
602	IF-692	219285	Collaborative Computing Center	G - Separately Metered Intensive Load(s)	Building	65,336	51,689	13,647
Justification Comments: INL is excluding the data center portion of the IF-692 Collaborative Computing Center due to its significant use of energy that is not impacted by traditional building level energy efficiency improvements. IF-692 is a new INL building/data center, is a high process/computing energy user, is expected to grow signicantly over the next several years, and is separately metered. The IF-692 Data Center is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
602	IF-694	218732	N&HS Laboratory & Training Facility	C - Full Service Lease	Building	23,610	0	23,610
Justification Comments: The N&HS Laboratory and Training Facility is a leased building with a full-service lease. Energy use for this building is metered, but the account is owned and maintained by the building owner so it is excluded from the Goal Subject energy usage. IF-694 is excluded based on Exclusion Part C. Ernest Fossum, CEM 11/3/20								

This report qualifies DOE Owned, DOE Leased, Contractor Leased, Contractor License and Permit buildings and trailers where the Excluded Facilities (GSF) is greater than zero.

U.S. Department of Energy

Sustainability Performance Office - Sustainability Dashboard

Energy Consuming Excluded Buildings and Trailers List

11/3/20

FY 2021 INL SSP / FY 2020 Energy Reporting to the DOE Sustainability Dashboard

Program Office **NE**
Site **602** **Idaho National Lab - Idaho Falls REC**
Site **603** **Idaho National Lab - Scoville**

Site #	Property ID	Real Property Unique ID	Property Name	Exclusion Part	Property Type	Gross ft²	Goal Subject ft²	Excluded ft²
603	TRA-640	96650	Hazardous Chem Storage Bldg	G - Separately Metered Intensive Load(s)	Building	1,891	0	1,891
Justification Comments: The ATR and its three support buildings use 62% of the total electricity consumed at the ATR Complex area. This building is one of three small incidental buildings that are campus metered with the four primary ATR Buildings. Energy use for these buildings is separately metered from the rest of the ATR Complex. TRA-640 is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
603	TRA-670	96138	ATR Reactor Building	G - Separately Metered Intensive Load(s)	Building	127,989	0	127,989
Justification Comments: Advanced Test Reactor (ATR) process energy use. The ATR and its three support buildings use 62% of the total electricity consumed at the ATR Complex area. This building is one of the four primary ATR Buildings. Energy use for these buildings is separately metered from the rest of the ATR Complex. TRA-670 is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
603	TRA-671	96139	ATR Cooling Tower Pumphouse	G - Separately Metered Intensive Load(s)	Building	3,568	0	3,568
Justification Comments: Advanced Test Reactor (ATR) process energy use. The ATR and its three support buildings use 62% of the total electricity consumed at the ATR Complex area. This building is one of the four primary ATR Buildings. Energy use for these buildings is separately metered from the rest of the ATR Complex. TRA-671 is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
603	TRA-672	96140	Pump House & Well #4	G - Separately Metered Intensive Load(s)	Building	404	0	404
Justification Comments: Advanced Test Reactor (ATR) process energy use. The ATR and its three support facilities use 62% of the total electricity consumed at the ATR Complex area. This building is one of the four primary ATR Buildings. Energy use for these buildings is separately metered from the rest of the ATR Complex. TRA-672 is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
603	TRA-674	96652	Diesel Generator Bldg	G - Separately Metered Intensive Load(s)	Building	704	0	704
Justification Comments: Advanced Test Reactor (ATR) process energy use. The ATR and its three support facilities use 62% of the total electricity consumed at the ATR Complex area. This building is one of the four primary ATR Buildings. Energy use for these buildings is separately metered from the rest of the ATR Complex. TRA-674 is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
603	TRA-676	92397	ATR Fitness Center	G - Separately Metered Intensive Load(s)	Building	2,146	0	2,146
Justification Comments: The ATR and its three support facilities use 62% of the total electricity consumed at the ATR Complex area. This building is one of three small incidental buildings that are campus metered with the four primary ATR Buildings. Energy use for these buildings is separately metered from the rest of the ATR Complex. TRA-676 is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								
603	TRA-689	131170	Dynamic Learning Facility	G - Separately Metered Intensive Load(s)	Building	5,359	0	5,359
Justification Comments: The ATR and its three support facilities use 62% of the total electricity consumed at the ATR Complex area. This building is one of three small incidental buildings that are campus metered with the four primary ATR Buildings. Energy use for these buildings is separately metered from the rest of the ATR Complex. TRA-689 is excluded based on Exclusion Part G. Ernest Fossum, CEM 11/3/20								

This report qualifies DOE Owned, DOE Leased, Contractor Leased, Contractor License and Permit buildings and trailers where the Excluded Facilities (GSF) is greater than zero.

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Appendix B

Idaho National Laboratory Metering Plan

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Appendix B

Idaho National Laboratory Metering Plan

Supplemental to the INL SSP
Updated 11/13/2020

Introduction

Using a combination of the "Federal Building Metering Guidance" (November 2014 Update), Executive Order (EO) 13834 "Efficient Federal Operations," DOE Order 436.1 "Departmental Sustainability," and the DOE *Sustainability Report and Implementation Plan* (SRIP), this INL Metering Plan has been prepared to identify appropriate opportunities for installing or upgrading utility metering.

INL is divided into two major areas: Idaho Falls buildings and the INL Site campuses including the Advanced Test Reactor (ATR) Complex, Materials and Fuels Complex (MFC), Idaho Nuclear Technologies and Engineering Center (INTEC), Radioactive Waste Management Complex (RWMC), Waste Management Facility (WMF), Central Facilities Area (CFA), and Specific Manufacturing Capability (SMC).

INL uses the Metering Planning Tool created in 2001 by the Federal Energy Management Program (FEMP) and updated regularly by INL. One file is maintained for the Idaho Falls buildings (Metering Planning Tool INL Site 602 FY-1x Update.xlsx), with a separate file maintained for the INL Site campuses (Metering Planning Tool INL Site 603 FY-1x Update.xlsx). These files are used to evaluate all INL covered building inventory for cost-effective and appropriate metering opportunities. These files show the currently planned meter installations for FY 2021 through FY 2024.

This metering plan and associated planning tools are intended to be living documents and will be updated on an as-needed basis.

Metering Program Objectives

INL has a need to expand its current energy and water metering capabilities to ensure metered data is entered into the EPA Portfolio Manager database for all covered buildings and that this data is available to evaluate buildings for incorporation of the Guiding Principles for High-Performance Sustainable Buildings as outlined in Executive Order 13834 and emphasized in DOE Order 436.1 and the SRIP.

The current goal is to ensure that a minimum of 15% of the enduring existing buildings greater than 10,000 ft² have been evaluated and documented for incorporation of the Guiding Principles by FY 2025. The Guiding Principles include an evaluation of energy and water intensity for each building. Metering is required to collect and compile energy and water usage data.

In addition to goal-related objectives, INL Site uses metered data to trend building performance, determine potential efficiency options, and assist facility management with operational problem identification and correction. The INL Sustainability Program includes a Certified Energy Manager and a Senior Energy Analyst who trend, track, and evaluate energy use at the building level where meters are installed and at the macro level for INL. Increased metering provides the ability to track and trend utility usages and provide appropriate management assistance.

To improve trending and tracking of energy data, Sustainable INL continues with a partnership INL Facilities Management Control Systems (FMCS). The focus of this partnership is to identify opportunities to improve employee comfort and productivity along with effective energy and water trending leading to decreased utility resource costs.

Existing Metering

All INL Site energy and water use is metered at the macro level using an annual total methodology. All the major INL Site campuses are metered for total electricity and for selected programs or processes within each campus. Building level metering, as a rule, has not historically been provided or maintained for individual buildings across INL Site campuses.

All buildings in Idaho Falls, both owned and leased, are metered on an individual building level for electricity and for natural gas using a combination of advanced and standard metering. Electrical metering is maintained by the City of Idaho Falls for municipal utility billing purposes. The City of Idaho Falls incorporated an advanced meter installation project throughout its utilities' territory in 2012, so most of INL's significant Idaho Falls buildings have advanced metering. The city has provided a link so that INL buildings and sustainability organizations can monitor electric usage data. All-natural gas meters are standard meters.

The updated planning tool spreadsheets indicate that through FY 2020, 62.1% of the total INL electric energy is metered. Currently, there are a total of 118 covered and non-covered buildings metered and an additional 26 covered buildings that have not yet been metered. As illustrated in Table B-1, by the end of FY 2021 there will be 121 buildings metered for a total of 62.3% of the total INL electric energy metered at the building level.

Table B-1. INL electric metering summary.

Metering Summary	Quantity
INL Covered Buildings for the Third Audit Cycle (June 1, 2020–May 31, 2024)	104
Covered Buildings Metered through FY 2020	78
Non-Covered Buildings Metered through FY 2020	40
Additional Covered Buildings to be Metered through FY 2021	0
Additional Non-Covered Buildings to be Metered through FY 2021	3
Total Buildings Metered through FY 2021	121
Percentage of Total INL Electricity Metered through FY 2021 (BEA Metering Planning Spreadsheet Tools calculation)	62.8%

Final State Metering

BEA plans to implement, on a case-by-case basis, building-level metering in all covered buildings that are targeted for documentation of the Guiding Principles and then continue metering additional covered buildings, working toward the goal of all covered buildings being metered at the building level.

Evaluation Criteria

According to the Metering Guidance, all federal buildings, including owned and leased, are considered appropriate for energy or water metering unless identified for potential exclusion.

The following exclusion criteria are used to select buildings that are not appropriate to be included and analyzed by the two spreadsheet tools for additional metering opportunities:

- Buildings with a planned removal or D&D date within the next four years (audit cycle)
- Buildings listed in FIMS as "Pending D&D," "Operational Standby," or "Shutdown"
- Buildings without an energy-consuming heating/cooling system or without significant process loads
- Buildings less than the minimum ft² thresholds in Table B-2.

Table B-2. Minimum ft² thresholds for metering.

Food Service/Sales	<1,000 ft²
Warehouses	<25,000 ft²
All Other Building Functions	≤5,000 ft²

All other buildings and all covered buildings are considered appropriate for metering.

METERING IMPLEMENTATION PLANNING – Idaho Falls Buildings

There are 34 owned and leased buildings in Idaho Falls with billed utility energy use. The Metering Planning Tool spreadsheet for Idaho Falls buildings shows all 34 to be appropriate for metering and that all 34 are metered. Note that this spreadsheet is regularly updated with the most recent update being used.

Metering Planning Tool INL Town 602 FY-20.xlsx

Electricity

There are 36 owned and leased buildings in Idaho Falls. Of these buildings, 34 are metered for electricity on a building level basis with either standard or advanced metering. The remaining two buildings have full-serviced leases and are not metered.

Natural Gas

There are 25 owned or leased buildings in Idaho Falls metered for natural gas. All these buildings are metered by Intermountain Gas for individual billing purposes. INL compiles this usage data on a monthly and quarterly basis for input to Portfolio Manager and the Dashboard. There are no current plans to upgrade any of the natural gas standard meters to advanced metering.

Water

Of the 34 buildings in Idaho Falls, 17 are metered for water along with one building that is billed through water use calculations. There are also 14 buildings at the IRC Complex that are campus metered by a single meter. The IF-606A RAP Addition is metered along with IF-606 and the IF-654A Mechanical Building Annex is metered along with EROB (IF-654). Two buildings in Idaho Falls do not use water.

The INL Sustainability Program currently compiles and reports the metered and calculated water usage data on a monthly and quarterly basis for input to Portfolio Manager and the Dashboard.

METERING IMPLEMENTATION PLANNING – INL Site Buildings

Of the 505 owned buildings at the INL Site, 156 are identified as appropriate to be considered for metering and are listed in the Metering Planning Tool spreadsheet for INL Site buildings. Note that this spreadsheet is regularly updated with the most recent update being used.

Metering Planning Tool INL Site 603 FY-20.xlsx

Electricity

The INL Site currently meters electricity for 84 covered and non-covered buildings, 61 of which have advanced meters while the remaining 23 have standard meters. A balance of 26 covered and 46 non-covered unmetered buildings are spread across all of the major INL Site industrial complex campuses and will be evaluated on a case-by-case basis to determine the cost effectiveness and applicability of metering.

Seven buildings at the ATR Complex are metered together as a process and are shown in FIMS as excluded buildings from the energy efficiency goals. The EROB HPC Data Center, one process at ESL, and the new C3 Data Center are also shown in FIMS as excluded facilities and/or processes.

These seven buildings are shown in FIMS as excluded in the sustainability attributes using

Subgroup G – Metered Intensive Loads. The square footage of these buildings appears on the excluded facilities list in Appendix A.

Portfolio Manager is used for energy benchmarking of INL buildings. Monthly energy and water data from utility bills and INL-owned advanced meters is uploaded each month. Additionally, energy consumption graphs and tables are posted monthly on an internal website for facility managers to view.

Natural Gas

Two buildings at CFA share one liquefied natural gas storage tank and share the resultant natural gas for heating purposes: the CFA Dispensary and the CFA Fire Station. Both buildings have standard meters for natural gas, which are read monthly by hand.

Steam

As part of the MFC ESPC project that upgraded and consolidated the MFC central steam system to five individual buildings that would need steam distribution. Steam metering was installed on all five of these buildings. The remainder of the INL Site has several steam systems that may be further evaluated for applicability and cost effectiveness of steam metering.

Water

All water that is pumped from the Snake River Plain Aquifer through the INL Site deep wells is metered and the data compiled for annual reporting. Eight buildings have building level water meters.

Advanced Metering Equipment Package

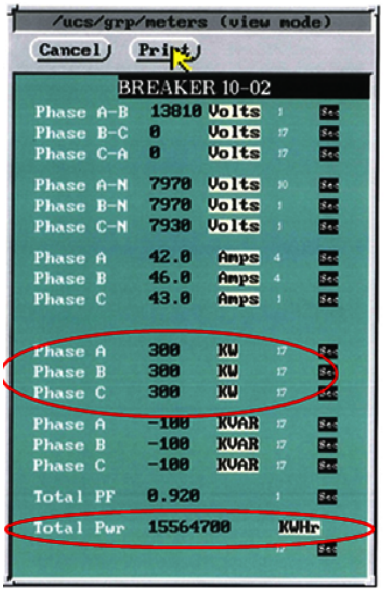
INL has selected a metering equipment package that will allow for remote meter data reading and compilation. The use of a standard meter with hand reading requirements is not typically considered an alternative for new installations.

- Veris Energy Meter BACnet capable
- APC Uninterruptable Power Supply
- Veris Amperage Sensors (3)
- Enclosures, conduit, wire, and miscellaneous as needed for final installation.

Costs for this metering package that is compatible with existing INL building control and data monitoring systems is approximately $8,500. Installation costs, including off-hour lock-out/tag-out for a complete building shut down to install the amperage sensors, are approximately $14,500 depending upon the building and complexity of the connections. Total installation cost for one meter and as entered into the metering planning tools is $23,000.

INTEC Breaker System Upgrade

INTEC has an existing utility control system (UCS) for the remote and automatic operation of the electrical distribution system from the control consoles located in CPP-1673. The INTEC Utilities Control System project is currently underway on a major upgrade to many of INTEC's controls for substations, power controls centers, and load centers. Part of this upgrade is expected to include the installation of the new UCS software, which will enhance metering capability, and allow the capability for power consumption (kWh) to be recorded at one of two HMIP PCs within the INTEC control room (CPP-1673) as shown in Figure B-1.



Unit	Rungs of Code	Devices Controlled	Location	Platform
Substation 10 PLC	1588	11 breakers + 6 switches	CPP-613	PLC
Substation 15 PLC	1776	13 breakers + 14 switches	CPP-1782	PLC
Substation 20 PLC	828	3 breakers + 12 switches	CPP-644	PLC
Substation 60 PLC	1653	12 breakers	CPP-1684	PLC
PCC-85 PLC	1315	11 breakers	CPP-1788	PLC
Load Center 1 PLC	1610	25 breakers	CPP-1786	PLC
Load Center 2 PLC	1419	20 breakers	CPP-677	PLC
Load Center 3 PLC	1553	21 breakers	CPP-1787	PLC
Load Center 4 PLC	1241	15 breakers + 4 switches	CPP-1758	PLC
Load Center 5 PLC	1258	13 breakers + 4 switches	CPP-1762	PLC
Load Center 13 PLC	1431	13 breakers + 18 switches	CPP-1773	PLC
Load Center 14 PLC	1397	19 breakers + 4 switches	CPP-1764	PLC
GMS PLC	378	3 breakers	CPP-1684	PLC
UCS HMI Console 1		N/A	CPP-1673	PC
UCS HMI Console 2		N/A	CPP-1673	PC

Figure B-1. INTEC Utility Control System project upgrade summary.

This modification will allow INTEC the capability for power measurement at many the 82 INTEC buildings and 12 trailers, including the 19 INTEC covered buildings listed in the Metering Planning Tool.

Energy Tracking Systems

The INL Energy Manager and Senior Sustainability Analyst continue to track and evaluate all metered buildings for energy-use anomalies and efficiency improvements. Portfolio Manager is used for benchmarking of metered buildings and all energy and water reports are published in .pdf format on the internal Sustainability website.

The INL FMCS team is continuing to develop electricity consumption dashboards and implement SkySpark programming for more effective data management and improved energy trending.

Funding Process

The remaining covered buildings that are currently unmetered will be evaluated on a case-by-case basis to determine the cost effectiveness and applicability of metering and to progress toward the final goal of 100% covered buildings metered. Direct and indirect funding sources will be considered and requested as applicable to meet the goals of the SSP and the SRIP.

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Appendix C

DOE Sustainability Dashboard Summary Report

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Appendix C

DOE Sustainability Dashboard Summary Report – FY 2020

Comprehensive Scorecard Summary - INL FY 2020					
Facility Management					
	Energy Intensity	**FY 2003 (baseline)**	**FY 2020**	**% Change**	
	Energy Intensity (Btu/GSF)	182,978.6	150,597.8	**-17.7%**	
	Energy Intensity	**FY 2015 (baseline)**	**FY 2020**	**% Change**	
	Energy Intensity (Btu/GSF)	154,357.7	150,597.8	**-2.4%**	
	Renewable Electricity	**FY 2020 Electricity Consumption**	**FY 2020 Renewable Electricity w/ Bonuses**	**% of Total**	
	Total (MWh)	239,688	22,854	**9.5%**	
	Clean Energy	**FY 2020 Total Energy Consumed (MMBtu)**	**FY 2020 Renewable Energy w/ Bonuses**	**% of Total**	
	Total (MMBtu)	1,068,769	83,033	**7.8%**	
	Potable Water Intensity	**FY 2007 (baseline)**	**FY 2020**	**% Change**	
	Water Intensity (Gal/GSF)	173.9	142.2	**-18.2%**	
	Non-Potable Water Consumption	**FY 2010 (baseline)**	**FY 2020**	**% Change**	
	Total ILA Water (million gal)	0.0	0.0	**N/A**	
	Sustainable Buildings	**>10,000 GSF Building Count Total Applicable**	**FY 2020 >10,000 GSF Guiding Principles Certified**	**% of Buildings**	
	Performance (%)	91	16	**17.6%**	
	Sustainable Buildings	**Building Count Total Applicable + Bonus for Small Bldgs**	**FY 2020 Guiding Principles Certified + Bonus for Small Bldgs**	**% of Buildings**	
	Performance (%)	97	22	**22.7%**	
Fleet Management					
	Fleet Petroleum	**FY 2005 (baseline)**	**FY 2020**	**% Change**	
	Total Petroleum (GGE)	938,197	644,853.0	**-31.0%**	
	Fleet Alternative Fuel	**FY 2005 (baseline)**	**FY 2020**	**% Change**	
	Total Alternative (GGE)	76,436	111,646.0	**46.0%**	
Waste Management					
	Municipal Solid Waste		**FY 2020**	**%**	
	Non-diverted Waste		505.3	**43.5%**	
	Total Diverted Waste		657.0	**56.5%**	
	Total Waste (metric tons)		1,162.3	100.0%	
	Construction & Demolition		**FY 2020**	**%**	
	Landfilled C&D Waste		9,304.7	**46.4%**	
	Diverted C&D Waste		10,736.8	**53.6%**	
	Total C&D Waste (metric tons)		20,041.5	100.0%	
Electronics Stewardship					
	Electronics Acquisition	**EPEAT Acquired**	**Total Acquired**	**%**	
	Total Acquired	9,920	10,011	**99.1%**	
	Electronics Recycling	**Transferred / Recycled**	**Non-Certified Recycler**	**Amount Disposed**	**%**
	Total Electronics Waste (metric tons)	30.627	9.255	0.000	**76.8%**
	Power Management (PM)	**Total Owned**	**PM Enabled**	**Exempt**	**%**
	Total Items	25,937	25,409	528	**100.0%**
	Duplex Printing	**Total Owned**	**Duplex Enabled**	**Incapable**	**%**
	Total Printers	689	588	101	**100.0%**
Acquisition					
	Sustainable Acquisition (SA)	**Number of Eligible Contract Actions**	**Total Eligible Contract Dollars**	**Number of Contract with SA Clauses**	**Total Contract Dollars with SA Clauses**
	Number of Contracts and $	152	$196,876,129	151	$196,529,704
Greenhouse Gas Management					
	Scope 1 & 2 Greenhouse Gas Emissions	**FY 2008 (baseline)**	**FY 2020**	**% Change**	
	Total (MtCO2e)	141,005.1	84,003.9	**40.4%**	
	Scope 3 Greenhouse Gas Emissions	**FY 2008 (baseline)**	**FY 2020**	**% Change**	
	Total (MtCO2e)	35,252.5	19,042.6	**46.0%**	